

INDIAN RIVER COUNTY, FLORIDA

MEMORANDUM

TO: Michael Zito
Interim County Administrator

THROUGH: Phillip J. Matson, AICP
Community Development Director

FROM: Brian Freeman, AICP
MPO Staff Director

DATE: March 16, 2023

SUBJECT: Consideration of Roadway Jurisdictional Transfers to the Florida Department of Transportation

It is requested that the information presented herein be given formal consideration by the Board of County Commissioners at its regular meeting of March 28, 2023.

DESCRIPTION AND CONDITIONS

Within Indian River County, only a small number of roadways are designated as state roads, including all of I-95, US 1, SR 60, and A1A. In addition, both SR 510 and 17th Street are designated as state roads between US 1 and A1A.

Responsibility for the improvement and maintenance of state roads is with the Florida Department of Transportation (FDOT), based on the input and guidance from the Metropolitan Planning Organization (MPO). Through the development of its annual Priority Projects Report and Transportation Improvement Program (TIP), the MPO provides direction to FDOT regarding improvements to the state highway system within Indian River County. FDOT also performs routine maintenance and assesses the pavement condition annually of the entire state highway system.

For several years, County staff has had ongoing discussions with FDOT about increasing the number of roads within Indian River County that are part of the state highway system. Recently, FDOT proposed to transfer the following roads onto the state highway system:

- CR 510
- CR 512 from I-95 to CR 510
- Oslo Road from I-95 to US 1

Attachment #1 provides a map of the roads proposed for transfer to the state highway system.

ANALYSIS

At this time, FDOT is managing improvement projects for two of the three roads proposed for transfer to the state highway system.

- CR 510 will be widened to four lanes from CR 512 to US 1 in multiple phases. Construction of the first phase (CR 512 to 87th Street) is programmed to begin in late 2024 but later phases are not yet funded for construction in FDOT's Work Program.
- Oslo Road will be widened to four lanes from the new I-95 interchange to 58th Avenue. Construction of the new interchange and Oslo Road widening is scheduled to begin this summer and is fully funded.

Because these roads are not currently part of the state highway system, the projects listed above are currently classified as "off-system" projects.

FDOT's Work Program is funded by both federal and state gas tax revenues. State law, however, permits state gas tax revenues to be expended only on the state highway system. As a result, off-system projects in FDOT's Work Program are only funded with federal gas tax revenues, which comprise less than half of FDOT's construction funding. Currently, the CR 510 widening project is only partially funded for construction. Transferring CR 510 to the state will make state gas tax revenues available for the CR 510 widening, potentially accelerating the schedule for constructing the remaining phases.

While there are no current improvement projects for CR 512, the MPO's 2045 Long Range Transportation Plan includes a six-lane widening project for the section to be transferred (I-95 to CR 510). FDOT is requesting this segment of CR 512 be included with the so that there is a complete FDOT-maintained roadway from A1A to I-95. This will be a valuable FDOT evacuation route for not only Indian River County mainland and barrier island residents, but for Brevard County residents as well. It will also on funding sources from the Federal Government for future improvements.

Another benefit of the proposed roadway jurisdictional transfer is that the future maintenance responsibility will also be transferred from the county to the state. According to FDOT, the average cost of milling and resurfacing a four-lane divided road is approximately \$1.4 million per mile. Added together, the sections of CR 510, CR 512, and Oslo Road to be transferred to the state are 12.75 miles in length, which would cost about \$18 million to resurface. State roadways are typically resurfaced every 15-20 years based upon pavement condition.

At this time, staff is seeking the Board's conceptual approval of the proposed roadway jurisdictional transfers. With that conceptual approval, staff will begin the process of preparing the appropriate transfer agreements in coordination with FDOT. Those agreements will be brought back to the Board for approval at a future meeting.

RECOMMENDATION

Staff recommends that the Board of County Commissioners authorize staff to begin the process of transferring jurisdiction for CR 510 (from CR 512 to US 1), CR 512 (from I-95 to CR 510), and Oslo Road (from I-95 to US 1) to FDOT.

ATTACHMENTS

1. Roadway Transfer Map