Indian River County Florida

Indian River County Administration Complex 1801 27th Street, Building A Vero Beach, Florida, 32960-3388 www.ircgov.com



Meeting Minutes - Draft

Tuesday, May 8, 2018 9:00 AM

Commission Chambers

Board of County Commissioners

Peter D. O'Bryan, Chairman, District 4
Bob Solari, Vice Chairman, District 5
Susan Adams, District 1
Joseph E. Flescher, District 2
Tim Zorc, District 3

Jason E. Brown, County Administrator
Dylan Reingold, County Attorney
Jeffrey R. Smith, Clerk of the Circuit Court and Comptroller
Maureen Gelfo, Deputy Clerk

1. CALL TO ORDER

ROLL CALL

Present: 5 - Chairman Peter O'Bryan

Vice Chairman Bob Solari Commissioner Susan Adams Commissioner Joseph Flescher Commissioner Tim Zorc

2.A. A MOMENT OF SILENT REFLECTION FOR FIRST RESPONDERS

2.B. INVOCATION

Stan Boling, Community Development Director

3. PLEDGE OF ALLEGIANCE

Commissioner Joseph E. Flescher

4. ADDITIONS/DELETIONS TO THE AGENDA / EMERGENCY ITEMS

A motion was made by Commissioner Flescher, seconded by Commissioner Zorc, to approve the Agenda as presented. The motion carried by the following vote:

Aye: 5 - Chairman O'Bryan, Vice Chairman Solari, Commissioner Adams, Commissioner Flescher, and Commissioner Zorc

5. PROCLAMATIONS and PRESENTATIONS

5.A. 18-1767 Presentation of Proclamation Designating the Week of May 6 Through May

12, 2018, as National Correctional Officers and Employees Week

Recommended Action: Read and Presented

Attachments: Proclamation

Vice Chairman Solari read and presented the Proclamation to Sheriff Deryl Loar, who was accompanied by several Indian River County Sheriff/Corrections Office personnel.

6. APPROVAL OF MINUTES

7. INFORMATION ITEMS FROM STAFF OR COMMISSIONERS NOT REQUIRING BOARD ACTION

7.A. 18-1788 Wreath Placement Ceremony for Fallen Law Enforcement Officers

Recommended Action: Informational only

Attachments: Wreath Placement Ceremony 2018

Chairman O'Bryan made mention of the Wreath Placement Ceremony for Fallen Law Enforcement Officers to be held on May 14, 2018.

8. CONSENT AGENDA

A motion was made by Commissioner Flescher, seconded by Commissioner Adams, to pull Items 8.D., 8.F., and 8.H. for discussion. The motion carried by the following vote:

Aye: 5 - Chairman O'Bryan, Vice Chairman Solari, Commissioner Adams, Commissioner Flescher, and Commissioner Zorc

8.A. 18-1791 Checks and Electronic Payments April 20, 2018 to April 26, 2018

Recommended Action: Approve the list of checks and electronic payments issued by the Comptroller's

office for the time period of April 20, 2018 to April 26, 2018

<u>Attachments:</u> Finance Department Staff Report

Approved

8.B. 18-1732 FDOT Small County Outreach Program (SCOP) Agreement and Authorizing

Resolution for Resurfacing/Reclamation of 58th Avenue (North of 57th

Street to 85th Street/CR510) FM No. 436416-1-54-01, IRC-1325

Recommended Action: Staff recommends the Board approve the FDOT SCOP Agreement (FM No.

436416-1-54-01) and Resolution and authorize the Chairman to execute the same.

Attachments: Staff Report

Indian River County Grant Form

Authorizing Resolution

FDOT Small County Outreach Program (SCOP) Agreement FM No.

436416-1-54-01

Approved the FDOT Small County Outreach Program (SCOP) Agreement and Resolution 2018-048 authorizing the Chairman's execution of Small County Outreach Program (SCOP) Agreement with the Florida Department of Transportation for Construction (Reclamation/Resurfacing) of 58th Avenue/CR-613 from 57th Street to 85th Street/CR-510.

8.C. 18-1741 AT&T Internet Contract Renewal

Recommended Action: Staff recommends that the Board approve the AT&T pricing schedule contract and

authorize the Chair to sign the Pricing Schedule Contract, after review and

approved by County Attorney.

Attachments: Staff Report

ATT Contract 2011

AT&T Pricing Schedule Contract

Approved staff's recommendation

8.D. 18-1801 Approval of Work Order No. 1 - Carter Associates, Inc. - Jones' Pier

Conservation Area Final Wetland Restoration Design & Permitting

Recommended Action: Staff recommends approval of Work Order No. 1 to Carter Associates, Inc. for final

design, permitting and construction management services and requests the Board to authorize the Chairman to execute Work Order No. 1 in the amount of \$36,800.

Attachments: Staff Report

2018 WORK ORDER - CarterAssociates1

Jones Pier Proposal 5-1-2018 CarterAssociates ExhibitA

Jones Pier Proposal 5-1-2018 CarterAssociates coverltr

RFP2018-01 Notice_Attachmen tA

Vice Chairman Solari pointed out that the Jones' Pier Project will utilize the conservation area and include a Total Maximum Daily Load (TMDL) remediation aspect as part of the design. He also mentioned that the County's website now features a video on Spoonbill Marsh, and outlined other Lagoon restoration projects that are being done by the County.

Commissioner Zorc suggested that staff post a list of the County's Lagoon initiatives over the past several years, so that the information can be easily accessible and well publicized.

A motion was made by Vice Chairman Solari, seconded by Commissioner Flescher, to approve staff's recommendation. The motion carried by the following vote:

Aye: 5 - Chairman O'Bryan, Vice Chairman Solari, Commissioner Adams, Commissioner Flescher, and Commissioner Zorc

8.E. 18-1790 Work Order No. 2, MBV Engineering, Inc. 43rd Avenue Sidewalk Airport Drive to 41st Street (IRC-1503)

Drive to 41st Street (IRC-1503)

Recommended Action: Staff recommends approval of Work Order No. 2 to MBV Engineering, Inc., authorizing the professional services as outlined in the Scope of Services and requests the Board authorize the Chairman to execute Work Order No. 2 on their behalf for a lump sum amount of \$22,460.00.

Attachments: Staff Report

Work Order No. 2

Approved staff's recommendation

8.F. 18-1794 Sebastian River Improvement District - Lateral "D" Canal Corrigan Ranch

Lateral "D" Canal Cleaning Project

Recommended Action: Staff recommends the Board approve 20% participation in the overall cost for the

cleaning of the Lateral "D" canal by the Corrigan Ranch in the amount of \$5,083.00

Attachments: Staff Report

Corrigan Invoice Backup

Chairman O'Bryan pointed out that the Lateral "D" canal is owned by the Sebastian River Improvement District (SRID), and wondered why the cleaning of the canal has fallen to the Corrigan Ranch and the County. He requested that staff send a letter to the SRID to inquire about the cleaning of the Lateral "D" Canal.

County Administrator Jason Brown acknowledged that he would work with the County Attorney's office on the letter.

Evan Esposito, 415 27th Drive, addressed the Board about the County's responsibility to support the County's waterways and wildlife.

A motion was made by Vice Chairman Solari, seconded by Commissioner Flescher, to: (1) approve staff's recommendation, and (2) to direct staff to send a letter to the Sebastian River Improvement District asking them to address henceforth, the situation wherein the County and private entity Corrigan Ranch are paying for the cleaning of the Lateral "D" Canal. The motion carried by the following vote:

Aye: 5 - Chairman O'Bryan, Vice Chairman Solari, Commissioner Adams, Commissioner Flescher, and Commissioner Zorc

8.G. 18-1795 Work Order No. 1, Kimley-Horn and Associates, Inc. Indian River Boulevard

and Grand Harbor Boulevard Mast Arm (IRC-1806)

Recommended Action: Staff recommends approval of Work Order No. 1 to Kimley-Horn and Associates,

Inc., authorizing the professional services as outlined in the Scope of Services and requests the Board authorize the Chairman to execute Work Order No. 1 on their

behalf for a lump sum amount of \$50,070.00.

Attachments: Staff Report

Work Order No. 1

Approved staff's recommendation

8.H. 18-1796 Work Order No. 2, Kimley-Horn & Associates, Inc. 43rd Avenue & 26th

Street Intersection Improvements (IRC-1808)

Recommended Action: Staff recommends approval of Work Order No. 2 to Kimley-Horn & Associates,

Inc., authorizing the professional services as outlined in the Scope of Services (Exhibit A) and requests the Board authorize the Chairman to execute Work Order

No. 2 on their behalf for a lump sum amount of \$120,000.00.

Attachments: Staff Report

Work Order No. 2

Commissioner Zorc sought and received further information from Public Works Director Richard Szpyrka about the scope of the 43rd Avenue and 26th Street intersection improvements.

A motion was made by Commissioner Zorc, seconded by Commissioner Flescher, to approve staff's recommendation. The motion carried by the following vote:

Aye: 5 - Chairman O'Bryan, Vice Chairman Solari, Commissioner Adams, Commissioner Flescher, and Commissioner Zorc

8.I. 18-1757 Extension of Agreement between Indian River County (IRC) and AT&T

Recommended Action: Staff recommends that the Board of County Commissioners approve the contract

extensions to keep the price structure for these AT&T services from increasing.

Attachments: Staff Report

AT&T Spreadsheet Comparison of Contractual Rates versus

Non-contractal Rates

Contract Extension for 911 Services, Case Number FL18-0545-00

Contract Extension for Centrex Services Sebastian, Case Number

FL18-0618-00

Contract Extension for Centrex PRI Services Vero Bach, Case Number

FL18-0634-00

Approved staff's recommendation

8.J. 18-1799 Award of Bid 2018052 - Demolition of County Owned Structures

Recommended Action: Staff recommends the Board award Bid 2018052 to DJP General Contracting

Services, Inc. and authorize the Purchasing Division to issue a Purchase Order for

the work.

Attachments: Staff Report

Approved staff's recommendation

9. CONSTITUTIONAL OFFICERS and GOVERNMENTAL AGENCIES

10. PUBLIC ITEMS

A. PUBLIC HEARINGS

10.A.1. 18-1718 Mark Almeter and Iain Plank's Request for Special Exception Use

Approval for a Private Airstrip [SP-SE-17-04-05 / 2004040060-78578]

(Quasi-Judicial)

Recommended Action: That the Board of County Commissioners grant special exception use approval

for a private airstrip with staff's recommended conditions.

Attachments: Staff Report

Application

Location Map

Site Plan

Excerpt from approved September 28, 2017 PZC Meeting Minutes

Airport Easement

PROOF OF PUBLICATION FOR THIS HEARING IS ON FILE IN THE OFFICE OF THE CLERK TO THE BOARD

Each Commissioner, as requested by the Chairman, disclosed ex parte communications, site visits, or independent investigations. They also affirmed that they have an open mind and can base their decisions on the evidence presented and the applicable law.

The Deputy Clerk administered the Oath to all persons who wished to speak at the hearing.

Community Development Director Stan Boling used a PowerPoint Presentation to provide background, conditions, and analysis on the request from Mark Almeter and Iain Plank to construct a new private airstrip between 130th Avenue SW and 138 Avenue SW, north of the Indian River County/St. Lucie County boundary. He noted that the airstrip would be made available to surrounding property owners, and that the Federal Aviation Administration (FAA) has approved the project with conditions. Director Boling recommended that the Board grant special exception use approval for the airstrip, with the conditions outlined in staff's report.

The Chairman opened the Public Hearing.

Jonathan Barkett, P.A., and Stephen Moler, representing the applicants, addressed the Board's questions about refueling.

Evan Esposito spoke on FAA requirements and voiced concerns regarding noise pollution and tree preservation.

There were no additional speakers, and the Chairman closed the Public Hearing.

A motion was made by Vice Chairman Solari, seconded by Commissioner Flescher, to approve staff's recommendation. The motion carried by the following vote:

Aye: 5 - Chairman O'Bryan, Vice Chairman Solari, Commissioner Adams, Commissioner Flescher, and Commissioner Zorc

B. PUBLIC DISCUSSION ITEMS

C. PUBLIC NOTICE ITEMS

11. COUNTY ADMINISTRATOR MATTERS

12. DEPARTMENTAL MATTERS

- A. Community Development
- **B.** Emergency Services
- C. General Services
 - 1. Human Services
 - 2. Sandridge Golf Club
 - 3. Recreation
- D. Human Resources
- E. Office of Management and Budget

12.E.1. 18-1754 Quarterly Budget Report

Recommended Action: No action required.

Attachments: Staff Report

Reports at a glance 2017-2018

Budget Amendment History 1718

Qtrly Budget Report Q2 201718 expense Qtrly Budget Report Q2 201718 revenue

Through the use of a PowerPoint Presentation, Management and Budget Director Michael Smykowski detailed the revenues and expenses for the Second Quarter Budget Fiscal Year 2017-2018.

Chairman O'Bryan made mention that many municipal golf courses have been losing money, but Sandridge Golf Course has been profitable. A brief discussion ensued by the Board, with input from County Administrator Jason Brown and Director Smykowski, about the successful operations of the County's golf course.

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County Administrator Jason Brown and Director Smykowski spoke on the potential effects that the sale of the City of Vero Beach Electric Utility to Florida Power & Light would have on the County's electricity expenses, tax revenues, electric utility franchise fee revenues, and the Transmission & Distribution (T&D) Line revenues.

F. Public Works

G. Utilities Services

12.G.1. 18-1804

Van Antwerp Properties Draft Well Mitigation Plan and Award of Bid #2018038

Recommended Action: Staff recommends the Board of County Commissioners consider the following: 1. Approve or approve with changes the Draft Mitigation Plan labeled "Mitigation Plan for Well Interference at the VA properties, Indian River County Consumptive Use Permit Number: 10524-9 (item #1329361) dated April 23, 2018" and authorize staff to forward the Mitigation Plan to the St. Johns River Water Management District; 2. Authorize staff to continue providing potable water at no cost as stipulated in the draft mitigation plan in lieu of Indian River County Ordinance Section 201.20 - No free service; 3. Cover the water impact fees of six equivalent residential units and connection costs through the Utility Operating Fund in the amount of \$8,720.00; and, 4. Award Bid #2018038 to All Webbs, in the amount of \$107,140.00. Authorize the Chairman to execute the sample agreement, as presented, pending receipt of bonds and insurance requirements, and final approval by the County Attorney as to form and legal sufficiency.

Attachments: Staff Report

Exhibit A - Property

Correspondence from SJRWMD files

Draft Mitigation Plan Sample Agreement

KHA Letter of Recommendation for Bid Award

Email Confirming the Acceptance of the Draft Plan from SJRWMD

Director of Utility Services Vincent Burke stated that the proposed Well Mitigation Plan was related to the diminished artesian water flow at the Van

Antwerp (VA) agricultural property, relative to testing performed in 2012 by the Indian River County Department of Utility Services (IRCDUS) at the North County Reverse Osmosis Water Treatment Facility. Through a PowerPoint Presentation, Director Burke discussed a timeline of the IRCDUS's mitigation efforts thus far, and reviewed the recommended draft mitigation plan.

Vice Chairman Solari commented that the County's cost for the Equivalent Residential Units (ERU's) may not be reimbursed if there is a change in the use of the Van Antwerp property, and suggested that the IRCDUS purchase back the ERU's, and waive any deposit requirement for the account.

A motion was made by Vice Chairman Solari, seconded by Commissioner Flescher, to: (1) approve AS AMENDED the Draft Mitigation Plan labeled "Mitigation Plan for Well Interference at the Van Antwerp properties, Indian River County Consumptive Use Permit Number: 10524-9 (item #1329361) dated April 23, 2018", and authorize staff to forward the Mitigation Plan to the St. Johns River Water Management District; (2) authorize staff to continue providing potable water at no cost as stipulated in the draft mitigation plan in lieu of Indian River County Ordinance Section 201.20 - No Free Service; (3) purchase back the water impact fees of six Equivalent Residential Units and connection costs through the Utility Operating Fund in the amount of \$8,720.00, and waive any deposits; (4) award Bid #2018038 to All Webbs, in the amount of \$107,140.00; and (5) authorize the Chairman to execute the sample agreement, as presented, pending receipt of bonds and insurance requirements, and final approval by the County Attorney as to form and legal sufficiency. The motion carried by the following vote:

Aye: 5 - Chairman O'Bryan, Vice Chairman Solari, Commissioner Adams, Commissioner Flescher, and Commissioner Zorc

The Chairman called a recess at 10:30 a.m., and reconvened the meeting at 10:40 a.m., with all members present.

13. COUNTY ATTORNEY MATTERS

13.A. 18-1805 Economic Development Council Membership

Recommended Action: The County Attorney's Office recommends that the Board approve the resolution as

presented.

Attachments: Staff Report

Draft Resolution - EDC

Chairman O'Bryan noted that this item pertained to changing the representative from the local citrus industry on the Economic Development Council with a representative from the local agriculture industry.

A motion was made by Vice Chairman Solari, seconded by Commissioner Adams, to approve <u>Resolution 2018-049</u>, replacing the position of representative

from the Local Citrus Industry with a representative from the Local Agriculture Industry on the Economic Development Council. The motion carried by the following vote:

Aye: 5 - Chairman O'Bryan, Vice Chairman Solari, Commissioner Adams, Commissioner Flescher, and Commissioner Zorc

14. COMMISSIONERS MATTERS

A. Commissioner Peter D. O'Bryan, Chairman

14.A.1. 18-1807 Request the Board consider naming the open field adjacent to the

Intergenerational Building, "Joe Wiggins Field."

Recommended Action: Approve name of the open field adjacent to the Intergenerational Building as

"Joe Wiggins Field."

Attachments: Commissioner's Memorandum

Chairman O'Bryan stated that immediately west of the County's Intergenerational Building is an open field where children can play freely. He relayed that several people had suggested the possibility of naming the field "Joe Wiggins Field," in recognition of his long-term advocacy for children to have an unrestricted place to play. He would like to see the additional wording, "For The Children" placed underneath the name.

Individual Commissioners commended and thanked Mr. Wiggins for his service to the community.

Mr. Wiggins thanked the Board for the sign, and spoke on the importance of providing something for the young people to do, to keep them safe.

The following individuals addressed the Board with testimony regarding Mr. Wiggins' devotion and work on behalf of the children:

Felicia Wiggins, Joe Wiggins' daughter Freddie Woolfork, 4590 57th Avenue Ardra Rigby Wilford Hart, 617 19th Place SW, speaking on behalf of Victor Hart

A motion was made by Commissioner Flescher, seconded by Chairman O'Bryan, to direct staff to construct a sign to read "Joe Wiggins Field" with a tagline below stating "For the Children." The motion carried by the following vote:

Aye: 5 - Chairman O'Bryan, Vice Chairman Solari, Commissioner Adams, Commissioner Flescher, and Commissioner Zorc

B. Commissioner Bob Solari, Vice Chairman

- C. Commissioner Susan Adams
- D. Commissioner Joseph E. Flescher
- **E.** Commissioner Tim Zorc

14.E.1. 18-1760 Tourist Development Council Ordinance

Recommended Action: Discussion

Attachments: Commissioner's Memo

1987 Florida Statute 125.0104 IRC Ordinance 2000-029

2018 Florida Statute 125.0104

Commissioner Zorc used a PowerPoint Presentation and reviewed the information contained in his memorandum of May 2, 2018 to provide background and analysis on Tourist Development Tax revenues and uses. He requested that the Board decide whether or not to expand the County's uses of Tourist Tax revenues consistent with the updated Florida Statute 125.0104; allocate a percentage of unencumbered Tourist Tax revenues for a reserve fund; and distribute a percentage of unencumbered funds for a Passenger Aviation Marketing fund to promote and advertise tourism to the area.

A lengthy discussion followed by individual Board Members, which included commentary on Tourist Tax revenues, marketing strategies, and the proposed Aviation Marketing Fund. The Board consensus was to have the Tourist Development Council explore expanded uses of Tourist Development Tax revenues at its August 2018 meeting.

Keith Kite, Tourist Development Council, Hotel Developer, 1045 Winding River Road, gave his perspective on the reserve fund, tourism funds, and the current successful promotion of the County.

Eric Menger, Vero Beach Airport Director, spoke on the challenges of competing with larger airports, and relayed that the Airport is seeking a Small Community Air Service Development Grant.

Penny Chandler, Indian River County Chamber of Commerce, spoke on the efforts of the Chamber to market the Vero Beach Regional Airport, and discussed the possibility of the facility receiving an Aviation Grant from Visit

Florida.

15. SPECIAL DISTRICTS AND BOARDS

A. Emergency Services District

B. Solid Waste Disposal District

The Board reconvened as the Board of Commissioners of the Solid Waste Disposal District. Those minutes will be approved at an upcoming Solid Waste Disposal District meeting.

15.B.1. 18-1779 Approval of Minutes Meeting of March 6, 2018

Recommended Action: Approve

Attachments: 03062018SWDD

Approved

15.B.2. 18-1764 Approval of Minutes Meeting of March 20, 2018

Recommended Action: Approve

Attachments: 03202018SWDD

Approved

15.B.3. 18-1783 Approval of Minutes Meeting of April 10, 2018

Recommended Action: Approve

Attachments: 04102018SWDD

A motion was made by Commissioner Flescher, seconded by Commissioner Adams, to approve the Solid Waste Disposal District minutes of March 6, 2018; March 20, 2018; and April 10, 2018. The motion carried by the following vote:

Aye: 5 - Chairman O'Bryan, Vice Chairman Solari, Commissioner Adams, Commissioner Flescher, and Commissioner Zorc

15.B.4. 18-1802 Final Pay to Geosyntec for CCNA-2014 Work Order No. 6 - One Year of Groundwater Monitoring/Reporting and Related Consulting Services at the

Former South Gifford Road Landfill

Recommended Action: Solid Waste Disposal District staff recommends that its Board approve Geosyntec's final invoice amount of \$8,262.25.

Attachments: Staff Report

Geosyntec Project Completion Report and Final Invoice

A motion was made by Vice Chairman Solari, seconded by Commissioner Adams, to approve staff's recommendation. The motion carried by the following vote:

5 - Chairman O'Bryan, Vice Chairman Solari, Commissioner Adams, Commissioner Flescher, and Commissioner Zorc

15.B.5. 18-1803

CCNA-2018 Work Order No. 1 to Geosyntec for One Year of Groundwater Monitoring/Reporting and Related Consulting Services at the Former South Gifford Road Landfill

Recommended Action: Staff recommends that the Solid Waste Disposal District Board approves and authorizes the Chairman to sign the CCNA-2018 Work Order No. 1 authorizing Geosyntec to provide groundwater monitoring/reporting and related consulting services for the former Gifford Road Landfill in compliance with Florida Department of Environmental Protection requirements for a period of one year, not to exceed fee of \$92,798.

Attachments: Staff Report

Geosyntec CCNA-2018 WO No 1

Vice Chairman Solari stated that Geosyntec's proposal includes two semi-annual groundwater monitoring reports. He posed the idea that staff could approach the Florida Department of Environmental Protection (FDEP) about changing to annual monitoring reports.

Chairman O'Bryan sought and received clarification on why there was an increase to the budget for this Work Order.

A motion was made by Vice Chairman Solari, seconded by Commissioner Flescher, to approve staff's recommendation, and to direct staff to inquire to the Florida Department of Environmental Protection (FDEP) about submitting annual groundwater monitoring reports for the Former South Gifford Road Landfill, instead of the semi-annual reports currently required. The motion carried by the following vote:

Aye: 5 - Chairman O'Bryan, Vice Chairman Solari, Commissioner Adams, Commissioner Flescher, and Commissioner Zorc

C. Environmental Control Board

The Board reconvened as the Board of Commissioners of the Environmental Control Board. Those minutes will be approved at an upcoming Environmental Control Board meeting.

15.C.1. 18-1350 Approval of Minutes Meeting of September 13, 2016

Recommended Action: Approve

Attachments: ECB09132016

A motion was made by Vice Chairman Solari, seconded by Commissioner Zorc, to approve the Environmental Control Board minutes of September 13, 2016. The motion carried by the following vote:

Aye: 5 - Chairman O'Bryan, Vice Chairman Solari, Commissioner Adams, Commissioner Flescher, and Commissioner Zorc

15.C.2. 18-1808 Environmental Control Hearing Board Annual Report (October 1,

2015 - September 30, 2016)

Recommended Action: No Action Required.

Attachments: ECHB Annual Report 2016

A motion was made by Commissioner Flescher, seconded by Chairman O'Bryan, to accept the Annual Report of the Environmental Control Hearing Board for the period from October 1, 2015 through September 30, 2016. The motion carried by the following vote:

Aye: 5 - Chairman O'Bryan, Vice Chairman Solari, Commissioner Adams, Commissioner Flescher, and Commissioner Zorc

16. ADJOURNMENT

There being no further business, the Chairman declared the meeting adjourned at 11:53 a.m.