

Indian River County Florida

*Indian River County Administration Complex
1801 27th Street, Building A
Vero Beach, Florida, 32960-3388
www.ircgov.com*



Meeting Minutes - Final

Wednesday, July 11, 2018

9:00 AM

2018/2019 Budget Workshop

Commission Chambers

Board of County Commissioners

Peter D. O'Bryan, Chairman, District 4

Bob Solari, Vice Chairman, District 5

Susan Adams, District 1

Joseph E. Flescher, District 2

Tim Zorc, District 3

Jason E. Brown, County Administrator

Dylan Reingold, County Attorney

Jeffrey R. Smith, Clerk of the Circuit Court and Comptroller

CALL TO ORDER

Rollcall

Present: 5 - Chairman Peter O'Bryan
Vice Chairman Bob Solari
Commissioner Susan Adams
Commissioner Joseph Flescher
Commissioner Tim Zorc

INVOCATION

Commissioner Susan Adams - District 1

PLEDGE OF ALLEGIANCE

Commissioner Joseph E. Flescher - District 2

GENERAL OVERVIEW SESSION

Jason E. Brown, County Administrator

[18-2022](#)

Attachments: [Budget Message](#)

Through the use of a PowerPoint Presentation, County Administrator Jason Brown announced that the fiscal year (FY) proposed budget for the County is \$338,991,751, a decrease of \$34,351,578 or 9.2% from the current year. He highlighted the major impacts to the Budget for FY 2018/2019, including an increase of 6.93% Countywide and 6.98% Unincorporated Area in the tax roll; funding for the Sheriff which included seven (7) School Resource Officers; an increase of \$56,000 for the Children's Services funding; position increases; the sale of Vero Beach Electric to Florida Power & Light which would result in a savings of \$350,000 County-wide; no increase to Health Insurance for either the employer or employee; reduction in Other Post-Employment Benefits funding; a focus on technology and cybersecurity enhancements; and the proposed budget addressing the potential revenue loss from Amendment One in FY 2019/2020.

GENERAL FUND

001-101 BOARD OF COUNTY COMMISSIONERS

001-102 COUNTY ATTORNEY

001-107 COMMUNICATIONS/EMERGENCY SERVICE

110-109 MAIN LIBRARY

001-112 NORTH COUNTY LIBRARY

001-113 BRACKETT LIBRARY

001-118 IRC SOIL AND WATER CONSERVATION

001-119 LAW LIBRARY

001-201 ADMINISTRATOR - OPERATIONS

001-202 GENERAL SERVICES

001-203 HUMAN RESOURCES

001-206 VETERANS SERVICE

001-208 EMERGENCY MANAGEMENT

001-210 PARKS

001-211 HUMAN SERVICES

001-212 AG EXTENSION

001-216 PURCHASING

001-220 FACILITIES MANAGEMENT

001-229 OFFICE OF MANAGEMENT AND BUDGET

001-237 FPL GRANT EXPENDITURES

001-238 EMERGENCY BASE GRANT

001-246 INSURANCE PREMIUMS

001-260 ANIMAL CONTROL

001-251 MAILROOM/SWITCHBOARD

001-283 INDIAN RIVER LAGOON

[18-2023](#)

Attachments: [General Fund](#)**General Fund Budget Overview:**

- Ad Valorem tax roll increase of 6.93%, \$3.7 million in additional revenue
- Proposed Millage rate is 3.4604, same rate as last fiscal year
- Constitutional Officers increase - \$3,040,893
- State Mandates/Constitutional Officers - constitute 73.9% of the total budget
- Children's Services funding increase of \$56,000 or 3.5% plus the additional \$250,000 impact from FY 17/18 one-time revenue
- State Agencies increase of \$270,981 or 8.4%
- Facilities Maintenance - interior painting of Main and North County Libraries as deferred maintenance

Administrator recommendations for BCC Departments:

- BCC Operations - \$1,071,527, an increase of \$10,858 or 1.0%
- County Attorney - \$821,825, an increase of \$19,085, or 2.4%
- GIS Transfer - \$87,723 an increase of \$13,693, or 18.5%
- Communication/Emergency Services - \$452,917, a decrease of \$125,624, or (21.7%)
- Main Library - \$2,350,957, a decrease of \$153,550, or (6.1%)
- North County Library - \$1,146,766, an increase of \$66,539, or 6.2%
- Brackett Library - \$304,557, an increase of \$14,954, or 5.2%
- Soil Conservation - \$50,143, an increase of \$3,110, or 6.6%
- Law Library - \$89,368, an increase of \$944, or 1.1%
- Administrator - \$477,613, an increase of \$1,465, or 0.3%
- General Services - \$143,703 an increase of \$2,664, or 1.9%
- Human Resources - \$633,433, an increase of \$153,186 or 31.9%
- Planning and Development - \$6,000, same as last year
- Veteran's Services - \$265,241, a decrease of \$13,590, or (4.9%)
- Emergency Management - \$421,128, a decrease of \$207,363, or (33.0%)
- Parks - \$2,413,630, an increase of \$53,502, or 2.3%
- Human Services - \$290,488, an increase of \$1,026, or 0.4%
- AG Extension - \$172,497, an increase of \$6,444, or 3.9%
- Purchasing - \$200,907, an increase of \$21,572, or 12.0%
- Facilities Management - \$3,992,712, a decrease of \$125,598, or (3.0%)
- Management and Budget - \$351,871, an increase of \$6,287, or 1.8%
- FPL Grant - \$122,867, a decrease of \$19,705, or (13.8%)
- Emergency Management (EM) Base Grant - \$93,810, a decrease of \$34,406, or (26.8%)
- Computer Services Transfer - \$428,629, an increase of \$106,132, or 32.9%
- Insurance Premiums - \$290,318, same as last year

- Animal Control - \$596,066, an increase of \$8,661, or 1.5%
 - Mailroom - \$381,392, an increase of \$22,246, or 6.2%
 - Indian River Lagoon - \$92,062, new fund
- Total BCC Departments \$17,750,160, a decrease of \$75,406 or (0.4%)

Administrator Brown reviewed the Board of County Commissioners' General Fund Budget, which was 19.4% of the total budget and pointed out that the Sheriff's budget made up 55% of the budget, noting that each year more is allocated to public safety.

Administrator Brown responded to the Board's questions, affirming that the Departments under the General Fund Expenses for FY 2018/19 included all expenses, salaries, health insurance and other benefits. He pointed out that the Florida Power and Light Grant was for emergency planning for the Nuclear Power Plant in St. Lucie County. He also clarified that there were funds set aside for the Indian River Lagoon position, but he was still formulating how the County could fund the position.

The Chairman opened the floor for public comments; there were none.

CONSTITUTIONAL OFFICERS

Administrator Brown announced the proposed Constitutional Officers' budget as follows:

- Clerk of Circuit Court and Comptroller Jeffrey R. Smith - \$1,055,644, an increase of \$22,830, or 2.2%
- Tax Collector Carole Jean Jordan - \$1,585,104, an increase of \$120,000 or 8.2% - not due until August 1st
- Property Appraiser David C. Nolte - \$3,111,125, an increase of \$130,235 or 4.4%
- Sheriff Deryl Loar - \$49,798,375, an increase of \$2,820,075, or 6.0%
- Sheriff Electric - \$800,000, a decrease of \$100,000 or (11.1%)
- Supervisor of Elections Leslie R. Swan - \$1,368,525, an increase of \$47,753, or 3.6%
- Value Adjustment Board - \$60,000, same as last year

The proposed total for Constitutional Officers is \$57,778,773, an increase of \$3,040,893, or 5.6 %

County Administrator Brown thanked the Constitutional Officers for submitting responsible budgets and being fiscally responsible.

The Chairman opened the floor for public comments, there were none.

001-300 CLERK OF CIRCUIT COURT AND COMPTROLLER, JEFFREY R. SMITH

[18-2024](#)

Attachments: [Clerk of Circuit Court](#)

Clerk of Circuit Court and Comptroller Jeffrey R. Smith acknowledged the Board, Administrator Brown, and the Budget Office for the continued good working relationship.

001-400 TAX COLLECTOR, CAROLE JEAN JORDAN

[18-2025](#)

Attachments: [Tax Collector](#)

001-500 PROPERTY APPRAISER, DAVID C. NOLTE

[18-2026](#)

Attachments: [Property Appraiser](#)

Property Appraiser David C. Nolte thanked the Board, Administrator Brown, and the Budget Office for a great job with the budget.

001-700 SUPERVISOR OF ELECTIONS, LESLIE R. SWAN

[18-2027](#)

Attachments: [Supervisor of Elections](#)

001-114 VALUE ADJUSTMENT BOARD

[18-2028](#)

Attachments: [Value Adjustment Board](#)

MUNICIPAL SERVICE TAXING UNIT (M.S.T.U.)

004-102 COUNTY ATTORNEY - ELECTRIC ISSUES

004-104 NORTH COUNTY AQUATIC CENTER

004-105 GIFFORD AQUATIC CENTER

004-108 RECREATION

004-115 INTERGENERATIONAL FACILITY

004-116 OCEAN RESCUE

004-161 SHOOTING RANGE

004-204 PLANNING AND DEVELOPMENT

004-205 COUNTY PLANNING

004-207 CODE ENFORCEMENT

004-210 PARKS

004-234 TELECOMMUNICATIONS

004-400 TAX COLLECTOR

18-2029

Attachments: [Municipal Service Taxing Unit \(M.S.T.U.\)](#)

M.S.T.U. Budget Overview:

- The Ad Valorem tax roll - 6.98% increase, with \$638,081 in additional revenues
- Transfers Out - \$5,313,904 to fund Transportation; \$18,970,565 to fund Law Enforcement
- Increase in Communications Services Tax - \$100,000
- Half-cent Sales Tax - increasing \$342,482 or 5.4%
- State Shared Revenue - increasing \$69,870 or 3.0%

Administrator recommendations for Municipal Service Taxing Unit

Departments:

- County Attorney/Florida Municipal Power Attorney - -0-, a decrease of \$68,909, or (100%)
- North County Aquatic Center - \$763,112, a decrease of \$126,418, or (14.2%)
- Gifford Aquatics Center - \$387,463, a decrease of \$214,707, or (35.7%)
- Recreation - \$1,010,245, an increase of \$98,335, or 10.8%
- Intergenerational Facility - \$487,930, an increase of \$18,491, or 3.9%
- Ocean Rescue - \$902,505, an increase of \$12,139, or 1.4%
- Shooting Range - \$659,928 an increase of \$15,648, or 2.4%
- Community Development - \$252,017, an increase of \$4,591, or 1.9%
- County Planning - \$1,140,502, an increase of \$33,945, or 3.1%
- Code Enforcement - \$512,220, a decrease of \$2,298, or (0.4%)
- Parks - \$188,758, an increase of \$14,714 or 8.5%
- Road & Bridges - -0-, a decrease of \$104,745 or (100%)
- Telecommunications - \$212,555, an increase of \$7,483, or 3.6%
- Tax Collector - \$80,000, same as last year

The total for M.S.T.U. Departments was \$6,597,235, a decrease of \$311,731, or (4.5%)

Administrator Brown continued his presentation of the Budget, and provided an overview of the M.S.T.U. Budget expenses by department, as well as the fund millage history. He pointed out that the largest increase to the M.S.T.U. was the transfer to the Transportation and Law Enforcement funds. He

recommended no change to the millage rates.

The Chairman opened the floor for public comments; there were none.

TRANSPORTATION FUND

111-214 ROADS AND BRIDGES

111-243 PUBLIC WORKS

111-244 COUNTY ENGINEERING

111-245 TRAFFIC ENGINEERING

111-281 STORMWATER

[18-2030](#)

Attachments: [Transportation Fund](#)

Transportation Fund Budget Overview:

- Total Budget is \$16,743,301, a decrease of \$11,358, or (0.1%)
- Staffing increase - \$283,254 for four (4) Full Time Positions
- Increase in budgeted roadway materials (road grading program) - \$100,000
- Constitutional Gas Taxes increasing \$25,000 or 1.4%
- County Gas Taxes increasing \$15,000 or 1.9%

Administrator recommendations for Transportation Departments:

- Road and Bridge - \$8,356,836, a decrease of \$360,368, or (4.1%)
- Public Works - \$367,987, an increase of \$32,073, or 9.5%
- County Engineering - \$2,591,470, an increase of \$142,475, or 5.8%
- Traffic Engineering - \$2,537,664, a decrease of \$167,299, or (6.2%)
- Stormwater - \$945,550, an increase of \$91,202, or 10.7%

Total Transportation Departments was \$14,799,507, a decrease of \$261,917 or (1.7%)

Administrator Brown explained that included in the Transportation Fund were four (4) full-time positions for an additional drainage crew to maintain the County's drainage systems, an additional Grader to address unmaintained roads and dirt road program, and an Assistant Public Works Director to oversee road projects and provide additional support for the permitting process.

The Chairman opened the floor for public comments; there were none.

EMERGENCY SERVICES DISTRICT

114-120 FIRE RESCUE

[18-2031](#)

Attachments: [Emergency Services District](#)

Emergency Services District Budget Overview:

- Total Budget is \$39,833,786, an increase of \$281,664 or 0.7%
- Tax roll change - up 7.17%, \$2.1 million additional revenues
- 7.8% increase in the Tax Roll, generating an additional \$2,051,603 in revenues
- ALS Revenue - an increase of \$300,000
- Capital Outlay budget - \$2,938,424
- Additional FT Tradesworker II and Part-time Courier totaling \$69,550

Administrator Brown announced that the proposed budget for the total Emergency Services District (ESD) was \$39,833,786, an increase of \$281,664. He added that the increase in the ESD budget was due to the increase in Advanced Life Support (ALS) calls which ties into the ALS revenue, and an additional full-time Tradesworker II and part-time Courier positions.

A discussion ensued on a new location site for Fire Station 15 and the five-year replacement plan that primarily addressed engines and ambulances. Administrator Brown stated that the County was on Year Five of the replacement plan and was catching up with the support vehicles that were not included in the five-year replacement plan by pursuing grant opportunities. He concluded that the County would be on a regular replacement plan starting next year.

The Chairman opened the floor for public comments; there were none.

NON-DEPARTMENTAL STATE AGENCIES

001-106 NEW HORIZONS OF THE TREASURE COAST, INC.

001-106 STATE HEALTH DEPARTMENT

001-110 TREASURE COAST REGIONAL PLANNING COUNCIL

001-110 IR LAGOON NATIONAL ESTUARY PROGRAM COUNCIL

001-110 DEPARTMENT OF JUVENILE JUSTICE

001-111 MEDICAID

001-252 ENVIRONMENTAL CONTROL BOARD

001-901 CIRCUIT COURT ADMINISTRATION

001-901 GUARDIAN AD LITEM

001-903 VICTIM ASSISTANCE PROGRAM

001-903 STATE ATTORNEY

001-904 PUBLIC DEFENDER

001-907 MEDICAL EXAMINER

[18-2032](#)

Attachments: [Non-Departmental State Agencies](#)

Administrator Brown's recommendations for State Agencies:

- New Horizons - \$310,575, an increase of \$9,045, or 3.0%
- State Health Department - \$680,443, an increase of \$47,473, or 7.5%
- Treasure Coast Regional Planning Council - \$64,054, an increase of \$1,097, or 1.7%
- Indian River Lagoon National Estuary Program - \$50,000, no change from last year
- Department of Juvenile Justice - \$450,000, an increase of \$40,700, or 9.9%
- Medicaid (Mandate from State) - \$1,228,901, an increase of \$151,683, or 14.1%
- Environmental Control Board - \$7,033, no change from last year
- Circuit Court Expenses - \$392,210 a decrease of \$40,227, or (9.3%)
- Guardian ad Litem - \$153,807, an increase of \$65,664, or 74.5%
- Victim Assistance Program - \$68,932, an increase of \$2,570, or 3.9%
- State Attorney - \$305,223, an increase of \$83,163, or 37.5%
- Public Defender - \$80,491, a decrease of \$218, or (0.3%)
- Medical Examiner - \$454,367, an increase of \$31,677 or 7.5%
- State Forestry - \$13,822, no change from last year

The proposed total for State Agencies is \$4,259,888, an increase of \$392,627, or 10.2%.

Administrator Brown gave an overview of the state agencies, pointing out that the County has set aside funds for a potential facility for the Guardian ad

Litem noting that counties in the 19th Judicial Circuit have agreed to a space at the Fort Pierce City Hall. He added that all state agencies were fully funded with the exception of the State Health Department, which had requested a 10% increase in funding in the amount of \$696,000.

Chairman O'Bryan wanted to see the Board fully fund the State Health Department, stating that the State had cut their budget and they were providing services to the neediest residents within the County. It was the consensus of the Board to fully fund the State Health Department.

The Chairman opened the floor for comments.

The following individuals thanked the Board for their continued support:
Myra Zilahy, Deputy Administrator, 19th Judicial Circuit
Cheryl Dunn on behalf of Miranda Hawker for the State Health Department
Annette Gosselin, Chief Financial Officer for New Horizons
Dr. R. Mittleman, Medical Examiner
Pat Arnold on behalf of Diamond Litty, Public Defender for the 19th Judicial Circuit

NON-DEPARTMENTAL

001-110 ECONOMIC DEVELOPMENT DIVISION

001-128 CHILDREN'S SERVICES

001-137 SEBASTIAN COMMUNITY REDEVELOPMENT AREA

001-137 FELLSMERE COMMUNITY REDEVELOPMENT AREA

18-2033

Attachments: [Non-Departmental](#)

Administrator Brown's recommendations for Non-Departmental:

- Economic Development Division - \$187,250, an increase of \$2,196, or 1.2%
- Children's Services- \$1,663,965, an increase of \$56,000
(Additional \$250,000 impact from funding a portion of the FY 2017/2018 budget with one-time revenues.)
- Sebastian CRA- \$210,000, an increase of \$25,120
- Fellsmere CRA- \$12,000, an increase of \$5,933

County Administrator Brown mentioned there were two Community Redevelopment Areas in Sebastian and one in Fellsmere, and the funding was based upon changes in the Ad Valorem taxable value.

The Chairman opened the floor for comments; there were none.

NON-PROFIT ORGANIZATIONS

001-110 MENTAL HEALTH ASSOCIATION

001-110 UNITED AGAINST POVERTY (fka HARVEST FOOD)

001-110 211 PALM BEACH/TREASURE COAST

001-110 FOR THE LOVE OF PAWS

001-206 VETERANS COUNCIL OF INDIAN RIVER COUNTY, INC.

[18-2034](#)

Attachments: [Non-Profit Organizations](#)

Administrator Brown's recommendations for Non-Profit Organizations:

- Mental Health Association - \$23,421, an increase of \$459, or 2.0%
- United Against Poverty - \$10,453, an increase of \$248, or 2.4%
- 211 Palm Beach - \$10,453, an increase of \$248, or 2.4%
- Keep Indian River Beautiful (KIRB) - \$52,813, an increase of \$2,274, or 4.5%
- Veteran's Council - \$86,300, an increase of \$2,140, or 2.5%

The Chairman opened the floor for public comments.

The following individuals thanked the Board for their support:

Andrea Guzinski, Director of Operations with the Mental Health Association
Shannon L'Herrou, President/CEO of 211 Palm Beach
Curtis Paulisin, First Vice President and Pat Grier, Chair of the Community Outreach Program and Grant Writer, Veterans Council
Daisy Packer and Chris Woodruff with KIRB

QUASI NON-PROFIT ORGANIZATIONS

001-110 COMMUNITY TRANSPORTATION COORDINATOR (SRA)

001-110 CTC-SRA-SENIOR SERVICES

001-110 GIFFORD YOUTH ACHIEVEMENT CENTER, INC.

001-110 PROGRESSIVE CIVIC LEAGUE OF GIFFORD

001-110 HUMANE SOCIETY OF VERO BEACH & IRC, FL., INC.

001-110 TREASURE COAST HOMELESS SERVICES COUNCIL, INC.

[18-2035](#)

Attachments: [Quasi Non-Profit Organizations](#)

Administrator Brown's recommendations for Quasi Non-Profit Organizations:

- Senior Resource Association Transportation- \$1,115,800, a decrease of \$50,866, or (4.4%)
- Senior Services - \$123,700, an increase of \$4,090, or 3.4%
- Senior Resource Grants - \$ -0-, a decrease of \$1,581,260, or (100%)
- Gifford Youth Achievement Center - \$97,840, an increase of \$2,321, or 2.4%
- Progressive Civic League - \$12,185, same as last year
- Humane Society - \$395,547, same as last year
- Treasure Coast Homeless Services - \$15,270, same as last year

The total proposed budget for Quasi Non-Profit Organizations is \$1,760,342, a decrease of \$1,625,715, or (48.0%).

Administrator Brown reviewed the recommendations for Quasi Non-Profit Organizations and pointed out that these organizations perform a function that the County would have to do otherwise.

The Chairman opened the floor for comments.

Karen Diegl, Executive Director, Senior Resource Association Transportation thanked the Board and staff for their ongoing support on transportation and the programs.

DORI SLOSBERG DRIVER EDUCATION SAFETY ACT

137-110 INDIAN RIVER COUNTY SCHOOL DISTRICT

[18-2036](#)

Attachments: [Dori Slosberg Driver Education Safety Act](#)

Administrator Brown stated that the recommended budgets for the Dori Slosberg Driver Education Act are:

- Indian River County School District - \$48,000, same as last year
- Reserve for Contingency - \$9,000

The Chairman opened the floor for comments.

Dr. Michael Arnett, Indian River School District, expressed his appreciation to the Board and stated that with the Dori Slosberg Driver Education Grant, 45 students will be able to take the Driver's Education Course with Treasure Coast Driving School.

LAND ACQUISITION BONDS

245-117 LAND ACQUISITION BONDS - 2004 REFERENDUM

[18-2037](#)

Attachments: [Land Acquisition Bonds](#)

Administrator Brown announced that the proposed budget for Land Acquisition Bonds was \$4,684,226, an increase of \$95,518. The millage rate is 0.2827 Mils, a decrease of 0.0128 Mils, or (4.3%) from the current year.

The Chairman opened the floor for public comments; there were none.

STREETLIGHTING DISTRICTS

- 179 OCEANSIDE
- 180 OSLO PARK
- 181 GIFFORD
- 182 LAURELWOOD
- 183 ROCKRIDGE
- 184 VERO HIGHLANDS
- 186 PORPOISE POINT
- 187 SINGLE STREET LIGHTS
- 188 LAUREL COURT
- 189 TIERRA LINDA
- 190 VERO SHORES
- 191 IXORA PARK
- 192 ROYAL POINCIANA
- 193 ROSELAND ROAD

194 WHISPERING PINES

195 MOORINGS

196 WALKER'S GLEN

197 GLENDALE LAKES

198 FLORALTON BEACH

199 WEST WABASSO

[18-2038](#)

Attachments: [Streetlighting Districts](#)

Management and Budget Director Michael Smykowski announced the following proposed assessment rates per parcel/acre:

- Gifford - \$23.00
- Laurelwood - \$36.00
- RockRidge - \$7.00
- Vero Highlands- \$36.00
- Porpoise Point - \$10.00
- Laurel Court - \$39.00
- Tierra Linda - \$39.00
- Vero Shores- \$24.00
- Ixora Park - \$20.00
- Royal Poinciana - \$39.00
- Roseland Road- \$1.00
- Whispering Pines - \$16.00
- Moorings - \$9.00
- Walker's Glen - \$20.00
- Glendale Lakes - \$40.00
- Floralton Beach - \$46.00
- West Wabasso - \$21.00
- Oceanside*- \$51.00
- Oslo Park*- \$25.47

*Per Lot Charge, all others are on a per parcel/acre basis

Budget Director Michael Smykowski pointed out seven street light districts recommended for assessment rate reductions due to the proposed sale of the Vero Beach Electric to Florida Power & Light: Gifford, RockRidge, Porpoise Point, Moorings, Walker's Glen, Floralton Beach, and Oceanside.

The Chairman opened the floor for public comments; there were none.

OTHER M.S.B.U.

171 EAST GIFFORD STORMWATER M.S.B.U.

179 OCEANSIDE STREET PAVING M.S.B.U.

185 VERO LAKE ESTATES M.S.B.U.

[18-2039](#)

Attachments: [Other M.S.B.U.](#)

Budget Director Michael Smykowski stated that there were no proposed rate changes per parcel/acre for Vero Lake Estates, East Gifford Stormwater, or Oceanside Street Paving.

The Chairman opened the floor for public comments; there were none.

ENTERPRISE FUNDS

418-221 GOLF COURSE MAINTENANCE

418-236 CLUBHOUSE

441-233 BUILDING DEPARTMENT

471-218 UTILITIES - WASTEWATER TREATMENT

471-219 UTILITIES - WATER PRODUCTION

471-235 UTILITIES - GENERAL & ENGINEERING

471-257 UTILITIES - SLUDGE OPERATIONS

471-265 UTILITIES - CUSTOMER SERVICE

471-268 UTILITIES - WASTEWATER COLLECTION

471-269 UTILITIES - WATER DISTRIBUTION

471-282 UTILITIES - OSPREY MARSH

471-292 UTILITIES - SPOONBILL MARSH

472-235 UTILITY IMPACT FEES

[18-2040](#)**Attachments:** [Enterprise Funds](#)**Administrator Brown listed the following proposed Enterprise Funds:**

- Golf Course - \$2,951,763, an increase of \$56,231
- Building Department - \$4,498,775, an increase of \$473,483
- Utilities - \$42,726,110, a decrease of \$55,488
- Utilities Impact Fees - \$2,186,425, an increase of \$823,650

The proposed total for the Enterprise Funds is \$52,363,073, an increase of \$1,297,876.

Administrator Brown stated that the Enterprise Funds were funds that were operating more as a private business and the operations were intended to pay for themselves without using taxpayer dollars. He noted that the increase for the Building Department Fund was due to funding three additional positions to provide support to the growing workload. He added there were no plans to increase Building Permit Fees at this time; however, staff was recommending an increase in Development Review Fees, which were currently being reviewed by the Development Review Committee.

Administrator Brown, in response to the Board's questions, hoped that the Shooting Range would become an Enterprise Fund in the near future with the new Skeet and Trap Facilities and the Hunter Safety and Education Building.

The Chairman opened the floor for public comments.

Bob Johnson, Coral Wind Subdivision, questioned the Board on the City of Fellsmere's financial responsibilities with the annexation of the Corrigan Ranch.

Administrator Brown mentioned that the County was working on a rate study for Utilities to take to the Board in the near future, confirming that there would be no rate increases to operating and impact fees.

INTERNAL SERVICE FUNDS

- 501 FLEET MANAGEMENT
- 502 RISK MANAGEMENT (SELF INSURANCE)
- 504 EMPLOYEE HEALTH INSURANCE
- 505-103 IT - GEOGRAPHIC INFORMATION SYSTEMS

505-241 IT - COMPUTER SERVICES

[18-2041](#)

Attachments: [Internal Service Funds](#)

Administrator Brown listed the following proposed Internal Service Funds:

- Fleet Management - \$3,635,784, an increase of \$61,707
- Risk Management - \$4,859,298, an increase of \$81,865
- Employee Health Insurance - \$19,689,384, a decrease of \$6,280,937
- GIS/Information Technology - \$2,128,515, an increase of \$352,636

The Chairman opened the floor for public comments; there were none.

The Chairman called a recess at 10:10 a.m., and reconvened the meeting at 10:20 a.m., with all members present.

(Clerk's Note: Miscellaneous Funds was heard following Internal Service Funds)

1:30 P.M. (PUBLIC HEARING) SOLID WASTE DISPOSAL DISTRICT (S.W.D.D.)

411-217 SANITARY LANDFILL

411-255 RECYCLING

[18-2042](#)

Attachments: [Solid Waste Disposal District \(S.W.D.D.\)](#)

PROOF OF PUBLICATION OF ADVERTISEMENT FOR HEARING IS ON FILE IN THE OFFICE OF THE CLERK TO THE BOARD

The Board of County Commissioners reconvened as the Board of Commissioners of the Solid Waste Disposal District. The minutes will be approved at an upcoming Solid Waste Disposal District meeting.

Administrator Brown announced that the Fiscal Year 2018-2019 proposed budget is \$15,587,145, an increase of \$541,500; he provided a summary of the following proposed SWDD rates:

Sanitary Landfill - \$14,383,734, and increase of \$3,948,208
Recycling - \$7,645,111, an increase of \$632,568

- Residential Equivalent Residential Unit (ERU) - \$116.85, an increase of

\$7.75

- Commercial Waste Generation Unit (WGU) - \$40.50, an increase of \$2.83
- Readiness-to-use Fee - \$24.60, an increase of \$3.01

Administrator Brown mentioned one of the reasons for the increase in the SWDD budget was the closing of an existing cell and the creation of a new cell at the landfill for a combined cost of \$16 million based on the low bid. He explained that the County was required to set aside funds to close an existing cell at the landfill.

The Chairman opened the Public Hearing for public comments.

Bob Johnson, Coral Wind Subdivision, commented on the single trash collection rates and accepting out-of-county waste.

A discussion followed on curbside recycling.

The Board of Commissioners adjourned the Solid Waste Disposal District meeting, and reconvened as the Board of County Commissioners of the Budget Workshop meeting, continuing with the Sheriff's Budget.

CONSTITUTIONAL OFFICERS

(Clerk's Note: The Sheriff's Budget was heard following Miscellaneous Funds)

001-600 SHERIFF, DERYL LOAR

[18-2043](#)

Attachments: [Sheriff](#)

Through the use of a PowerPoint Presentation, Sheriff Deryl Loar (Sheriff) recapped his proposed budget and focused on the significant operating budget expense increases such as the state mandatory School Resource Officers (SRO) and pay increases for the recruitment and retention of Sheriff Deputies. He pointed out that there were expenses he could not control and spoke on the overcrowding of the jail and the possibility of opening Building E (the new jail complex building) which would require additional staff.

Administrator Brown answered questions from the Board in regards to the SRO's funding and how the upcoming Constitutional amendments would affect the County's budget for FY 2019/2020. Administrator Brown recommended a \$2.5 million increase in the Sheriff's Budget for the FY 2018/2019 with the Sheriff requesting a \$4.2 million increase. The Board understood that there were additional stresses on the Sheriff's Budget, but suggested he prioritize his budget. The Board would agree to a portion of the

increase in the Sheriff's Budget and rolling back any remaining funds to the Sheriff in his future budget.

Sheriff Loar responded to the Board explaining the costs involved in operating the Sheriff's Office, and pointing out that their office also assists other municipalities and surrounding counties. He believed the Sheriff's Department deserved to be fully funded.

A lengthy discussion ensued among the Board, the Sheriff, and Administrator Brown regarding the optional sales tax, reimbursement for SRO's, and increasing the Sheriff's budget without increasing the millage rate by taking \$500,000 from Optional Sales Tax and \$300,000 from Ad Valorem Taxes. The Board wanted to see what the impacts would be to the General Fund by fully funding the Sheriff's proposed budget.

It was suggested that staff and the Sheriff reconvene after the Solid Waste Disposal District, scheduled at 1:30 p.m., in order to give staff time to review the proposed budgets for potential cuts to fund the Sheriff's proposed budget.

The Chairman opened the floor for public comments.

Michael C. Marsh, Vero Beach, questioned the Board on line items contained in the Sheriff's Proposed Budget.

The Chairman called for a recess at 11:55 a.m., and noted that the meeting would reconvene at 1:30 p.m. with the Solid Waste Disposal District, and would continue with the Sheriff's Budget thereafter.

The Board reconvened the Sheriff's Budget at 1:39 p.m.

Administrator Brown presented the potential budget cuts in order to fund the Sheriff's budget; the Sheriff countered with potential cuts to his budget. The Sheriff and the Chairman agreed that there should not be any cuts to staff positions and equipment. A discussion ensued between the Board and Sheriff regarding the \$800,000 option plus an additional \$100,000 increase to the Sheriff's proposed budget for a total of \$900,000 without having to raise the millage rate or cut budget items from the General Fund. It was the consensus of the Board to allow staff time to revise the funding options for the additional \$100,000 for the Sheriff's budget.

The Chairman called for a recess at 2:17 p.m., and reconvened at 2:37 p.m., with all members present.

Administrator Brown presented staff's recommendation for the additional \$100,000 with \$50,000 from the 911 Surcharge, \$22,000 from eliminating a replacement vehicle and \$28,000 from an increase in the half cent state sales tax revenue. He summarized that with the additional \$900,000, the total Sheriff's proposed budget was \$51,900,000. A discussion followed regarding the Sheriff's proposed budget with the Sheriff asking for direction from the Board on who would fund the inmate medical bills, inmate hospital stays, and the expenses of opening the Building E Jail Complex, if needed. Administrator Brown reiterated that the Sheriff was a separately elected constitutional officer and those budget items were historically funded through the Sheriff's budget.

The Chairman opened the floor for public comments.

Michael Marsh sought information on the Sheriff's Budget from the Board and wanted a Budget Advisory Committee formed to review the Sheriff's Budget.

Chuck Kirby, 3142 Berkley Square Way, supported the Sheriff's budget request for \$1.7 million to recruit and retain Sheriff Deputies.

Vice Chairman Solari asked Administrator Brown to clarify the actual increase in the budget for the FY 2018/2019. Administrator Brown confirmed a \$3.4 million increase in the budget, noting that the Sheriff would receive more than 75% of his budget request.

MISCELLANEOUS FUNDS

(Clerk's Note: Miscellaneous Funds was heard following Internal Service Funds)

- 102 NEW TRAFFIC IMPROVEMENT FEES
- 103 ADDITIONAL IMPACT FEES
- 108 RENTAL ASSISTANCE
- 109 SECONDARY ROAD CONSTRUCTION
- 112 SPECIAL LAW ENFORCEMENT
- 117 TREE ORDINANCE FINES
- 119 TOURIST DEVELOPMENT FUND
- 120 911 SURCHARGE

- 123 IRCLHAP/SHIP
- 124 METRO PLAN ORGANIZATION
- 126 MULTI-JURISDICTION LAW ENFORCEMENT
- 127 NATIVE UPLANDS ACQUISITION
- 128 BEACH RESTORATION
- 129 NEIGHBORHOOD STABILIZATION PLAN
- 133 FLORIDA BOATING IMPROVEMENT PROGRAM
- 134 LIBRARY BEQUEST FUND
- 135 DISABLED ACCESS PROGRAMS
- 136 INTERGOVERNMENTAL GRANTS
- 137 TRAFFIC EDUCATION PROGRAM
- 140 COURT FACILITY SURCHARGE FUND
- 141 ADDITIONAL COURT COSTS
- 142 COURT TECHNOLOGY FUND
- 145 LAND ACQUISITION SERIES 2006

[18-2044](#)

Attachments: [Miscellaneous Funds](#)

Administrator Brown's recommendations for Miscellaneous Funds:

- New Traffic Improvement Fees - \$5,618,500, a decrease of \$4,225,420
- Additional Impact Fees - \$1,674,419, a decrease of \$464,903
- Section 8/Rental Assistance - \$2,337,364, a decrease of \$9,044
- Secondary Road Construction - \$8,596,997, a decrease of \$6,479,866
- Tree Ordinance Fines - \$50,000, same as last year
- Tourist Development Fund - \$998,450, an increase of \$68,281
- 911 Surcharge - \$990,090 a decrease of \$789,019
- Drug Abuse Fund - no proposed budget for 2018-2019
- IRCLHAP/SHIP - \$622,025, a decrease of \$934,872
- Metropolitan Planning Organization - \$848,142, an increase of \$69,267
- Multi-Jurisdictional Law Enforcement - no proposed budget for 2018-2019
- Native Uplands Acquisition Fund - \$165,000, no change
- NSP Program - no proposed budget for 2018-2019

- Beach Restoration Fund - \$5,836,388, an increase of \$2,125,330
- Florida Boating Improvement Program - \$70,000, a decrease of \$382,100
- Library Bequest Fund - no proposed budget for 2018-2019
- Disabled Access Programs - \$20,000, same as last year
- Intergovernmental Grants - \$767,840, an increase of \$14,442
- Traffic Education Program - \$57,000, same as last year
- Court Facility Surcharge Fund - \$251,211, a decrease of \$28,789
- Additional Court Costs Fund - \$93,929, a decrease of \$47,666
- Court Technology Fund - \$475,741, an increase of \$91,967
(With possible adjustments because of returned funds)
- Land Acquisition Series 2006 - \$10,407, a decrease of \$79,593

Administrator Brown stated that Miscellaneous Funds come from special revenue that is restricted, such as the Gas Tax, and must be expended on only certain projects.

The Chairman opened the floor for public comments.

The following individuals spoke on the importance of Beach Restoration and thanked the Board for their support:

William "Tuck" Ferrell, member of the North Beach Civic Association and Beach and Shore Preservation Advisory Committee

Mark Tripson, Vero Beach, President of Save our Shores

DEBT SERVICE/CAPITAL PROJECTS

- 204 DODGER BONDS
- 308 CAPITAL RESERVE FUND
- 315 OPTIONAL ONE-CENT SALES TAX

[18-2045](#)

Attachments: [Debt Service/Capital Projects](#)

Administrator Brown announced the following Other Debt and Capital Funds:

- Dodgertown Bonds-\$1,140,000, an increase of \$77,188
- Dodgertown Capital Reserve Fund - \$250,000, the same as last year
- Optional One-Cent Sales Tax - \$23,810,855, a decrease of \$21,672,339

The Chairman opened the floor for comments; there were none.

AGGREGATE MILLAGE

STATE PROPOSED AGGREGATE MILLAGE

[18-2046](#)

Attachments: [Aggregate Millage](#)

RECAP - TOTAL PROPOSED BUDGET AND PROPOSED MILLAGE RATES

JASON E. BROWN, COUNTY ADMINISTRATOR

[18-2047](#)

Attachments: [Taxing District Summary](#)

Chairman O'Bryan recapped the following two changes to the proposed budget: 1) increase the State Health Department Budget by \$16,000, and 2) increase the Sheriff's Budget by \$900,000.

Administrator Brown recommended the Board approve the proposed millage rates in order to send them to the Property Appraiser and Tax Collector for the Truth In Millage (TRIM) Notices.

A motion was made by Vice Chairman Solari, seconded by Commissioner Adams, to approve the proposed General Fund Millage Rate of 3.4604 for Fiscal Year 2018/2019. The motion carried by the following vote:

Aye: 5 - Chairman O'Bryan, Vice Chairman Solari, Commissioner Adams, Commissioner Flescher, and Commissioner Zorc

A motion was made by Vice Chairman Solari, seconded by Commissioner Adams, to approve the proposed Municipal Service Taxing Unit (M.S.T.U.) Millage rate of 1.0733 for Fiscal Year 2018/2019. The motion carried by the following vote:

Aye: 5 - Chairman O'Bryan, Vice Chairman Solari, Commissioner Adams, Commissioner Flescher, and Commissioner Zorc

A motion was made by Vice Chairman Solari, seconded by Commissioner Adams, to approve the Emergency Services District proposed Millage rate of 2.3655 for the Fiscal Year 2018/2019. The motion carried by the following vote:

Aye: 5 - Chairman O'Bryan, Vice Chairman Solari, Commissioner Adams, Commissioner Flescher, and Commissioner Zorc

A motion was made by Vice Chairman Solari, seconded by Commissioner Adams, to approve the Land Acquisition 2004 Referendum proposed Millage rate

of .2827 for an Aggregate Millage rate of 5.9950 for the Fiscal Year 2018/2019. The motion carried by the following vote:

Aye: 5 - Chairman O'Bryan, Vice Chairman Solari, Commissioner Adams, Commissioner Flescher, and Commissioner Zorc

Chairman O'Bryan announced that the Preliminary Budget Hearing is scheduled to be held on September 12, 2018, at 5:01 p.m. and the Final Budget Hearing will be held on September 19, 2018, at 5:01 p.m., in the Board of County Commission Chambers.

ADJOURN - 5:00 P.M.

There being no further business, the meeting adjourned at 3:09 p.m.

ANNOUNCE

Wednesday, September 12, 2018 - 5:01 p.m.

Public Hearing on Tentative Budget and Proposed Millage Rates

Wednesday, September 19, 2018 - 5:01 p.m.

Final Budget Hearing and Adoption of Millage Rates

NOTICE:

SCHEDULE IS SUBJECT TO CHANGE DEPENDING UPON THE TIME NECESSARY TO REVIEW THE BUDGET

Agenda Attachments are Summaries. See Complete Budget Information on Website under County Spotlight - FY 2018-19 Budget Workshop