Indian River County Florida Indian River County Administration Complex 1801 27th Street, Building A Vero Beach, Florida, 32960-3388 www.ircgov.com **Meeting Minutes** Tuesday, December 11, 2018 - Draft 9:00 AM **Commission Chambers Board of County Commissioners** Bob Solari, Chairman, District 5 Susan Adams, Vice Chairman, District 1 Joseph E. Flescher, District 2 Peter D. O'Bryan, District 4 Tim Zorc, District 3 Jason E. Brown, County Administrator **Dylan Reingold, County Attorney** Jeffrey R. Smith, Clerk of the Circuit Court and Comptroller Terri Collins-Lister, Deputy Clerk

1. CALL TO ORDER

2. ROLL CALL

Present: 5 - Chairman Bob Solari Vice Chairman Susan Adams Commissioner Joseph Flescher Commissioner Peter O'Bryan Commissioner Tim Zorc

2.A. A MOMENT OF SILENT REFLECTION FOR FIRST RESPONDERS

2.B. INVOCATION

Dr. Randy Fullerton, Glendale Baptist Church

3. PLEDGE OF ALLEGIANCE

Commissioner Peter D. O'Bryan

4. ADDITIONS/DELETIONS TO THE AGENDA / EMERGENCY ITEMS

Move: Item 14.D.1. Consideration of Smoke-Free Ordinance to follow Item 5.C. Presentation of "Why Tobacco Free Parks?" by Genevieve Presti with Students Working Against Tobacco Club at Sebastian River Middle School

Move: Item 14.A.1. Kim Gilbert Impact Fee Issue to be heard in conjunction with Item 12.A.1. Follow-up on Request by Kim Gilbert to Waive Impact Fees for a Child Care Facility Located in the City of Vero Beach at 1728 and 1730 24th Street

Move: Item 13.B. Fiber Optic Agreements to be heard prior to 10.B.1. Public Discussion Items

A motion was made by Commissioner Flescher, seconded by Commissioner Zorc, to approve the Agenda as amended. The motion followed by the following vote:

Aye: 5 - Chairman Solari, Vice Chairman Adams, Commissioner Flescher, Commissioner O'Bryan, and Commissioner Zorc

5. PROCLAMATIONS and PRESENTATIONS

5.A. 18-2565 Presentation of Proclamation Honoring David W. Fleetwood on His Retirement From Indian River County Board of County Commissioners Department of General Services Parks Division with Nineteen Years of Service

Attachments: Proclamation

Chairman Solari read and presented the Proclamation to David W. Fleetwood, with members of the Board and staff thanking him for his nineteen years of service to

County.

Read and Presented

5.B. 18-2503 Presentation of Proclamation Honoring County Judge Joe A. Wild

Recommended Action: Read and Present

Attachments: Proclamation

Chairman Solari read and presented the Proclamation to Judge Joe A. Wild, with the Board and Jeffrey R. Smith, Clerk of the Circuit Court and Comptroller, expressing their appreciation for his service to the community.

Read and Presented

- **5.C. 18-2588** Presentation of "Why Tobacco Free Parks?" by Genevieve Presti with Students Working Against Tobacco club at Sebastian River Middle School.
 - **Recommended Action:** Distribute information; in pursuit of support in the form of a resolution, ordinance, or written policy.

Attachments: SWAT Tobacco Free Environments

Leslie Spurlock, Facilitator of the Tobacco Free Partnership of Indian River County, introduced Genevieve Presti, a student at Sebastian River Middle School.

Genevieve Presti, on behalf of the Students Working Against Tobacco (SWAT), gave a PowerPoint Presentation on "Why Tobacco Free Parks".

Presented

6. APPROVAL OF MINUTES

6.A. 18-2577 Regular Meeting of October 16, 2018

Recommended Action: Approve

Attachments: 10162018BCCdraft

Approved

6.B. 18-2579 Regular Meeting of October 23, 2018

Recommended Action: Approve

Attachments: 10232018BCC Draft

A motion was made by Commissioner Flescher, seconded by Commissioner O'Bryan, to approve the minutes of the Regular Meetings of October 16, 2018 and October 23, 2018. The motion carried by the following vote:

Aye: 5 - Chairman Solari, Vice Chairman Adams, Commissioner Flescher, Commissioner O'Bryan, and Commissioner Zorc

7. INFORMATION ITEMS FROM STAFF OR COMMISSIONERS NOT REQUIRING BOARD ACTION

7.A. 18-2578 2019 Committee Assignments for Commissioners

Recommended Action: Informational

Attachments: 2019 Committee Assignments for Commissioners

No Action Taken or Required

7.B. 18-2592 Proclamation Honoring Roger Walker on His Retirement From Indian River County Board of County Commissioners Department of Public Works Road & Bridge Division with Fifteen Years of Service

Attachments: Proclamation

No Action Taken or Required

8. CONSENT AGENDA

A motion was made by Commissioner Flescher, seconded by Commissioner O'Bryan, to approve the Consent Agenda as presented. The motion carried by the following vote:

- Aye: 5 Chairman Solari, Vice Chairman Adams, Commissioner Flescher, Commissioner O'Bryan, and Commissioner Zorc
- **8.A. 18-2570** Checks and Electronic Payments November 19, 2018 to November 29, 2018
 - **Recommended Action:** Approve the list of checks and electronic payments issued by the Comptroller's office for the time period of November 19, 2018 to November 29, 2018

Attachments: Finance Department Staff Report

Approved

8.B. 18-2589 Permission to Advertise for Public Hearing for Amendment to Section 100.03(4) of the Indian River County Code, Codifying and Publishing the Ordinances to Readopt the Code as Published by the Municipal Code Corporation

Recommended Action: Authorize staff to advertise for a public hearing on January 15, 2019 to amend Section 100.03(4) of the Indian River County Code.

Attachments: Staff Report

Approved staff's recommendation

- **8.C. 18-2595** Dedication of Right-of-Way and Grant of Utility Easements to Florida Power & Light for Heritage Substation Project
 - **Recommended Action:** Staff recommends the Board of County Commissioners accept the dedication of right-of-way via the Special Warranty Deed and approve the Utility Easements for the FPL distribution lines on 98th Avenue and 4th Street for the Heritage Substation and authorize the Chairman to execute the acceptance of the Special Warranty Deed and the Easement on behalf of the Board.

Attachments: Staff Report

Aerial Photo of Area Proposed Special Warranty Deed Partial Release of Mortgage - FPL Proposed Utility Easement

Approved staff's recommendation

8.D. 18-2590 Friends of the Morningside Dock, Inc. License Agreement

Recommended Action: The County Attorney recommends that the Indian River County Board of County Commissioners approve the license agreement with the Friends of the Morningside Dock, Inc.

<u>Attachments:</u> <u>Staff Report</u> License Agreement

Approved staff's recommendation

8.E. 18-2569 Right-of-Way Acquisition - 66th Avenue Widening Project Owner: Robert K. Scheefer & Linda J. Scheefer 6650 65th Street, Vero Beach, FL 32967

Recommended Action: Staff recommends the Board approve the Purchase Agreement of \$15,000.00 for the 0.12 acres of property located at 6650 65th Street, Vero Beach, FL 32967, approve the \$1,500.00 for the Temporary Construction Easement and \$1,750.00 for attorney's fees, and authorize the Chairman to execute the purchase agreement on

behalf of the Board.

Attachments: Staff Report

Purchase Agreement Temporary Construction Easement

Approved staff's recommendation

- **8.F. 18-2573** Amendment No. 2 to Agreement for Professional Services with Bowman Consulting Group, Ltd.
 - **Recommended Action:** Staff recommends the Board of County Commissioners approve Amendment No.2 for a lump sum fee of \$24,695.00 and requests the Board of County Commissioners authorize the Chairman to execute Amendment No. 2 on their behalf.
 - Attachments: Staff Report

Amendment No. 2 with Bowman Consulting Group, Inc. Attachment "1"

Approved staff's recommendation

- 8.G. 18-2560 AK Associates Contract for 911 Call Taking Equipment
 - **Recommended Action:** Staff recommends the Board waive the requirements for bids and approve AK Associates Elite Premier Contract for maintenance of 911 Call Taking Equipment.
 - Attachments: Staff Report

Contract between IRC & AK Associates <u>Text-to-911 Quote</u> <u>Geo Diverse Guardian Quote</u> <u>Sole Source Letter AK-Solacom</u>

Approved staff's recommendation

9. CONSTITUTIONAL OFFICERS and GOVERNMENTAL AGENCIES

<u>10. PUBLIC ITEMS</u>

A. PUBLIC HEARINGS

B. PUBLIC DISCUSSION ITEMS

10.B.1. 18-2596 Request to Speak from Leonard Kaczynski Regarding FS Chapter 617

Corporations - Not for Profit

Recommended Action: Request to Speak - No Action Required

Attachments: Request to Speak Form

Mr. Leonard Kaczynski, 6036 Ridge Lake Circle, in a PowerPoint Presentation for information only, reviewed the FL Statute Chapter 617 Corporations - Not for Profit, in regards to Homeowner Associations and their Boards.

No Action Taken or Required

C. PUBLIC NOTICE ITEMS

10.C.1. 18-2591 Public Notice of Two Public Hearings Scheduled for December 18, 2018

Attachments: Staff Report

- County Attorney Dylan Reingold read the following notices into record:
- 1. Public Hearing and Adoption of Ordinance Establishing Amnesty Program
- for Certain Utility Delinquency Charges (Legislative)
- 2. Public Hearing Equivalent Residential Unit Ordinance (Legislative)

<u>11. COUNTY ADMINISTRATOR MATTERS</u>

12. DEPARTMENTAL MATTERS

A. Community Development

- **12.A.1. 18-2574** Follow-up on Request by Kim Gilbert to Waive Impact Fees for a Child Care Facility Located in the City of Vero Beach at 1728 and 1730 24th Street
 - **Recommended Action:** Staff recommends that the Board of County Commissioners: 1. Deny the request to waive impact fees, and 2. Determine that the subject case constitutes a unique set of circumstances justifying a special accommodation for impact fee payment, and 3. Direct the County Attorney in coordination with the Community Development Director to prepare an impact fee payment deferral agreement between the owner/applicant and the County, delaying impact fee payment until the subject child care facility is sold.

Attachments: Staff Report

Oxford Academy Previous Use Memo - UPDATED TIMELINE 12-05-18

IRC Concurrency with a Site Plan

City of Vero Concurrency with a Site Plan

Community Development Director Stan Boling recalled that at the November 13, 2018 meeting, the Board heard a request by Ms. Kim Gilbert, representing Kiducation, Inc. dba Oxford Academy, located on 24th Street in the City of Vero Beach (City), that the impact fees not paid by the previous owner be waived. He concluded that staff was directed to perform more research on the matter and report back to the Board.

Director Boling added that the impact fees were due when the previous owner converted the building from an adult living facility to a childcare facility; the previous owner had gone through part of the City's approval process, but failed to obtain building permits and pay the impact fees. He noted that it was not discovered until Ms. Gilbert tried to obtain a permit for a deck expansion. He added that the amount of impact fees due was approximately \$7,000 and could not be waived. It was staff's recommendation that the Board find special circumstances and direct staff to prepare an impact fee payment deferral agreement to delay the impact fees until a change in ownership of the childcare facility.

County Attorney Dylan Reingold suggested that the agreement be recorded in the public records.

Kim Gilbert, Owner of Oxford Academy, 1728 and 1730 24th Street, spoke on her request for the impact fees to be waived.

The following speakers offered their opinions regarding the matter: Joseph Paladin, Black Swan Consulting Edward Dillard, 935 24th Place SW

A discussion ensued among the Board confirming there would be no interest or late charges added on, and that there would be an option for the current owner to make partial payments over time.

A motion was made by Commissioner Flescher, seconded by Commissioner O'Bryan, to approve the deferral of the impact fees in the amount of \$7,930.78 until there is a change in ownership and for the Impact Fee Deferral Agreement to be recorded. The motion carried by the following vote:

- Aye: 4 Chairman Solari, Vice Chairman Adams, Commissioner Flescher, and Commissioner O'Bryan
- Nay: 1 Commissioner Zorc

The Chairman called a recess at 10:23 a.m., and reconvened the meeting at 10:32 a.m., with all members present.

- **B.** Emergency Services
- C. General Services
 - 1. Human Services
 - 2. Sandridge Golf Club
 - 3. Recreation
- **D.** Human Resources
- E. Office of Management and Budget
- F. Public Works
- **G.** Utilities Services
- 12.G.1. 18-2585 Request to Waive Bid Process for Caustic Soda Chemical
 - **Recommended Action:** Staff recommends that the Board of County Commissioners waive the requirement for bids for caustic soda for Fiscal Year 2018/2019 and authorize the Purchasing Manager, after approval by the Budget Office, to approve purchase orders and change orders for authorized firms up to the available budgeted amount.

Attachments: Staff Report

Director of Utility Services Vincent Burke reviewed the information in his staff report requesting to waive the bid process requirement for caustic soda used for the treatment of water. He concluded that since the price fluctuates for the chemical, the bid process would not yield the best prices.

A motion was made by Vice Chairman Adams, seconded by Commissioner Flescher, to approve staff's recommendation. The motion carried by the following vote:

- Aye: 5 Chairman Solari, Vice Chairman Adams, Commissioner Flescher, Commissioner O'Bryan, and Commissioner Zorc
- **12.G.2. 18-2571** Barrier Island Reclaimed Water Main System Analysis

Recommended Action: Staff recommends approval of Work Order No. 3 authorizing the mentioned professional services and requests the Board to authorize the Chairman to execute Work Order No. 3 on their behalf for a total sum amount of \$102,800.00 to Schulke, Bittle & Stoddard, LLC.

Attachments: Staff Report

Work Order No 3 and supporting documents

Director of Utility Services Vincent Burke indicated that the County does not have a reclaimed water main that runs along the Highway A1A corridor. He added that in order to increase the County's reclaimed water footprint, the County would need to determine whether it would be feasible to install a pressurized reuse main along the A1A Corridor by physically locating the existing underground utilities via pot holing.

A motion was made by Commissioner Flescher, seconded by Commissioner O'Bryan, to approve staff's recommendation. The motion carried by the following vote:

Aye: 5 - Chairman Solari, Vice Chairman Adams, Commissioner Flescher, Commissioner O'Bryan, and Commissioner Zorc

12.G.3. 18-2587 Blue Cypress Lake Informational Update

Recommended Action:Staff recommends option #4, which is to extend the existing moratorium for
another six months and to request that the regulatory agency (Florida
Department of Environmental Protection) enact an emergency order to afford
more time for gathering data and reviewing results, considering the Biosolids
Technical Advisory Committee's findings, and pursuing appropriate legislative
initiatives

Attachments: Staff Report

Blue Cypress Lake - Water Quality Study Fact Sheet

JEA Technical Memorandum Reports (TM1-4)

Ordinance 2018-016

Proposed Ordinance Extension

Utility Services Director Vincent Burke introduced Eric Charest, County Environmental Permitting Compliance Manager, Bill Lynch, with Jones Edmunds & Associates, and Dr. Tony Janicki, with Janicki Environmental, Consultants for the Blue Cypress Water Quality Study. Director Burke reviewed information in his PowerPoint Presentation on the monitoring sites on and around Blue Cypress Lake. He presented a timeline of activities since the concerns at Blue Cypress Lake were discussed on June 19, 2018 and discussed the permitted land application sites for biosolids in and around Indian River County.

Director Burke discussed extending the Moratorium until the Florida Department of Environmental Protection (FDEP) could review the response from the Biosolids Technical Advisory Committee and decide whether to revise the rules regarding the land application of Class B biosolids. Additionally, he explained that the County could pursue an emergency order request to have the FDEP restrict the application of Class B biosolids within Indian River County. Mr. Lynch and Dr. Tony Janicki, in their PowerPoint Presentation, presented the results of the Water Quality study designed to determine whether there was an anthropogenic cause of the decline in water quality at Blue Cypress Lake. A discussion followed as the pair addressed concerns and answered questions from the Board.

Dean Dobberfuhl, Bureau Chief, St. Johns River Water Management District, gave a PowerPoint Presentation on Patterns in Surface Water Phosphorus Concentrations and Biosolids Utilization in the Upper St. Johns River, followed by discussion between the Board and Mr. Dobberfuhl on the application of biosolids.

The Chairman called a recess at 11:49 a.m., and reconvened the meeting at 12:00 p.m., with all members present.

Edith Widder, CEO & Senior Scientist, Ocean Research & Conservation Association, Inc., felt it was important to look at biosolids given the recent algae blooms observed in Blue Cypress Lake. In her PowerPoint Presentation, she reviewed a 3-month timeline which appeared to correlate with the land application of biosolids with the microcystin bloom in the lake.

Mark Yanno, 1001 4th Street, urged the Board to support St. Lucie County in fighting a lawsuit filed by Sun Brink Farms regarding that County's moratorium against biosolids.

Jean Catchpole, 526 Fiddlewood Road, representing the Indian River Neighborhood Association (IRNA) supported the moratorium on biosolids.

Russell Herrmann, 586 Redwood Court, Sebastian, representing the Friends of the St. Sebastian River, supported the ban of biosolids in the County.

Richard Baker, President of the Pelican Island Audubon Society (PIAS), reported on the osprey population at Blue Cypress Lake, noting that it was one of the largest populations in the world.

Commissioner Flescher made a motion for Staff Recommendation Option 4. Commissioner O'Bryan expressed his concern that the emergency order would only be effective for a period of 90 days, and non-renewable and that the emergency order should only be used if necessary. A discussion followed on giving staff the ability to pursue an emergency order if and when necessary and to include in the motion a request that the City of Fellsmere and the Department of Environmental Protection extend their moratorium on biosolids. A discussion ensued with Chairman Solari requesting that the eighteen (18) "Whereas" clauses in the proposed ordinance be included in the motion and Commissioner Zorc suggesting that the County communicate with and ask for cooperation from Osceola County in regards to the Biosolids moratorium.

A motion was made by Commissioner Flescher, seconded by Commissioner O'Bryan, to 1) extend the existing moratorium and bring it back to the Board Meeting on January 8, 2019; 2) include the eighteen (18) "Whereas" clauses contained in the proposed ordinance; 3) have as an option of seeking the emergency order, but hold for now; 4) request that the City of Fellsmere and the Department of Environmental Protection extend their moratoriums on biosolids; and coordinate with Osceola County. The motion carried by the following vote:

Aye: 5 - Chairman Solari, Vice Chairman Adams, Commissioner Flescher, Commissioner O'Bryan, and Commissioner Zorc

13. COUNTY ATTORNEY MATTERS

- **13.A. 18-2572** Brightline Construction and Maintenance Cost Litigation
 - **Recommended Action:** The County Attorney's Office recommends that the Indian River County Board of County Commissioners vote to authorize the County Attorney to execute the retainer agreement and authorize the County Attorney's Office to file a complaint for declaratory judgement and other relief concerning the ability of FECR to pass along costs of Brightline onto Indian River County.

Attachments: Staff Report

Retainer Agreement - Murphy-Walker

County Attorney Dylan Reingold reviewed the information contained in his memorandum called the Brightline Construction and Maintenance Cost Litigation, stating that the County had reached out to Murphy & Walker, P.L. concerning the issue of the costs that Brightline expects the County to bear relating to its high speed train. He explained that the Florida East Coast Railway (FECR) had requested amendments to their Crossing Agreements with the County which would allow FECR to pass along the costs of Brightline.

Attorney Reingold stated that Attorney Chris Walker with Murphy & Walker, P.L. felt the appropriate step would be to file a complaint for declaratory relief asking the court to declare that the crossing agreements do not require the County to reimburse capital expenditures or maintenance costs incurred as a result of high speed rail service.

Adams, to approve staff's recommendation. The motion carried by the following vote:

Aye: 5 - Chairman Solari, Vice Chairman Adams, Commissioner Flescher, Commissioner O'Bryan, and Commissioner Zorc

13.B. 18-2594 Fiber Optic Agreements

Recommended Action:The County Attorney's Office recommends that the Indian River County Board of
County Commissioners approve the Substation License and Access Agreement,
Linear Facilities Pole Attachment Agreement, Fiber License Agreement, and First
Amendment to Revised and Restated Joint Fiber Optics Project Interlocal
Agreement and authorize the chair to execute the documents. The County
Attorney's Office also recommends that the County Attorney be authorized to make
any non-substantive changes to these agreements prior to execution.

Attachments: Staff Report

Substation License and Access Agreement Linear Facilities Pole Attachment Agreement Fiber License Agreement First Amendment to Revised and Restated Joint Fiber Optics Project Interlocal Agreement

(Clerk's Note: This item was heard before Item 10.B.1., Request to speak from Leonard Kaczynski Regarding FS Chapter 617 Corporations - Not for Profit and is placed here for continuity)

County Attorney Dylan Reingold gave an overview of the Fiber Optic Agreements presented for Board approval. He pointed out that Florida Power and Light (FPL) will close on the City of Vero Beach Electric Utility System on December 17, 2018, and as part of the sale, FPL needs to resolve how the Fiber Optics is shared and utilized by the Indian River County School Board, the City of Vero Beach, and Indian River County.

A motion was made by Commissioner Zorc, seconded by Commissioner Flescher, to approve staff's recommendation. The motion carried by the following vote:

Aye: 5 - Chairman Solari, Vice Chairman Adams, Commissioner Flescher, Commissioner O'Bryan, and Commissioner Zorc

14. COMMISSIONERS MATTERS

A. Commissioner Bob Solari, Chairman

14.A.1. 18-2575 Kim Gilbert Impact Fee Issue

Recommended Action: Continue discussion regarding Ms. Gilbert's impact fee issue

Attachments: Commissioner's Memorandum

(Clerk's Note: This item was heard in conjunction with Item 12.A.1. Follow-up on Request by Kim Gilbert to Waive Impact Fees for a Child Care Facility Located in the City of Vero Beach at 1728 and 1730 24th Street.)

B. Commissioner Susan Adams, Vice Chairman

C. Commissioner Joseph E. Flescher

D. Commissioner Peter D. O'Bryan

14.D.1. 18-2593 Consideration of Smoke-free Ordinance

Recommended Action: Request the Board consider whether to direct County Attorney to draft an ordinance that prohibits smoking and vaping in County owned parks and recreational facilities.

Attachments: Commissioner's Memorandum

(Clerk's Note: This item was heard following Item 5.C. Presentation of "Why Tobacco Free Parks?" and is placed here for continuity)

Commissioner O'Bryan had asked for the Board's consideration to direct the County Attorney to draft an ordinance regulating smoking and vaping at County-owned parks and recreational facilities; however, after discussions with Attorney Reingold, he requested the Board's consideration to direct the County Attorney to draft a Resolution that would encourage individuals not to smoke in County-owned facilities. He added that he had talked with County Administrator Jason Brown on designated smoking areas and placing cigarette butt containers at County-owned parks and recreational facilities.

The Board was in favor of the Resolution, but wanted educational videos and signs as well.

A motion was made by Commissioner O'Bryan, seconded by Commissioner Flescher, to: 1) direct the County Attorney to draft a Resolution to encourage not smoking at County-owned parks and recreational facilities; 2) create designated smoking areas with appropriate cigarette butt containers; 3) create educational signs on the dangers of smoking and vaping; and 4) add a short video concerning smoking to the County's website. City of Vero Beach Mayor Harry Howe requested working with the County on a Joint Resolution, so that all parks and recreational facilities would have the same message.

Commissioner O'Bryan amended his motion to include cooperation with the City of Vero Beach to provide a unified position.

An amended motion was made by Commissioner O'Bryan, seconded by Commissioner Flescher to: 1) direct the County Attorney's Office to draft a resolution encouraging no smoking at parks and recreational facilities; 2) create designated smoking areas at parks and recreational facilities with appropriate cigarette butt containers; 3) create educational signs on the dangers of smoking and vaping; 4) post a short video on the County's website concerning smoking; and 5) cooperate with the City of Vero Beach on the resolution. The motion carried by the following vote:

Aye: 5 - Chairman Solari, Vice Chairman Adams, Commissioner Flescher, Commissioner O'Bryan, and Commissioner Zorc

E. Commissioner Tim Zorc

15. SPECIAL DISTRICTS AND BOARDS

- A. Emergency Services District
- **B.** Solid Waste Disposal District
- C. Environmental Control Board

16. ADJOURNMENT

There being no further business, the meeting adjourned at 12:45 p.m.