



# Indian River County Florida

## Meeting Minutes 3 - Final

### Board of County Commissioners

Indian River County  
Administration Complex  
1801 27th Street, Building  
A  
Vero Beach, Florida,  
32960-3388  
[www.ircgov.com](http://www.ircgov.com)

*Bob Solari, Chairman, District 5*  
*Susan Adams, Vice Chairman, District 1*  
*Joseph E. Flescher, District 2*  
*Peter D. O'Bryan, District 4*  
*Tim Zorc, District 3*

Jason E. Brown, County Administrator  
Dylan Reingold, County Attorney  
Jeffrey R. Smith, Clerk of the Circuit Court and Comptroller

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Wednesday, July 17, 2019

9:00 AM

Commission Chambers

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#### 2019/2020 Budget Workshop \* Tentative Schedule

#### CALL TO ORDER

#### ROLL CALL

**Present:** 5 - Chairman Bob Solari  
Vice Chairman Susan Adams  
Commissioner Joseph Flescher  
Commissioner Peter O'Bryan  
Commissioner Tim Zorc

#### INVOCATION

Rev. Dan Holloway, Unity Spiritual Center of Vero Beach

#### PLEDGE OF ALLEGIANCE

Dylan Reingold, County Attorney

#### GENERAL OVERVIEW SESSION

JASON E. BROWN, COUNTY ADMINISTRATOR

[19-0644](#)

Attachments: [Budget Message](#)

#### GENERAL FUND

001-101 BOARD OF COUNTY COMMISSIONERS

**001-102 COUNTY ATTORNEY**

**001-107 COMMUNICATIONS/EMERGENCY SERVICE**

**110-109 MAIN LIBRARY**

**001-112 NORTH COUNTY LIBRARY**

**001-113 BRACKETT LIBRARY**

**001-118 IRC SOIL AND WATER CONSERVATION**

**001-119 LAW LIBRARY**

**001-201 ADMINISTRATOR - OPERATIONS**

**001-202 GENERAL SERVICES**

**001-203 HUMAN RESOURCES**

**001-206 VETERANS SERVICE**

**001-208 EMERGENCY MANAGEMENT**

**001-210 PARKS**

**001-211 HUMAN SERVICES**

**001-212 AG EXTENSION**

**001-215 CONSERVATION LANDS**

**001-216 PURCHASING**

**001-220 FACILITIES MANAGEMENT**

**001-229 OFFICE OF MANAGEMENT AND BUDGET**

**001-237 FPL GRANT EXPENDITURES**

**001-238 EMERGENCY BASE GRANT**

**001-241 IS/TELECOMM TRANSFER**

**001-246 INSURANCE PREMIUMS**

**001-260 COUNTY ANIMAL CONTROL**

**001-251 MAILROOM/SWITCHBOARD**

**001-283 INDIAN RIVER LAGOON**

[19-0645](#)**Attachments:** [General Fund](#)

Through the use of a PowerPoint Presentation, County Administrator Jason Brown announced that the fiscal year (FY) Proposed Budget for the County is \$367,725,135, a decrease of \$31,295,303 or 7.84% from the current year. He highlighted the major impacts to the Budget for FY 2019/2020, including an increase of 7% Countywide and 6.97% Unincorporated Area in the tax roll; funding for the Sheriff included continued funding of School Resource Officers at a 50/50 split with the school district; an increase of \$397,146 for the Children Services; position increases, health insurance increase of \$1.9 million; a focus on technology and cybersecurity enhancements, new IT Director position; increase investment in conservation lands improvements and maintenance; and Full-time position increase - BCC increase of 37 positions at a cost of \$2,594,142; 3 full-time Constitutional Officers, 40 total full-time positions.

**General Fund Budget Overview:**

Ad valorem tax roll increase of \$4,097,056, or 6.97%  
Proposed Millage Rate is 3.5475, up 2.5% from last year  
Constitutional Officers - an increase of \$3,792,700 or 6.5%  
State Mandates/Constitutional Officers - 73.7% of the total budget  
Children Services - an increase of \$397,146 or 23.8%  
State Agencies - an increase of \$234,846 or 6.7%  
Facility Deferred Maintenance and Capital - \$777,053  
Indian River Lagoon Master Plan - \$200,000 estimated cost  
Increase Health Insurance - \$842,220 includes Constitutional Officers  
Net Increase of 5.5 full-time BCC positions \$326,282; Constitutional Officers increase of 3 full-time positions

**General Fund Expenses for 2019/2020 BCC Departments:**

BCC Operations - \$1,083,806, a decrease of (\$8,636) or (0.8%)  
County Attorney - \$942,171, a decrease of (\$11,824) or (1.2%)  
Geographical Information System Transfer - \$69,524, a decrease of (\$18,199) or (20.7%)  
Communication/Emergency Services - \$605,025, an increase of \$12,608 or 2.1%  
Main Library - \$2,525,245, a decrease of (\$22,289) or (0.9%)  
North County Library - \$1,123,844, a decrease of (\$39,961) or (3.4%)  
Brackett Library - \$336,649, an increase of \$27,308 or 8.8%

Soil Conservation - \$53,572, an increase of \$2,490 or 0.9%  
Law Library - \$91,993, an increase of \$794 or 0.9%  
Administrator - \$578,677, a decrease of (\$11,759) or (2.0%)  
General Services - \$151,265, a decrease of (\$6,859) or (4.3%)  
Human Resources - \$547,518, a decrease of (\$89,008) or (14%)  
Planning & Development - \$0, a decrease of (\$6,000) or (100%)  
Veterans Services - \$275,437, an increase of \$6,240 or 2.3%  
Emergency Management - \$435,128, a decrease of (\$163,376) or (27.3%)  
Parks - \$2,672,535, an increase of \$52,034 or 2.0%  
Human Services - \$281,600, an increase of \$15,031 or 5.6%  
AG Extension - \$184,944, a decrease of (\$15,801) or (7.9%)  
Conservation Lands - \$451,534, an increase of \$451,534 or N/A  
Purchasing - \$214,271, an increase of \$8,019 or 3.9%  
Facilities Management - \$4,516,277, an increase of \$403,666 or 9.8%  
Management and Budget - \$332,470, a decrease of (\$29,102) or (8.0%)  
FPL Grant - \$129,580, an increase of \$10,312 or 8.6%  
EM Base Grant - \$105,597, a decrease of (\$12,228) or (10.4%)  
Computer Services Transfer - \$776,431, an increase of \$133,066 or 20.7%  
Insurance Premiums - \$291,715, an increase of \$1,397 or 0.5%  
Animal Control - \$58,720, a decrease of (\$18,217) or (3.0%)  
Mailroom - \$165,052, a decrease of (\$218,074) or (56.9%)  
Indian River Lagoon - \$271,560, an increase of \$145,480 or 115.4%  
  
Total BCC Departments \$19,795,140, an increase of \$599,246 or 3.1%

Chairman Solari announced that Deputy Clerk Maureen Gelfo, Clerk to the Board, was retiring and thanked her for her past 12 years of service to the Board of County Commissioners.

The Chairman opened the floor for public comments.

Mr. Dan Stump noticed there was money in the Budget for the Law Library and inquired on the location of the library.

**CONSTITUTIONAL OFFICERS**

Administrator Brown announced the proposed Constitutional Officers, budget as follows:

Clerk of Court - \$1,104,029, an increase of \$48,385, or 4.6%

Tax Collector - \$1,561,704, a decrease of (\$23,400) or (1.5%) presented for informational purposes, their budget is not due until August 1, 2019

Property Appraiser - \$3,178,023, an increase of \$65,503 or 2.1%

Sheriff - \$53,602,098, an increase of \$3,453,723 or 6.3%

Sheriff Electric - \$820,800, no change from the current year or 0%

Supervisor of Elections - \$1,617,014, an increase of \$248,489 or 18.2%

Value Adjustment Board - \$60,000, no increase from current year or 0%

The proposed total for Constitutional Officers is \$61,943,668, an increase of \$3,792,700 or 6.5%

The Chairman opened the floor for public comments.

Clerk of the Circuit Court and Comptroller Jeffery R. Smith commented on Kristin Daniels transition into her new position and noted that she was an excellent Budget Director.

Property Appraiser Wesley S. Davis thanked the Board.

Leslie Swan, Supervisor of Elections, expressed her appreciation to the Board for their support, and stated that there would be an extra County-wide election that would require a lot of resources. Additionally, there was an unexpected mandate from Governor DeSantis that all ballots and all election material be translated into Spanish. She spoke on cyber security, and made mention that the IT Manager at the Supervisor of Elections Office was going to retire soon, and there was a need for an additional person who would need to be trained through a presidential election cycle, and 2020 redistricting. Ms. Swan mentioned that the Canvassing Board Workshop had been moved to October, and offered the members of the Board the opportunity to attend the training. Leslie Swan thanked County Attorney Dylan Reingold for helping her through the challenges and saving the County money.

Indian River County Sheriff Loar thanked the Board and appreciated the camaraderie with Administrator Brown.

Commissioner O'Bryan talked about the budget cut for the Sheriff's office and how Sheriff Loar had cooperated with adjusting his budget, and commended the Sheriff for working with the Board.

Commissioner Flescher thanked Sheriff Loar and all of the Constitutional Officers for their humble requests.

Chairman Solari thanked Sheriff Loar.

Administrator Brown commended the Sheriff for working with the Board to cut his budget, and stated

that he enjoyed working with him on the Budget.

**001-300 CLERK OF CIRCUIT COURT AND COMPTROLLER, JEFFREY R. SMITH**

[19-0646](#)

**Attachments:** [Clerk of the Circuit Court](#)

**001-400 TAX COLLECTOR, CAROLE JEAN JORDAN**

[19-0647](#)

**Attachments:** [Tax Collector](#)

**001-500 PROPERTY APPRAISER, WESLEY S. DAVIS**

[19-0648](#)

**Attachments:** [Property Appraiser](#)

**001-700 SUPERVISOR OF ELECTIONS, LESLIE R. SWAN**

[19-0649](#)

**Attachments:** [Supervisor of Elections](#)

**001-114 VALUE ADJUSTMENT BOARD**

[19-0650](#)

**Attachments:** [Value Adjustment Board](#)

**MUNICIPAL SERVICE TAXING UNIT (M.S.T.U.)**

**004-102 COUNTY ATTORNEY - ELECTRIC ISSUES**

**004-104 NORTH COUNTY AQUATIC CENTER**

**004-105 GIFFORD AQUATIC CENTER**

**004-108 RECREATION**

**004-115 INTERGENERATIONAL FACILITY**

**004-116 OCEAN RESCUE**

**004-161 SHOOTING RANGE**

**004-204 PLANNING AND DEVELOPMENT**

**004-205 COUNTY PLANNING**

**004-207 CODE ENFORCEMENT**

**004-210 PARKS**

**004-214 ROADS AND BRIDGES**

**004-234 TELECOMMUNICATIONS**

**004-400 TAX COLLECTOR**



[19-0651](#)

**Attachments:** [MSTU](#)

**MSTU Budget Overview**

Ad valorem tax roll - 6.97% increase, \$727,798 in additional revenues

Millage rate - 1.1506, an increase of 7.2% from last fiscal year

Transfers Out - \$5,483,872 to fund Transportation; \$21,001,420 to fund Law Enforcement which is a \$1,832,195 increase when compared to last year.

Telecommunications joining IT Fund and Parks Conservation Lands joining General Fund - \$931,836 reduction

Facility Deferred Maintenance and Capital - \$266,000

Increased Health Insurance Costs - \$62,340

Net Increase of two (2) full-time positions - \$105,594

**Administrator Brown recommendations for Municipal Service Taxing Unit Departments (MSTU):**

County Attorney/Florida Municipal Power Agency - -0-, a decrease of (\$3,465) or (100%)

North County Aquatic Center - \$1,140,506, an increase of \$288,919 or 3.9%

Gifford Aquatic Center - \$427,177, a decrease of (\$58,163) or (12.0%)

Recreation - \$985,482, a decrease of (\$38,519) or (3.8%)

Intergenerational Facility - \$583,263, an increase of \$89,740 or 18.2%

Ocean Rescue - \$866,266, a decrease of (\$34,677) or (3.8%)

Shooting Range - \$779,793, an increase of \$107,920 or 16.1%,

Community Development - \$261,741, an increase of \$4,941 or 1.9%

County Planning - \$1,240,306, an increase of \$7,929 or 0.06%

Code Enforcement - \$506,597, a decrease of (\$15,661) or (3%)

Parks - -0- moving to General Fund

Roads and Bridges - -0-, (\$133,275), or (100%)

Telecommunications -0- moved to the IT Fund

Tax Collector - \$80,000, same as last year; budget has not been submitted and is not due until August 1, 2019

Total for M.S.T.U. Departments was \$6,890,861, a decrease of (\$608,529) or (8.1%)

Administrator Brown continued his presentation of the Budget, and provided an overview of the M.S.T.U. Budget expenses by department, as well as the fund millage history. There was an increase

in the Millage rate of 7.2% from last fiscal year.

Commissioner Zorc commented that the revenues received from the Aquatic Centers were only about 20% of the operating costs. Administrator Brown responded that the pools do not pay for themselves and need to be subsidized by the taxpayers. The North County Aquatic Center was at 39.6% of the operating costs, and Gifford Aquatic Center was at 18% of the operating costs.

Commissioner O'Bryan mentioned that the audio sound system at the Intergenerational Center was not adequate and questioned whether there were funds allocated to upgrade the sound system. Mike Zito, Assistant County Administrator, replied that the center used portable speakers for the sound system and they should be adequate, but he would do an assessment and get back to Administrator Brown.

Chairman Solari commented about how the aquatic centers, conservation lands and parks were beneficial for the community.

The Chairman opened the floor for public comments; there were none.

## **TRANSPORTATION FUND**

### **111-214 ROADS AND BRIDGES**

### **111-243 PUBLIC WORKS**

### **111-244 COUNTY ENGINEERING**

### **111-245 TRAFFIC ENGINEERING**

### **111-281 STORMWATER**

[19-0652](#)

**Attachments:** [Transportation Fund](#)

**Transportation Fund Budget Overview:**

Staffing increase - Three (3) full-time positions, \$159,883

Increased Health Insurance Costs - \$171,420

Increase in Engineering Fees effective March 1, 2019 - \$210,000  
increased revenue

**Administrator recommendations for Transportation**

**Departments:**

Road and Bridge - \$8,585,978, a decrease of (\$603,167) or (6.6%)

Public Works - \$362,756, a decrease of (\$11,004) or (2.9%)

County Engineering - \$2,943,260, an increase of \$197,473 or 7.2%

Traffic Engineering - \$2,676,292, an increase of \$86,155 or 3.3%

Stormwater - \$1,078,028, an increase of \$72,438 or 7.2%

Total Transportation Departments was \$15,646,314, a decrease of (\$258,095) or (1.6%)

Administrator Brown explained that included in the Transportation Fund Budget was an additional full-time position at Osprey Park to help maintain the Stormwater Park that recently opened, a full-time position in Traffic Engineering, and an increase in the Health Insurance Cost in the amount of \$171,420.00. He concluded that the Board approved an increase in Engineering fees effective March 1, 2019, and the increased revenues of \$210,000, would help offset the costs.

The Chairman opened the floor for public comments; there were none.

**EMERGENCY SERVICES DISTRICT**

**114-120 FIRE RESCUE**

[19-0653](#)

**Attachments:** [Emergency Services District](#)

**Emergency Services District Budget Overview:**

Ad valorem tax roll - 7.14% increase, generating \$2,280,599 in additional revenues

Millage rate - 2.3655, no change from last fiscal year

Staffing Increase - 13.5 full-time positions, \$1,090,570

Increased Health Insurance Costs - \$338,700

Budgeted ALS charges increasing \$150,000 or 2.6%

**Administrator recommendations for Emergency Services District**

**Expenses for 2019/20:**

Salaries - \$20,802,429, an increase of \$720,770 or 3.6%

Benefits - \$10,790,623, an increase of \$841,720 or 8.5%

Operating - \$6,088,420, an increase of \$326,548 or 5.7%

Hydrant Maintenance - \$149,551, an increase of \$551 or 0.4%

Capital - \$2,169,250, a decrease of (\$2,251,231) or (50.9%)

Other Users - \$2,189,188, an increase of \$996,666 or 83.6%

State Forestry - \$13,822, or 0.0% remained the same

Administrator Brown announced that the proposed budget total for the Emergency Services District (ESD) was \$42,203,283, an increase of \$635,024 or 1.5%. He continued that the Ad valorem tax roll has a 7.14% increase, generating \$2,280,599 in additional revenue; however, the millage rate would remain the same from last year even though the County added three new fire stations, and 13.5 full-time positions including a Fire Chief position with half of their salary from the Emergency Services District fund.

Commissioner Flescher questioned if there was funding in the budget for Station 7. Administrator Brown explained that there was funding for Station 7 and Station 15, currently housed in modular buildings, until the County can acquire land to build Station 7 and Station 15.

The Chairman opened the floor for public comments.

John O'Connor, 2076 35th Avenue, President of the International Association of Firefighters Local 2201, requested an increase in the millage rate for employee retention.

Commissioner O'Bryan pointed out the County had increased the

millage rate four times over the last five years, coinciding with the increases in the tax roll, and have significantly increased the Emergency Services Budget.

Administrator Brown stated the County had some significant increases in the Emergency Services District in prior years, and agreed there were some concerns on recruitment retention, but the County was working through the collective bargaining process between management and the Union.

#### **NON-DEPARTMENTAL STATE AGENCIES**

**001-106 NEW HORIZONS OF THE TREASURE COAST, INC.**

**001-106 STATE HEALTH DEPARTMENT**

**001-110 TREASURE COAST REGIONAL PLANNING COUNCIL**

**001-110 IR LAGOON NATIONAL ESTUARY PROGRAM COUNCIL**

**001-110 DEPARTMENT OF JUVENILE JUSTICE**

**001-111 MEDICAID**

**001-252 ENVIRONMENTAL CONTROL BOARD**

**001-901 CIRCUIT COURT ADMINISTRATION**

**001-901 GUARDIAN AD LITEM**

**001-903 VICTIM ASSISTANCE PROGRAM**

**001-903 STATE ATTORNEY**

**001-904 PUBLIC DEFENDER**

**001-907 MEDICAL EXAMINER**

[19-0654](#)

**Attachments:** [Non Departmental State Agencies](#)

**Administrator Brown's recommendations for the  
Non-Departmental State Agencies:**

New Horizons - \$319,884, an increase of \$9,309 or 3%

State Health Department - \$717,155, an increase of \$20,888 or 3%

Treasure Coast Regional Planning Council - \$65,285, an increase of \$1,231 or 1.9%

Indian River Lagoon National Estuary Program - \$50,000, no change from current year

Department of Juvenile Justice - \$400,000, a decrease of (\$50,000) or (11.1%) fund state mandate

Medicaid - \$1,309,803, an increase of \$80,982 or 6.6%

Environmental Control Board - \$7,033, no change from current year

Circuit Court Expenses - \$387,493, a decrease of (\$9,877) or (2.5%)

Guardian ad litem - \$137,821, a decrease of (\$15,986) or (10.4%)

Victims Assistance Program - \$72,218, an increase of \$3,256 or 4.7%

State Attorney - \$317,525, an increase of \$12,302 or 4.0%

Public Defender - \$93,357, an increase of \$12,866 or 16.0%

Medical Examiner - \$451,906, a decrease of (\$2,461) or (0.5%)

State Forestry - \$13,822, no change from current year

Administrator Brown gave an overview of the State Agencies pointing out that the Medical Examiner was currently housed at the Indian River State College Campus and since he was retiring, made mention that the County had been working with three (3) other counties for a permanent facility in St. Lucie County for the Guardian ad litem.

The Chairman opened the floor for public comments.

Chief Judge Lawrence Mirman, Nineteenth Judicial Circuit, introduced himself and thanked the Board and the Sheriff for their continued support.

Miranda Hawker, Administration of the Florida Department of Health in Indian River County, complimented the Board on how hard they were working to improve public health within the County.

**NON-DEPARTMENTAL**

**001-110 ECONOMIC DEVELOPMENT DIVISION****001-128 CHILDREN'S SERVICES****001-137 SEBASTIAN COMMUNITY REDEVELOPMENT AREA****001-137 FELLSMERE COMMUNITY REDEVELOPMENT AREA**

[19-0655](#)

**Attachments:** [Non-Departmental](#)

**Administrator Brown's recommendation for Non-Departmental:**

Economic Development Division - \$228,505, an increase of \$41,255, or 22.0%

Children's Services - \$2,062,611, an increase of \$397,146, or 23.8%

Sebastian CRA - \$221,000, an increase of \$11,000, or 5.2%

Fellsmere CRA - \$18,000, an increase of \$6,000, or 50.0%

County Administrator Brown explained there were two (2) Community Redevelopment Areas (CRA), one (1) in Sebastian and another one (1) in Fellsmere, and that the funding was based upon changes in the Ad valorem taxable value.

The Chairman opened the floor for public comments.

Helene Caseltine, Economic Development Director of the Indian River Chamber of Commerce, thanked the Board for their continuous support.

**NON-PROFIT ORGANIZATIONS****001-110 MENTAL HEALTH ASSOCIATION****001-110 UNITED AGAINST POVERTY (fka HARVEST FOOD)****001-110 211 PALM BEACH/TREASURE COAST****001-110 FOR THE LOVE OF PAWS****001-206 VETERANS COUNCIL OF INDIAN RIVER COUNTY, INC.**

[19-0656](#)

**Attachments:** [Non-Profit Organizations](#)

**Administrator Brown's recommendations for Non-Profit Organizations:**

Mental Health Association - \$23,843, an increase of \$422 or 1.8%  
United Against Poverty - \$10,642, an increase of \$189 or 1.8%  
211 Palm Beach and Treasure Coast - \$10,642, an increase of \$189 or 1.8% increase per County policy  
Veterans Council - \$90,000, an increase of \$3,700 or 4.3%  
Keep Indian River Beautiful (K.I.R.B.) - \$55,454, an increase of \$2,641 or 5%

The Chairman opened the floor for public comments.

The following individuals thanked the Board for their support:

Angela Guzinski, Chief Operating Officer (COO) Mental Health Association

Jim Romanek, Executive Director for the Veterans Council of Indian River County

Lt. Colonel Curtis Holden, First Vice-President, Veterans Council of Indian River County

Colleen Phillips, Community Relations Specialist for the 211 Help Line

Phillip Keeling, Development Manager, United Against Poverty

**QUASI NON-PROFIT ORGANIZATIONS**

**001-110 COMMUNITY TRANSPORTATION COORDINATOR (SRA)**

**001-110 CTC-SRA-SENIOR SERVICES**

**001-110 GIFFORD YOUTH ACHIEVEMENT CENTER, INC.**

**001-110 PROGRESSIVE CIVIC LEAGUE OF GIFFORD**

**001-110 HUMANE SOCIETY OF VERO BEACH & IRC, FL., INC.**

**001-110 TREASURE COAST HOMELESS SERVICES COUNCIL, INC.**



[19-0657](#)

**Attachments:** [Quasi Non-Profit Organizations](#)

**Administrator Brown's recommendations for Quasi-Non-Profit Organizations:**

Senior Resource Association - \$1,160,000, an increase of \$44,200 or 4.0%

Senior Resource Association Grants - -0- remains the same, these are grants received from the State and Federal Agencies to run the GoLine and Community Coach.

Senior Resource Association Senior Services - \$125,927, an increase of \$2,227 or 1.8% , the County helps support Meals on Wheels and other programs, and provides matching dollars from grants received.

Gifford Youth Center - \$99,601, an increase of \$1,761 or 1.8%

Progressive Civic League - \$12,185, -0- or no change

Humane Society - \$370,547, no change

Treasure Coast Homeless Services Council - \$15,270, no change

The total proposed budget for Quasi-Non-Profit Organizations is \$1,783,530, a decrease of \$3,694,927 or (67.4%)

Administrator Brown reviewed the recommendations for Quasi Non-Profit Organizations and pointed out that these organizations perform a function that the County would have to do otherwise.

Chairman Solari mentioned the GoLine grants have not come in for this year from the State for the Senior Resource Association. County Administrator Brown stated there was no interruption of service to the GoLine bus system.

The Chairman opened the floor for public comments.

The following individuals thanked the Board for their support:

Diamond Litty, Public Defender of the 19th Judicial Circuit

Karen Diegel, CEO, Senior Resource Association

*The Chairman called for a recess at 10:29 a.m., and reconvened the meeting at 10:39 a.m., with all members present.*

**DORI SLOSBERG DRIVER EDUCATION SAFETY ACT**

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**137-110 INDIAN RIVER COUNTY SCHOOL DISTRICT**[19-0658](#)**Attachments:** [Dori Slosberg-Driver Education Safety Act](#)**Dori Slosberg Drivers Education Safety Act**

Indian River County School District - \$49,000, an increase of \$1,000 or 2.1%

Reserve for Contingency - \$8,000, a decrease of (\$1,000) or (11.1%)

**LAND ACQUISITION BONDS****245-117 LAND ACQUISITION BONDS - 2004 REFERENDUM**[19-0659](#)**Attachments:** [Land Acquisition Bonds](#)**Land Acquisition Bond 2004 Proposed 2019/20 Budget:**

Debt Service Principal - \$4,298,000, an increase of \$71,000

Debt Service Interest - \$120,649, a decrease of (\$70,168)

Other Debt Service Costs - \$10,000, no change

Property Appraiser - \$70,454, an increase of \$6,045

Tax Collector - \$52,000, no change

Cash Forward - \$0, a decrease of (\$140,000)

Administrator Brown announced that the proposed budget for Land Acquisition Bonds was \$4,551,103, a decrease from last current year of (\$133,123). The millage rate is 0.2568, a decrease of (0.0259) or (9.1%). Administrator Brown explained these are the bonds that were approved by the voters in 2004 to acquire historic and agricultural lands for conservation.

Commissioner Zorc inquired when the bonds would reach maturity; Administrator Brown replied the Bonds would reach maturity in 2021.

The Chairman opened the floor for public comments; there were none.

**STREETLIGHTING DISTRICTS****179 OCEANSIDE****180 OSLO PARK**

- 181    GIFFORD**
- 182    LAURELWOOD**
- 183    ROCKRIDGE**
- 184    VERO HIGHLANDS**
- 186    PORPOISE POINT**
- 187    SINGLE STREET LIGHTS**
- 188    LAUREL COURT**
- 189    TIERRA LINDA**
- 190    VERO SHORES**
- 191    IXORA PARK**
- 192    ROYAL POINCIANA**
- 193    ROSELAND ROAD**
- 194    WHISPERING PINES**
- 195    MOORINGS**
- 196    WALKER'S GLEN**
- 197    GLENDALE LAKES**
- 198    FLORALTON BEACH**
- 199    WEST WABASSO**

[19-0660](#)

**Attachments:**   [Streetlighting Districts](#)

**Vice Chairman Susan Adams announced the following proposed assessment rates per parcel/acre:**

Gifford \$23.00  
Laurelwood - \$36.00  
RockRidge - \$7.00  
Vero Highlands - \$36.00  
Porpoise Point - \$10.00  
Laurel Court - \$39.00  
Tierra Linda - \$39.00  
Vero Shores - \$24.00  
Ixora Park - \$20.00  
Royal Poinciana - \$39.00  
Roseland Road - \$1.00  
Whispering Pines - \$16.00  
Moorings - \$9.00  
Walker's Glen - \$20.00  
Glendale Lakes - \$40.00  
Floralton Beach - \$46.00  
West Wabasso - \$21.00  
Oceanside\* - \$51.00  
Oslo Park\* - \$15.68

\*Per Lot Charge

Commissioner O'Bryan pointed out that the rate for Oslo Park was being reduced because the residents chose to be taxed for the installation of the lights, leaving only the electricity to be paid.

The Chairman opened the floor for public comments; there were none.

**OTHER M.S.B.U.**

**171   EAST GIFFORD STORMWATER M.S.B.U.**

**179   OCEANSIDE STREET PAVING M.S.B.U.**

**185   VERO LAKE ESTATES M.S.B.U.**

[19-0661](#)

**Attachments:** [Other M.S.B.U.](#)

**Other M.S.B.U.'s**

Vero Lake Estates - \$50.00, per parcel acre, no change

East Gifford Stormwater - \$10.00, per parcel acre, no change

Oceanside Street Paving - \$415.00, per lot charge, no change

Budget Director Kristen Daniels stated that there were no proposed rate changes per parcel/acre for Vero Lake Estates, East Gifford Stormwater, or Oceanside Street Paving.

The Chairman opened the floor for public comments; there were none.

**ENTERPRISE FUNDS**

**418-221 GOLF COURSE MAINTENANCE**

**418-236 CLUBHOUSE**

**441-233 BUILDING DEPARTMENT**

**471-218 UTILITIES - WASTEWATER TREATMENT**

**471-219 UTILITIES - WATER PRODUCTION**

**471-235 UTILITIES - GENERAL & ENGINEERING**

**471-257 UTILITIES - SLUDGE OPERATIONS**

**471-265 UTILITIES - CUSTOMER SERVICE**

**471-268 UTILITIES - WASTEWATER COLLECTION**

**471-269 UTILITIES - WATER DISTRIBUTION**

**471-282 UTILITIES - OSPREY MARSH**

**471-292 UTILITIES - SPOONBILL MARSH**

**472-235 UTILITY IMPACT FEES**

[19-0662](#)

**Attachments:** [Enterprise Funds](#)

**Administrator Brown listed the following proposed Enterprise Funds:**

Golf Course - \$3,105,394, an increase of \$119,332

Building Department - \$5,041,993, an increase of \$395,760

Utilities- \$48,518,774, an increase of \$1,409,296

Utilities - Impact Fees - \$2,519,925, an increase of \$333,500

The proposed total for the Enterprise fund is \$59,186,086, an increase of \$2,257,888

Administrator Brown stated the Enterprise Funds were funds that were operating more as a private business and the operations were intended to pay for themselves without the use of taxpayers' dollars. He explained that the Building Department Fund had an increase for an additional position and to implement a new and more efficient permitting software system. He added that the Utilities Department increase is due to adding an additional treatment to reduce the nutrients and to meet the advance waste water treatment standards.

Administrator Brown commented that Utility-Impact Fees are based upon the early pay off the of 2009 Bonds Consumer Pricing Index (CPI). Staff was not recommending a CPI adjustment this year.

Administrator Brown, in response to the Commissioners Zorc's suggestion of direct hire employees verses private provider employees, noted that the construction industry has its ups and downs and using a private provider is a better choice than hire direct as far as down times, however, the cost would be lower for in-house employees.

The Chairman opened the floor to public comments; there were none.

**INTERNAL SERVICE FUNDS**

**501 FLEET MANAGEMENT**

**502 RISK MANAGEMENT (SELF INSURANCE)**

**504 EMPLOYEE HEALTH INSURANCE**

**505-103 IT - GEOGRAPHIC INFORMATION SYSTEMS****505-234 IT - TELECOMMUNICATIONS****505-241 IT - COMPUTER SERVICES**

[19-0663](#)

**Attachments:** [Internal Services Funds](#)

**Budget Director Kristin Daniels listed the following proposed  
Internal Service Funds:**

Fleet Management - \$4,027,893, an increase of \$364,847

Risk Management - \$5,725,125, an increase of \$856,752

Employee Health Insurance - \$24,257,774, an increase of \$2,510,353

GIS/Information Technology - \$3,216,933, an increase of \$1,043,418

The proposed total for the Internal Service Fund is \$37,227,725, an increase of \$4,775,370

Budget Director Kristin Daniels presented the Internal Service Fund and gave an explanation for the increase. Regarding Fleet Management Director Daniels explained an additional mechanic position was added along with a necessary repair to replace the canopy for the fleet fuel island. She mentioned there was a significant increase in Risk Management Workers Compensation Insurance and Employee Health Insurance premiums, and that the GIS/Information Technology was now being added to this fund.

The Chairman opened the floor to public comments; there were none.

**1:30 P.M. (PUBLIC HEARING) SOLID WASTE DISPOSAL DISTRICT (S.W.D.D.)**

PROOF OF PUBLICATION OF ADVERTISEMENT FOR HEARING IS ON FILE IN THE OFFICE OF THE CLERK TO THE BOARD.

*The Board of County Commissioners reconvened as the Board of the Commissioners of the Solid Waste Disposal District. The minutes will be approved at an upcoming Solid Waste Disposal District meeting.*

County Administrator Jason Brown stated the Solid Waste Disposal District's (SWDD) proposed budget was \$17,857,578, a decrease of \$4.4 million. He highlighted that the recommended budget included an additional position to assist the Director of the SWDD, and \$500,000 set aside for future cell construction.

Commissioner O'Bryan brought to the Board's attention a presentation made by the Utilities Department at the July 9, 2019 Board Meeting regarding the problem of contamination in the recycling containers. He continued that at the July 16, 2019 Board Meeting, the Board voted for tippage fee relief to recycling hauler Tropical Recycling for the amount of contamination coming from the County's recycling program. He was pleased that the County had implemented the educational program and code enforcement to stop the problem where the recycling was being contaminated, but he felt it was not enough.

Commissioner O'Bryan requested the Board's approval to add \$48.60 to the proposed SWDD Assessment of \$120.90 to cover six months of mandatory County-wide trash pickup beginning April 1, 2020. He felt it was best to take corrective action now rather than wait 14 months for the next budget hearing. He continued that by adding the assessment to the proposed Budget for FY 2019/20, the increase could be added to the Truth In Millage (TRIM) Notices and still allow further discussions from now to the September 2019 Budget Hearings.

Chairman Solari recapped Commissioner O'Bryan's proposal for clarification.

A motion was made by Commissioner O'Bryan, seconded by Chairman Solari, to approve a charge of an additional \$48.60 for mandatory garbage service for all residents in the unincorporated area of the County for six months beginning April 1, 2020.

A discussion ensued on informing the public of the additional assessment and asking the Property Appraiser to include a notification of the SWDD Assessment to be mailed with the TRIM notices.

A question was raised whether the provision listed in the existing service contract for mandatory County-wide garbage pickup had expired. Administrator Brown explained the provisions in the contract and suggested that for planning purposes, a proposed rate of \$8.50 per month for a total of \$51.00 would be advisable.



Commissioner O'Bryan amended his motion and Chairman Solari amended his second, to add \$51.00 to the SWDD Assessment which would cover six months of mandatory garbage pickup beginning April 1, 2020 for all residents in the unincorporated area of the County.

Chairman Solari opened the public hearing.

Property Appraiser Wesley S. Davis stated he would be willing to work with the Board on including a notification in the TRIM notices.

There being no further speakers, the Chairman Solari closed the Public Hearing.

County Attorney Dylan Reingold referred to County Administrator Brown for clarification in regards to the amended rates. Administrator Brown replied that the properties within the cities and outside the Urban Service Area would continue with the current proposed rate of \$120.90 per Equivalent Residential Unit ( ERU). He continued that the residents in the unincorporated areas and within the Urban Service Area, the rate would be \$51.00 higher, for a total of \$171.90 per ERU.

Property Appraiser Wesley S. Davis requested a simplification of the proposed SWDD assessment. He suggested an across the board rate of \$171.90 for all residents in the unincorporated areas of the County. He explained that using one rate during the budget workshop and hearings would ensure timely mailing of the TRIM notices as well as setting a rate ceiling for all affected residents. Should the Board decide on mandatory County-wide trash pickup, the rates could then be lowered to reflect final negotiated rates.

Commissioner O'Bryan summarized the proposed rate, amended his motion and Chairman Solari amended his second.

**A motion was made by Commissioner O'Bryan, seconded by Chairman Solari, to approve a proposed charge of \$120.90 per Equivalent Residential Unit (ERU) for residents within the cities and \$171.90 per ERU for residents in the unincorporated area of the County and within the urban service area for mandatory garbage service for six months beginning April 1, 2020. The motion carried by the following vote:**

**Aye:** 5 - Chairman Solari, Vice Chairman Adams, Commissioner Flescher, Commissioner O'Bryan, and Commissioner Zorc

**411-217 SANITARY LANDFILL**

**411-255 RECYCLING**

[19-0664](#)

**Attachments:** [Solid Waste Disposal District](#)

*The Board of Commissioners of the Solid Waste Disposal District adjourned and reconvened as the Board of County Commissioners.*

## CONSTITUTIONAL OFFICERS

### 001-600 SHERIFF, DERYL LOAR

[19-0665](#)

**Attachments:** [Sheriff](#)

Chairman Solari stated that the Sheriff's portion of the Budget was discussed earlier and asked if there was anyone from the public who would like to speak on the Sheriff's Budget.

Indian River County School Board Chairman Laura Zorc, thanked the Sheriff for including the shared cost of 21 deputies for School Resource Officers. She also thanked the Board for recognizing the importance of security and safety within the school district.

## MISCELLANEOUS FUNDS

*(Clerk's Note: Miscellaneous Funds was heard following Internal Service Funds and placed here for consistency.)*

**102 NEW TRAFFIC IMPROVEMENT FEES**

**103 ADDITIONAL IMPACT FEES**

**108 RENTAL ASSISTANCE**

**109 SECONDARY ROAD CONSTRUCTION**

**117 TREE ORDINANCE FINES**

**119 TOURIST DEVELOPMENT FUND**

**120 911 SURCHARGE**

**121 DRUG ABUSE FUND**

- 123      **IRCLHAP/SHIP**
- 124      **METRO PLAN ORGANIZATION**
- 127      **NATIVE UPLANDS ACQUISITION**
- 128      **BEACH RESTORATION**
- 129      **NEIGHBORHOOD STABILIZATION PLAN**
- 133      **FLORIDA BOATING IMPROVEMENT PROGRAM**
- 135      **DISABLED ACCESS PROGRAMS**
- 136      **INTERGOVERNMENTAL GRANTS**
- 140      **COURT FACILITY SURCHARGE FUND**
- 141      **ADDITIONAL COURT COSTS**
- 142      **COURT TECHNOLOGY FUND**
- 145      **LAND ACQUISITION SERIES 2006**

[19-0666](#)**Attachments:** [Miscellaneous Funds](#)**Budget Director Kristin Daniels recommendations for  
Miscellaneous Funds:**

New Traffic Improvement Fee - \$5,152,500, a decrease of (\$4,041,5000)  
Additional Impact Fees - \$1,686,891, a decrease of (\$1,283,324)  
Section 8/Rental Assistance - \$2,379,195, a decrease of (\$14,393)  
Secondary Road Construction - \$6,781,034, a decrease of (\$10,119,580)  
Tree Ordinance Fines - \$50,000, a decrease of (\$373,660)  
Tourist Development Fund - \$998,450, a decrease of (\$1,550,000)  
911 Surcharge - \$1,410,156, an increase of \$93,746  
Drug Abuse Fund - \$50,000, an increase of \$25,000  
IRCLHAP/SHIP - \$734,290, a decrease of (\$199,805)  
Metropolitan Planning Organization - \$665,078, a decrease of (\$185,434)  
Native Uplands Acquisition - \$240,000, an increase of \$25,000  
Beach Restoration Fund - \$2,119,677, a decrease of (\$4,683,692)  
NSP Program - -0-, a decrease of (\$750,000)  
Florida Boating Improvement Program - \$70,000, a decrease of (\$416,194)  
Disabled Access Programs - \$20,000, no change  
Intergovernmental Grants - \$686,070, a decrease of (\$257,829)  
Traffic Education Program - \$57,000, no change  
Court Facility Surcharge - \$227,501, a decrease of (\$116,967)  
Additional Court Costs - \$93,986, an increase of \$57  
Court Technology Fund - \$328,312, a decrease of (\$147,429)  
Land Acquisition - \$210,000, a decrease of (\$92,645)

The Chairman opened the floor for the public comments.

County Attorney Dylan Reingold commented in regards to the Court Cost issues, he noted that contained in the Legislative Priorities Packet from last year within the list of concerns, the County would support policies to increase the service charge fees for recording documents and instruments.

**DEBT SERVICE/CAPITAL PROJECTS**

- 204 DODGER BONDS**
- 308 CAPITAL RESERVE FUND**
- 315 OPTIONAL ONE-CENT SALES TAX**

**Budget Director Kristin Daniels announced the following Other Debt and Capital Funds:**

Dodger Bonds - \$500,000, a decrease of (\$3,240,000)

Jackie Robinson Training Complex Fund - \$800,000, a decrease of (\$1,050,000)

Optional One-Cent Sales Tax - \$31,560,215, a decrease of (\$12,190,295)

The Chairman opened the floor for public comments; there were none.

[19-0667](#)

**Attachments:** [Debt Service-Capital Projects](#)

*The Chairman called for a recess at 11:01 a.m., and noted that the meeting would reconvene at 1:30 p.m. with the Solid Waste Disposal District.*

**AGGREGATE MILLAGE****AGGREGATE MILLAGE RATE IS 6.1192**

[19-0668](#)

**Attachments:** [Aggregate Millage](#)

County Administrator Jason Brown stated the proposed Aggregate Millage Rate was 6.1192, a rolled back difference of 0.4260.

**RECAP - TOTAL PROPOSED BUDGET AND PROPOSED MILLAGE RATES**

**Jason E. Brown, County Administrator**

[19-0669](#)

**Attachments:** [Total proposed Budget and Millage Rates](#)

Administrator Brown requested a motion to Adopt Proposed Millage Rates. Chairman Solari responded there were no proposed changes that would impact the millage rates budget, and it was proper to have a motion to adopt the proposed millage rates.

**A motion was made by Commissioner Flescher, seconded by Commissioner O'Bryan, to approve the proposed General Fund Millage Rate of 3.5475 for Fiscal Year 2019/2020. The motion carried by the following vote:**

**Aye:** 5 - Chairman Solari, Vice Chairman Adams, Commissioner Flescher, Commissioner O'Bryan, and Commissioner Zorc

**A motion was made by Commissioner Flescher, seconded by Commissioner O'Bryan, to approve the proposed Municipal Service Taxing Unit (M.S.T.U.) Millage rate of 1.1506 for Fiscal Year 2019/2020. The motion carried by the following vote:**

**Aye:** 5 - Chairman Solari, Vice Chairman Adams, Commissioner Flescher, Commissioner O'Bryan, and Commissioner Zorc

**A motion was made by Commissioner Flescher, seconded by Commissioner O'Bryan, to approve the proposed Transportation Fund of \$17,616,405 for the Fiscal Year 2019/2020. The motion carried by the following vote:**

**Aye:** 5 - Chairman Solari, Vice Chairman Adams, Commissioner Flescher, Commissioner O'Bryan, and Commissioner Zorc

**A motion was made by Commissioner Flescher, seconded by Commissioner O'Bryan, to approve the Emergency Services District proposed Millage rate of 2.3655 for the Fiscal Year 2019/2020. The motion carried by the following vote:**

**Aye:** 5 - Chairman Solari, Vice Chairman Adams, Commissioner Flescher, Commissioner O'Bryan, and Commissioner Zorc

**A motion was made by Commissioner Flescher, seconded by Commissioner O'Bryan, to approve the Land Acquisition 2004 Referendum proposed Millage rate of 0.2568 for an Aggregate Millage rate of 6.1192 for the Fiscal Year 2019/2020. The motion carried by the following vote:**

**Aye:** 5 - Chairman Solari, Vice Chairman Adams, Commissioner Flescher, Commissioner O'Bryan, and Commissioner Zorc

**A motion was made by Commissioner Flescher, seconded by Commissioner O'Bryan, to approve the Total proposed Budget of \$367,725,135 for Fiscal Year 2019/2020. The motion carried by the following vote:**

**Aye:** 5 - Chairman Solari, Vice Chairman Adams, Commissioner Flescher, Commissioner O'Bryan, and Commissioner Zorc

## **ADJOURNMENT**

Chairman Solari announced that there would be the Preliminary Budget Hearing on September 11, 2019 at 5:01 p.m. in the BCC Chambers, and the Final Budget Hearing would be on September 28, 2019 at 5:01 p.m. in the BCC Chambers.

There being no further business, the meeting adjourned at 1:58 p.m.