INDIAN RIVER COUNTY, FLORIDA MEMORANDUM

TO: Jason E. Brown, County Administrator

THROUGH: Richard B. Szpyrka P.E., Public Works Director

James W. Ennis, P.E., PMP

FROM: William Johnson P.E., Roadway Production Engineer

SUBJECT: Award of Bid No. 2018005

58th Avenue Resurfacing/Reclamation from 26th Street to 49th Street

(IRC-1324, FM No. 434840-1-54-01)

DATE: March 23rd, 2018

DESCRIPTION AND CONDITIONS

On October 18th, 2016 the Board of County Commissioners approved a Small County Outreach Program (SCOP) Grant from the Florida Department of Transportation (FDOT) in the maximum amount of \$2,067,073.00 for the resurfacing of 58th Avenue which includes the northbound and southbound lanes from 26th Street to 49th Street.

The bids for this project specified use of the Full Depth Reclamation (FDR) process. The FDR process shortens the duration of the construction process; however, it requires special expertise and equipment, as such, the bid specified that the bidder was to "have successfully constructed, as Prime Contractor, at least five projects similar in scope to this project".

A bid opening for the 58th Avenue Resurfacing was held on February, 22nd 2018. Two (2) bids were received and opened. A detailed bid tabulation is on file and available for viewing in the County Engineering Division. Bid totals are as follow:

Mancil's Tractor Service, Inc. Palm City, Florida \$2,681,591.87 Timothy Rose Contracting, Inc. Vero Beach, Florida \$2,825,641.68

After the bids were opened, staff met to review the bids with respect to the Contractor's experience conforming with the bid document requirements. Following the review, the Indian River County Purchasing Department issued a request for clarification, on February 23rd, 2018, to the two bidders which asked for reference projects specific to their firm's history of using the Full Depth Reclamation process as defined in the bid Specification Section 283 (FDR) and accurately list references for their listed projects. Following this request, Mancil's Tractor Service, Inc. responded that their submittal is complete as submitted and Timothy Rose Contracting, Inc. provided a listing of similar projects for consideration.

The Indian River County Public Works Department reviewed the supplementary project references and made the following determinations:

Mancil's Tractor Service listed (8) reference projects. However, only (1) project was determined to
meet the bid document requirements as being a 'similar' project. The remaining (7) projects were
determined to not meet the requirement to be considered full depth reclamation projects as
outlined in the bid documents. (4) of Mancil's Tractor Services listed project references were from
Martin County Board of County Commissioners - Engineering Department - Capital Projects. Martin
County Senior Project Manager indicated both verbally and in writing that the listed projects did not

- use emulsified injection or any additives as part of the roadway reconstruction process.
- **Timothy Rose Contracting, Inc.** listed (8) reference projects. (3) of the projects were noted as meeting the technical specifications/provision of similar project including size and scope. The remaining (5) projects did meet the full depth reclamation projects as outlined in the technical specifications/provision.

Following the information gathered and the reference review process, the Engineering Division released their findings to the Purchasing Division, which was subsequently provided to the bidders. In anticipation of the Engineering Division's recommendation of award, Mancil's Tractor Service issued a protest that they are fully-qualified to perform the work, that Timothy Rose Contracting is not qualified, and that their firm should be recommended for award. After review and consultation with Public Works and the County Attorney, the Purchasing Manager denied the protest. (A copy of Mancil's Tractor Service protest is provided as an attachment this memorandum for your use.)

Timothy Rose Contracting, Inc. is considered to be the lowest, responsive, responsible bidder for the project with a bid totaling \$2,825,641.68. Timothy Rose Contracting, Inc. has completed various construction projects within the County, including several FDR-style projects, and has consistently performed this work in a satisfactory manner.

FUNDING

Per the SCOP grant agreement, the County must fund the project and then request the reimbursement of the grant share from FDOT to a maximum amount of \$2,067,073.00 of the total cost for the project. Funding for the County's cost share in the amount of \$758,568.68 of the total cost is budgeted in the Account No. 10921441-053360-16008 Gas Tax Roads Resurfacing (58th Avenue Resurfacing 26th Street to 49th Street).

RECOMMENDATION

Staff recommends the Board approve award to the lowest responsive and responsible bidder, Timothy Rose Contracting, Inc. for \$2,825,641.68. Staff further recommends the Board authorize the Chairman to execute the attached agreement upon review and approval of both the agreement and required public construction bond by the County Attorney as to form and legal sufficiency, and the receipt and approval of required insurance by the Risk Manager.

ATTACHMENTS

Bid Comparison
Sample Agreement
Mancil's Tractor Services, Inc. Protest with IRC-Purchasing Response

DISTRIBUTION

Mancil's Tractor Service, Inc. Timothy Rose Contracting, Inc. FDOT

APPROVED AGENDA ITEM FOR April 3rd, 2018