Indian River County Florida

Indian River County Administration Complex 1801 27th Street, Building A Vero Beach, Florida, 32960-3388 www.ircgov.com



Meeting Minutes - Draft

Tuesday, June 20, 2017 9:00 AM

Commission Chambers

Board of County Commissioners

Joseph E. Flescher, Chairman, District 2
Peter D. O'Bryan, Vice Chairman, District 4
Susan Adams, District 1
Bob Solari, District 5
Tim Zorc, District 3

Jason E. Brown, County Administrator
Dylan Reingold, County Attorney
Jeffrey R. Smith, Clerk of the Circuit Court and Comptroller
Shelli Gagnon, Deputy Clerk

1. CALL TO ORDER

ROLLCALL

Present: 5 - Chairman Joseph Flescher

Vice Chairman Peter O'Bryan Commissioner Susan Adams Commissioner Bob Solari Commissioner Tim Zorc

2.A. A MOMENT OF SILENT REFLECTION FOR FIRST RESPONDERS

2.B. INVOCATION

Deputy Teddy Floyd, Indian River County Sheriff Office

3. PLEDGE OF ALLEGIANCE

Jason E. Brown, County Administrator

4. ADDITIONS/DELETIONS TO THE AGENDA / EMERGENCY ITEMS

Moved: Item 12.A.1., Follow-up on Development Review Tasks Resulting from April Workshop, to be heard at 1:30 p.m.

A motion was made by Vice Chairman O'Bryan, seconded by Commissioner Zorc, to approve the Agenda, as amended. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman O'Bryan, Commissioner Adams, Commissioner Solari, and Commissioner Zorc

5. PROCLAMATIONS and PRESENTATIONS

5.A. 17-0494 Presentation of Proclamation Designating the Day of July 1, 2017, as Honor

Guards Day

Recommended Action: Read and Presented.

Attachments: Proclamation

Commissioner Zorc read and presented the Proclamation to Undersheriff James Harpring, along with several members of the Color Guard and Donald Crutch, founder of Honor Guards of America.

iounder of Honor Guards of America

Read and Presented

6. APPROVAL OF MINUTES

6.A. 17-0625 Regular Meeting of May 16, 2017

Recommended Action: Approve

Attachments: 05162017BCC

Approved

6.B. 17-0637 Regular Meeting of May 23, 2017

Recommended Action: Approve

Attachments: 05232017BCC

Approved

A motion was made by Vice Chairman O'Bryan, seconded by Commissioner Adams, to approve the Regular Meeting Minutes of May 16, 2017 and May 23, 2017, as written. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman O'Bryan, Commissioner Adams, Commissioner Solari, and Commissioner Zorc

7. INFORMATION ITEMS FROM STAFF OR COMMISSIONERS NOT REQUIRING BOARD ACTION

7.A. 17-0603 Preliminary Update on the County's Short Term Vacation Rental Regulations

and Implementation

Recommended Action: This is an informational item only; no Board action is required.

Attachments: Staff Report

Minutes from June 21, 2016 Board of County Commissioners Meeting
County Vacation Rental Permit Application (Includes Vacation Rental

Regulations)

Vacation Rental Inspection Checklist

Spreadsheets for South Barrier Island, North Barrier Island, and

Mainland Units

No Action Taken or Required

7.B. 17-0621 Proclamation and Retirement Award Honoring Randy Baker on His

Retirement from Indian River County Board of County Commissioners Department of Public Works/Fleet Management Division with Thirty-Five

Years of Service

Attachments: Proclamation

Service Award

Vice Chairman O'Bryan congratulated Randy Baker on his retirement.

No Action Taken or Required

7.C. 17-0636 Notice of Hazard Mitigation Grant Program Application for Elevation of the

Main House at the Jones's Pier Conservation Area

Recommended Action: This is an informational item only; no Board action is requested at this time.

Attachments: Staff report

LMS HMGP eligible projects list

Project Cost Estimate

No Action Taken or Required

7.D. 17-0643 Landfill Closure and Collection Service Changes for the July 4th Holiday

Recommended Action: For informational purposes only - no action is required at this time.

Attachments: Staff Report

County Administrator Jason Brown provided information regarding the garbage and

recycling collection schedule for the week of July 4, 2017.

No Action Taken or Required

7.E. 17-0653 Update regarding Indian River Lagoon Council Board of Directors Meeting

on June 9, 2017

Recommended Action: Informational

Attachments: Commissioners Memorandum

IRL 4 14 17 Minutes
Ranked Projects List

No Action Taken or Required

8. CONSENT AGENDA

A motion was made by Vice Chairman O'Bryan, seconded by Chairman Flescher, to approve the Consent Agenda, as amended, pulling Items 8.G and 8.I for discussion. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman O'Bryan, Commissioner Adams, Commissioner Solari, and Commissioner Zorc

8.A. 17-0629 Checks and Electronic Payments June 2, 2017 to June 8, 2017

Recommended Action: Approve the list of checks and electronic payments issued by the Comptroller's

office for the time period of June 2, 2017 to June 8, 2017

Attachments: Finance Department Staff Report

Approved

8.B. 17-0639 Memorandum of Agreement with Florida Department of Children and

Families for Limited County Access to FLORIDA System Data

Recommended Action: The County Attorney's Office recommends that the Board vote to approve the

Memorandum of Agreement for Limited County Access to FLORIDA System Data with the Florida Department of Children and Families and authorize the Chair to execute the Memorandum of Agreement for Limited County Access to FLORIDA

System Data.

Attachments: Staff Report

Proposed Memorandum of Agreement for Limited County Access to

FLORIDA System Data

Approved staff's recommendation.

8.C. 17-0649 Resolutions Delegating the Authority to the County Administrator or his

Designee to Call Letters of Credit and to Act on Behalf of Indian River

County during the time frames of June 21, 2017, through and including July 10, 2017; July 19, 2017, through and including August 14, 2017; and

August 16, 2017, through and including September 11, 2017

Recommended Action: Authorize the Chairman to sign the three Resolutions as presented, delegating the

authority to call Letters of Credit and delegating full signing authority during the periods commencing June 21, 2017, through and including July 10, 2017; July 19, 2017, through and including August 14, 2017; and August 16, 2017, through and

including September 11, 2017, respectively.

Attachments: Staff Report

Resolution (June 21, 2017 through July 10, 2017)

Resolution (July 19, 2017 through August 14, 2017)

Resolution (August 16, 2017 through September 11, 2017)

Approved Resolution 2017-057, delegating authority to the County Administrator or his designee, to execute resolutions calling Letters of Credit as necessary during the period commencing June 21, 2017, through and including July 10, 2017, and further delegating to the County Administrator or his designee, the authority to execute all documents necessary to the proper functioning of the county during the period commencing June 21, 2017, through and including July 10, 2017.

Approved Resolution 2017-058, delegating authority to the County Administrator or his designee, to execute resolutions calling Letters of Credit as necessary during the period commencing July 19, 2017, through and including August 14, 2017, and further delegating to the County Administrator or his designee, the authority to execute all documents necessary to the proper functioning of the county during the period commencing July 19, 2017, through and including August 14, 2017.

Approved Resolution 2017-059, delegating authority to the County Administrator or his designee, to execute resolutions calling Letters of Credit as necessary during the period commencing August 16, 2017, through and including September 11, 2017, and further delegating to the County Administrator or his designee, the authority to execute all documents necessary to the proper functioning of the county during the period commencing August 16, 2017, through and including September 11, 2017.

8.D. 17-0620 Approval of Sublease with the Senior Resource Association for the Main

Transit Hub

Recommended Action: Staff recommends that the Board of County Commissioners approve the sublease

and authorize the Chairman to execute the lease.

Attachments: Staff Report

Sublease with the Senior Resource Association for the Main Transit Hub

Approved staff's recommendation.

8.E. 17-0623 Approval of 2018 Holiday Schedule

Recommended Action: Staff recommends the Board approve the 2018 Holiday Schedule.

Attachments: Proposed Holiday Schedule 2018

Approved staff's recommendation.

8.F. 17-0638 Approval of Work Authorization No. 2017-007 to Replace Water Services in

"Oaks of Vero" Subdivision

Recommended Action: Staff recommends that the Board of County Commissioners (BCC) approve Work

Authorization No. 2017-007 authorizing Blue Goose Construction to replace the water services in the Oaks of Vero community for the labor amount of \$14,157.00, and also requests that the BCC authorize the direct purchase of materials totaling

\$10,342.20.

Attachments: Staff Report

Cost Estimate - Labor & Material
Work Authorization No. 2017-007

Approved staff's recommendation.

8.G. 17-0640 Approval of Children's Service Advisory Committee's Funding Allocations for

FY2017-2018

Recommended Action: Staff respectfully recommends approval of the CSAC's funding recommendation

for 2017-2018

Attachments: Staff Report

2017-18 Funding (002)

Vice Chairman O'Bryan spoke about the positive outcomes that came from the Children's Service Advisory Committee's (CSAC) Grant Review, and noted the addition of 12 new programs that would make more services available for needy children. He expressed gratitude to the Board for voting to provide the additional funding needed to improve the lives of those children.

A motion was made by Vice Chairman O'Bryan, seconded by Commissioner Adams, to approve staff's recommendation. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman O'Bryan, Commissioner Adams, Commissioner Solari, and Commissioner Zorc

8.H. 17-0644 Miscellaneous Budget Amendment 18

Recommended Action: Staff recommends that the Board of County Commissioners approve the budget

resolution amending the fiscal year 2016/2017 budget.

Attachments: Staff Report

2016 2017 Resolution

Exhibit "A"

Approved Resolution 2017-060, Amending the Fiscal Year 2016-2017 Budget.

8.I. 17-0645 Approval of Sealed Bid Sale of 2625 54th Avenue - Bid 2017059

Recommended Action: Staff recommends that the Board of County Commissioners ratify and accept the

high bid of \$155,750.00 submitted by the Carlson Family LLC and Michael Peters. Staff further recommends the Board approve the Agreement to Purchase and Sell Real Estate and authorize the Chairman to execute the agreement. Finally, staff recommends the Board authorize the County Attorney's staff to prepare and execute

any other necessary documents to complete the sale.

Attachments: Staff Report

Agreement

Vice Chairman O'Bryan noted that this Item, as well as Item 8.J., dealt with the sealed bid sales of property that the County has purchased along 26th Street for future widening. He made mention that there had been some concern expressed about the needs of 26th Street, and wished to clarify that the County had been accumulating right-of-ways for the project for some time.

A motion was made by Vice Chairman O'Bryan, seconded by Chairman Flescher, to approve staff's recommendation. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman O'Bryan, Commissioner Adams, Commissioner Solari, and Commissioner Zorc

8.J. 17-0646 Approval of Sealed Bid Sale of 2605 52nd Avenue - Bid 2017058

Recommended Action: Staff recommends that the Board of County Commissioners ratify and accept the high bid of \$71,100.00 submitted by the Carlson Family LLC and Michael Peters. Staff further recommends the Board approve the Agreement to Purchase and Sell Real Estate and authorize the Chairman to execute the agreement. Finally, staff recommends the Board authorize the County Attorney's staff to prepare and execute any other necessary documents to complete the sale.

Attachments: Staff Report

Agreement

(Clerk's Note: This Item was heard in conjunction with Item 8.I.)

A motion was made by Vice Chairman O'Bryan, seconded by Chairman Flescher, to approve staff's recommendation. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman O'Bryan, Commissioner Adams, Commissioner Solari, and Commissioner Zorc

8.K. 17-0654 Property Damage Release Concerning Intergenerational Center for Ocean Doors and Windows, Inc.

Recommended Action: Staff recommends that the Board approve the release and authorize the Chairman to execute the release on behalf of the Board of County Commissioners.

Attachments: Staff Report

Property Damage Release

Approved the Property Damage Release concerning the Intergenerational Center for Ocean Doors and Windows, Inc. and Arch Insurance from only the damages sustained in October 2016 from Hurricane Matthew.

9. CONSTITUTIONAL OFFICERS and GOVERNMENTAL AGENCIES

None

10. PUBLIC ITEMS

A. PUBLIC HEARINGS

PROOF OF PUBLICATION OF ADVERTISEMENT FOR HEARINGS IS ON FILE IN THE OFFICE OF THE CLERK TO THE BOARD.

10.A.1 17-0592

Indian River County's Request for Special Exception Use Approval for the Osprey Acres Floway and Nature Preserve (Public Limited Utility) [SP-SE-17-06-09 / 2005060500-78909] (Quasi-Judicial)

Recommended Action:

Staff recommends that the BCC grant special exception use approval for a public limited utility facility to be known as the Osprey Acres Floway and Nature Preserve with the following conditions: 1. Prior to issuance of land clearing and tree removal permits, the applicant shall: a. Obtain Environmental Planning staff approval of the project's final tree protection plan, and tree mitigation plan (if applicable). b. Provide a copy of the project's gopher tortoise permit from the Florida Fish & Wildlife Commission (if applicable). 2. Prior to site plan release, the applicant shall obtain approval of the requested right-of-way abandonment of 12th Avenue SW or obtain a County right-of-way permit for the proposed stormwater (force main) pipe connection between the Osprey Marsh Nutrient Removal Facility and the subject project site.

Attachments: Staff Report

Application

Excerpt from Draft June 8, 2017 PZC Minutes

Location and Zoning Map

Aerial Site Plan

Each Commissioner, as requested by the Chairman, disclosed ex parte communications, site visits, or independent investigations. They also affirmed that they have an open mind and can base their decisions on the evidence presented and the applicable law.

The Chairman opened the Public Hearing. The Deputy Clerk administered the Oath to all persons who wished to speak at the hearing.

Community Development Director Stan Boling provided a PowerPoint Presentation detailing the special exception process; the public notice procedures; the location of the subject site; and the site plan for the approval of the Osprey Acres Floway and Nature Preserve. He provided information on the landscape requirements, the environmental issues that were addressed, and deferred any technical questions to the Public Works staff.

Public Works Stormwater Engineer Keith McCully provided a detailed description of the Osprey Marsh Facility and the canal system used in treating the water. He also provided answers to the Board's questions regarding the replacement or repair of the current outfall structure that enters the J-1 canal, and whether there was a plan for the occasional removal of floating aquatic vegetation from the length of the floway.

David Cox, Ph.D., Summer Place at Wabasso Beach, representing Pelican Island Audubon Society, expressed his continued support of the Project and voiced an interest in partnering with the County with respect to the nature trails. He stated that it was the intention of the Audubon Society to provide group field trips to the area in the future, and appreciated the Board's efforts to improve the water quality and the health of the Indian River Lagoon.

The Chairman asked for any final arguments, ensured that all documents and tangible evidence were in the hands of the Deputy Clerk, and being no further speakers, closed the public hearing.

A motion was made by Commissioner Solari, seconded by Vice Chairman O'Bryan, to approve staff's recommendation. The motion carried by the following vote:

Chairman Flescher, Vice Chairman O'Bryan, Commissioner Adams, Aye: 5-Commissioner Solari, and Commissioner Zorc

10.A.2 17-0595

Indian River County's Request for Abandonment of a Portion of 12th Avenue SW from 5th Street SW to a Point 165 Feet North of 7th Street SW as shown on the Last General Plat of The Indian River Farms Company Subdivision [ROWA-17-03-02 / 2005060500-78340] (Legislative)

Recommended Action: Staff recommends that the Board of County Commissioners abandon its rights to the subject portions of rights-of-way and authorize the chairman to execute the abandonment resolution.

Attachments: Staff Report

Application

Location Map and Aerial Abandonment Resolution

Community Development Director Stan Boling provided a PowerPoint Presentation to describe the location of the proposed 12th Avenue SW ("paper street") right-of-way abandonment area. He explained that the right-of-way abandonment was a 1911 Plat of Reclamation, and that the Indian River Farms Water Control District (IRFWCD) had already released and quit-claim deeded the entire 60 foot area. He noted that the right-of-way had never been formally improved, was not part of the major roadway system; and therefore was not needed for the thoroughfare system. The Project would ensure that the Osprey Acres site would remain as a permanent open space, and would eliminate the need for a 12th Avenue SW connection between 5th Street SW and Oslo Road.

The Chairman opened the Public Hearing. There being no speakers, the Chairman closed the Public Hearing.

A motion was made by Commissioner Solari, seconded by Vice Chairman O'Bryan, to approve and authorize the Chairman to execute Resolution 2017-061, providing for the closing, abandonment, vacation and discontinuance of a portion of 12th Avenue SW from 5th Street SW to a point 165 feet north of 7th Street SW as shown on the last general plat of the Indian River Farms Company Subdivision. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman O'Bryan, Commissioner Adams, Commissioner Solari, and Commissioner Zorc

10.A.3. 17-0648

Right-Of-Way Ordinance and Rate Resolution (Legislative)

Recommended Action: The County Attorney's Office recommends that the Chair open the public hearing and take public comment and then have the Board vote to approve the proposed right-of-way ordinance and rate resolution.

Attachments: Staff Report

Proposed Right-Of-Way Ordinance

Proposed Rate Resolution

County Attorney Dylan Reingold provided background information on the enactment of the Advanced Wireless Infrastructure Deployment Act (the Act), and stated that the Act includes significant restrictions on the ability of local governments to prohibit, regulate, or charge for collocation of small wireless facilities and the placement of utility poles within the County rights-of-way. He updated the Board on the proposed draft ordinance and rate resolution for annual user fees and permit fees for collocations.

A discussion ensued amongst the Board regarding the exemptions to the communications services tax, permit fees and the potential revenue issues, and Attorney Reingold made clarifications about what the Act allows.

The Chairman opened the Public Hearing; there being no speakers, the Chairman closed the hearing.

A motion was made by Vice Chairman O'Bryan, seconded by Chairman Flescher, to approve: (1) Ordinance 2017-006, amending Section 312.11 (Performance Security), Section 312.13 (Termination of Use or Removal of Object) and Section 312.14 (Public Protection and Liability) of Chapter 312 (Rights-of-Way) of the Code of Indian River County, Florida in order to provide additional requirements for installation in County rights-of-way; and providing for codification, severability, repeal of conflicting provisions, and an effective date; and (2) Resolution 2017-062, establishing a fee schedule for installation within County right-of-way. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman O'Bryan, Commissioner Adams, Commissioner Solari, and Commissioner Zorc

The Chairman called for a recess at 10:06 a.m., and reconvened at 10:17 a.m., with all members present.

10.A.4. 17-0655 Ordinance Concerning Medical Cannabis (Continued from June 13, 2017)

(Legislative)

Recommended Action: The County Attorney's Office recommends that the chair open the public hearing

and after taking public comment vote to approve the proposed ordinance.

Attachments: Staff Report

Ordinance Concerning Medical Cannabis

Additional Backup- Proof of Publication 10.A.4

(Clerk's Note: This Item heard before Item 10.A.1 and placed here for continuity.)

County Attorney Dylan Reingold noted that the Ordinance on Medical Marijuana Regulations that had been previously adopted by the Board would be nullified by the Medical Marijuana legislation that has been passed during this Special Legislative Session. He stated that the Bill had not yet been signed by the Governor, but that the Governor had two weeks to take action on the proposed legislation. Attorney Reingold felt that based on the news reports, the Governor planned to sign the Bill, and made the request to take public comments and defer this item to the July 11, 2017 meeting. He provided background from discussions regarding the options that local governments have with respect to regulations on the medical marijuana treatment center dispensing facilities, and provided an update on the plans that the surrounding areas had with respect to the dispensing facilities. He encouraged those members of the Board who were attending the Florida Association of Counties Conference (FAC) to poll their fellow Commissioners as to how the central region was going to respond to the legislation, and requested direction from the Board as to how to proceed with the drafting of an Ordinance that pertains to the banning of the facilities within the unincorporated areas.

Vice Chairman O'Bryan commented on the draft Medical Marijuana Ordinance, and felt that the two (2) facilities that were allowed would provide enough opportunity for those citizens that needed the services to be able to obtain them, and suggested that the drafting of the Ordinance to implement the ban on the facilities in the unincorporated areas.

The Chairman opened the Public Hearing. There being no speakers, the Chairman continued the public hearing to the meeting of July 11, 2017.

Postponed/Continued

B. PUBLIC DISCUSSION ITEMS

10.B.1. 17-0650 Request to Speak from Michael Marsh Regarding Bodycams for Indian

River County Sheriff's Office (IRCSO)

Recommended Action: Public Discussion Item - No Action Required

Attachments: Request to Speak Form

Michael Marsh Petition

Michael Marsh, P.O. Box 691061, spoke about the need for body cameras for the deputies of Indian River County Sheriff's Office, for the protection of the deputies and the citizens of the community. He expressed the desire to form a bodycam committee and requested to submit a petition to the Board with signatures for the approval of body cameras for the Sheriff's Department.

Chairman Flescher commented on his former position in law enforcement in the state of New York, and stated that there may be potential liability issues and concerns involved with body cameras. He expressed his support of the application for the Sheriff's Office to have body cameras, but noted that they were currently not in the budget. He advised Mr. Marsh to make his requests known to the Sheriff and explained that because the Sheriff was a Constitutional Officer, the Board could not direct him to add body cameras to his budget.

No Action Taken or Required

C. PUBLIC NOTICE ITEMS

10.C.1. 17-0631 Notice of Scheduled Public Hearing for July 11, 2017: FINAL HEARING:

County Initiated Request to Amend (Update) Mixed Use Policy 5.6 of the Future Land Use Element (FLUE) of the County's Comprehensive Plan

(Legislative)

Recommended Action: The referenced Notice of Scheduled Public Hearing is provided for the Board's

information. No action is needed at this time.

No Action Taken or Required

10.C.2. 17-0633 Notice of Scheduled Public Hearing for July 11, 2017: Indian River

County's Request for Amendments to its Land Development Regulations (LDRs); Providing for Amendment to Chapter 915, Planned Development (P.D.) Process and Standards for Development; by Amending Section 915.20 Mixed Use Standards to be consistent with proposed Future Land Use Element Policy 5.6 changes requiring mixed use in the IRSC/SR60

preferred location area. (Legislative)

Recommended Action: This is an informational item only; no Board action is required.

No Action Taken or Required

10.C.3. 17-0634 Notice of Scheduled Public Hearing for July 11, 2017: Indian River

County's Request for Amendments to its Land Development Regulations (LDRs); Providing for Amendment to Chapter 926, Landscape and Buffer Regulations, by Amending Section 926.05 General Requirements to establish provision for reducing certain landscaping requirements for

projects located in remote agricultural areas. (Legislative)

Recommended Action: This is an informational item only; no Board action is required.

County Attorney Dylan Reingold read the Notices into the record.

No Action Taken or Required

11. COUNTY ADMINISTRATOR MATTERS

12. DEPARTMENTAL MATTERS

(Clerk's Note: This item was heard following the Emergency Services District meeting, with a recess from 11:43 a.m. to 1:30 p.m., and placed here for continuity.)

The Board adjourned as the Board of Commissioners of the Emergency Services District, and reconvened as the Board of County Commissioners of the Regular meeting.

A. Community Development

12.A.1. 17-0602 Follow-up on Development Review Tasks Resulting from April Workshop

Recommended Action: Staff recommends that the Board of County Commissioners: 1. Authorize staff

to initiate the formal process to review and adopt LDR amendments for: a) Chapters 926 and 934 to change certain landscape and littoral zone planting

requirements, b) Chapter 902 to change certain temporary suspension regulations, and c) Chapter 971 to allow staff level approval for certain uses. 2. Direct staff to finalize an update of development review fees for Community Development and for Public Works and to present final updated fee schedules with proposed effective date for Board consideration and adoption.

Attachments: Staff Report

Commissioner Zorc's May 2, 2017 Board Item and meeting minutes

Draft Changes to Landscaping Regulations (Chapter 926) and Littoral

Zone Regulations (Chapter 934)

Draft Changes to Temporary Suspension Regulations (Chapter 902)

Comparison of Application Fees in Other Jurisdictions

Workshop Followup Attachment 5 Preliminary Draft Fee Schedule

Update (Community Development)

Indian River County Preliminary Fees Comparison to Other Counties

List of Uses Proposed for Staff Level Approval

Public Works Revenue and Fee Data

Vice Chairman O'Bryan called the meeting to order at 1:30 p.m., Chairman Flescher entered at 1:32 p.m.

Community Development Director Stan Boling provided background information on the April 12, 2017 Development Review and Permitting Process Workshop through the use of a PowerPoint Presentation. He summarized the landscape regulation changes; problems with the use of temporary suspensions of compliance provisions and the proposed changes; and compared the preliminary development review fee schedules for Community Development and Public Works with the fees charged in nearby counties. He also spoke of the potential impacts to the Public Works Department, Utilities, and the County Attorney's office.

Public Works Director Rich Szpyrka continued with the PowerPoint Presentation to provide an analysis of the Building Permit Fees and compared the last three years of revenue for Public and Private Single Family Residential Permits. He stated that when comparing the annual cost for staff and the revenue collected for building permit reviews and inspections, that there has been a \$322,784 shortfall in revenues over the last three years. He recommended that in order to address the revenue shortfall, the current Public Works fees for Single Family Residential (SFR) Right-of-Way and Drainage Review Permits should be increased from \$75.00 for public roads, and \$45.00 for private roads to a fee of \$180.00 for both public and private roads. He noted that the proposed fee increase does not take into account the need for additional staff to reduce the current review times or backlog for Single Family Residential Permit reviews, but that the additional fee collection would help fund the needed staffing increases.

He discussed the current and proposed fee schedules for stormwater permits, inspection and re-inspection fees. Director Szpyrka made mention that the building permit review fees for Public Works have not been adjusted since 2004, and to maintain the current level of service, a taxpayer subsidy would be required to fund the difference between staff costs and revenue collected.

Director Szpyrka also provided a similar analysis of the Development Permit Fees, and a comparison of the last three years of revenues collected for Public Works Land Development and Right-of-Way Permit Reviews. He stated that permit review fees do not cover staff costs, which include inspections for right-of-ways, site plans and subdivisions, permit violations, drainage issues, and correspondence with project engineers. He explained that the total revenue shortfall for land development review and inspection process was \$1,275,754 over the last three years, and recommended revisions to the current fee schedule. He proposed that the inspection fees for the portion of construction costs up to \$500,000 would be 2% of construction costs; the costs between \$500,001 and \$1,000,000 would be 1.5% of construction costs; costs above \$1,000,000 would be 1% of the construction costs; and noted that the inspection fees would be cumulative in order to cover the construction costs for the entire project.

Commissioner Solari expressed that he understood the Workshop differently than what was being addressed today, and was not prepared to move forward with the process. He explained that he had not had the time to review the subject thoroughly, and felt that affordable housing in the County is currently a major issue, and did not wish to add any more costs to citizens who already could not afford a decent place to live.

Chairman Flescher acknowledged the hard work and efforts made by staff, but mentioned that he was under the understanding that the intent of the Workshop was to have discussions on the streamlining and efficiency of the permitting process. He explained that there was a lot of information relayed at the Workshop, and that discussions may have gotten misconstrued.

County Administrator Brown apologized for any misunderstanding and explained that it was his understanding that staff had been directed to review landscaping requirements, the use of temporary suspension for Certificate of Completion Ordinance, and to review the Development review fees for Community Development and Public Works. He provided assurances that staff would consider any streamlining measures or other issues and take any direction that was provided from the Board.

Chuck Mechling, 5070 North Highway A1A, proposed to provide the ability for those in the industry to interact with staff to create a more streamlined process in an effort to reduce the need for fees and increase efficiency. He made mention of a past Professional Services Advisory Committee (PSAC) that was established to allow input before an item came to the Board. He stated that he was in support of phasing-in fee increases if necessary, but was hopeful for a solution to eliminate the need for the fee increase.

Attorney Paul Amos, Rossway, Swan, Tierney, Barry Lacey & Oliver, representing Franzia Properties, provided his opinion about the proposed fee structure and the potential harmful impacts to the smaller businesses who are considering development in the area. He asked the Board to consider applying the permit fee based on the size or number of units in the development, as opposed to the overall dollar value of the development.

Honey Minuse, Indian River Neighborhood Association, stated that what staff had proposed seemed reasonable, but expressed her concerns about how the item on landscape regulations was presented on the Agenda. Attorney Reingold clarified that the item she was referring to was item 10.C.3., which was actually a Public Hearing scheduled specifically dealing with landscaping in remote agricultural areas, and was not an issue pertaining to the subject at hand.

Debb Robinson, Laurel Builders, provided information about the construction business and explained that the construction industry is hit the hardest with fees, and the last to recover in the down economy. She described her involvement with the PSAC, and requested that the Board consider forming a new committee with the hope of providing the ability to work with staff to streamline the process. She also spoke in opposition of the proposed increase of fees.

Steve Melchiori commented on the inspection fees for land development permits, and expressed his frustration with paying for professional engineers to do inspections for a project, only to have to pay the County to re-inspect the project. He felt as though he should be able to depend on the engineer's professional license to ensure the project has been done correctly, and not have to pay the County to provide the same service.

Vice Chairman O'Bryan made inquiries as to how often plans are submitted from a certified engineer/architect that are completely correct with all the Florida Building Codes. Rich Szpyrka responded that he had yet to receive a set of plans from a professional engineer that were completely correct and followed code.

Chuck Mechling made additional comments on the professional engineers, inspections, and bonding issues.

Richard Bialosky, 685 Reef Road, felt that there was a lack of ability to come to a compromise at this meeting. He requested to have further dialogue to streamline the process and expressed the desire to keep the fees low.

Carter Taylor, Indian River Neighborhood Association, 2235 Silver Sands Court, expressed concerns on the meaning of streamlining, and that it should not mean the relaxation of basic quality standards. He felt that the County should be known for the quality of the products produced and the quality of the business processes that are available to the developers. He was not supportive of the revival of the Professional Services Advisory Committee (PSAC), as he felt that the committee was essentially a professional community supplementing staff in areas where staff does not have sufficient capacity, and felt that staff should have the capability to handle the business that is brought to them. He suggested that there were opportunities for improvement, and recommended adding the use of modern methods of communication, document imaging, and automated business processes.

Peter Robinson provided details on the former PSAC, and gave examples of issues between contractors, developers, and the rules of the County Public Works Department. He expressed concerns about the proposed rate increases and the effect they would have on the County.

Toby Hill, 685 Lake Drive, Investor/Developer of Harmony Reserve, expressed the desire to support staff's efforts and requested to meet several more times to discuss the issues.

A motion was made by Commissioner Solari to: (1) Direct staff to set up a series of meetings with the development community; starting in the next two or three months, for the development community to send a set of clear e-mails to staff to formulate the types of issues that need to be discussed; (2) Direct staff to select several main topics received from the development community and have a meeting to discuss the top issues along with any ideas for improvements to the process; and (3) Form a new committee with a sunset provision in one year; consisting of eleven (11) members, five (5) of which come from the building and development community, five (5) of which come from the community as a whole, and a commissioner liaison to be a potential tiebreaker; with each Commissioner appointing two (2) members, one from the building/development community and one from the community as a whole.

Vice Chairman O'Bryan stated that he did not mind having a commissioner liaison, but brought to the Board's attention that there is an Ordinance that stated that commissioners are to be non-voting members on committees, and suggested that the eleventh person should be an at large member that was appointed by the committee and voted on.

Commissioner Zorc requested input from Director Boling and Mr. Robinson about the number of members on the past PSAC Committee, and what areas of industry the members represented. He expressed the possible need for more than 11 members.

Director Boling stated that to his recollection the numbers were comparable, with members consisting of engineers, bankers, and developers. Mr. Robinson recalled the members consisting of attorneys, engineers, and people from the environmental sector.

Joe Paladin, President of Black Swan Consulting, made comments in support of creating a new Professional Services Advisory Committee.

The motion was amended by Commissioner Solari, seconded by Commissioner Adams, to form a committee made up of eleven (11) members consisting of members from the building and development community and others in the community with involvement in building and development. Each Commissioner would appoint two members. The Board as a whole would appoint the 11th member to be a member at large. The committee would start to meet in the next two (2) to three (3) months, after staff had an opportunity to receive comments and prioritize a list of six (6) to ten (10) agenda items for the committee to consider. The committee would have meetings to discuss the top priority items and determine recommendations on ways to improve the process. The committee would sunset within one year. Staff would draft a resolution establishing the committee and bring back to the Board at the July 11, 2017 meeting. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman O'Bryan, Commissioner Adams, Commissioner Solari, and Commissioner Zorc

B. Emergency Services

C. General Services

- 1. Human Services
- 2. Sandridge Golf Club
- 3. Recreation

D. Human Resources

12.D.1. 17-0624 Health Insurance Recommendations for Plan Year 2017/2018

Recommended Action: Staff recommends and respectfully requests the Board of County Commissioners approve the proposed changes to the health plan as identified.

Attachments: Staff Report

Proposed Medical Renewal

(This Item was heard after Item 10.C.3, and placed here for continuity.)

Human Resources Director Suzanne Boyll provided a PowerPoint Presentation on the proposed changes to the Health Insurance Plan for the Fiscal Year 2017-2018. She announced that the new proposal included wellness and preventative benefits that would be covered at 100% with no-out-of pocket cost to the employee, and that all deductibles, coinsurance, and prescription copayments would now count toward the annual out-of-pocket maximum.

A lengthy discussion ensued amongst the Board about the use of out-of-network providers because of necessity and the projected net revenues of the health plan. Suggestions were made for future consideration of ways to reduce the burden for retirees, as well as the incorporation of incentives to encourage positive behavior with respect to wellness. The Board noted that the current cost of the health plan was extremely low compared to other jurisdictions, and that it remained an affordable policy for quality health care with limited deductibles.

A motion was made by Vice Chairman O'Bryan, seconded by Commissioner Solari, to approve the proposed changes to the health plan as follows: 1) Increase the employer contribution to the plan by \$30 per month for single and family coverage to provide a funding reserve; 2) Increase the employee contribution to the plan by \$20 per month for both single and family coverage; 3) Modify the plan design to provide 100% wellness/preventive benefit and include all employee out of pocket costs in the out of pocket maximum; 4) Increase the cost share for advance imaging from \$25 to \$100; 5) Increase the out of network deductible from \$400/\$800 to \$800/\$1600 and the out of network out of pocket maximum from \$3,000/\$6,000 to \$4,000/\$8,000; and 6) Eliminate the prepayment of insurance premiums one month in advance and provide employees a premium free month in September 2017. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman O'Bryan, Commissioner Adams, Commissioner Solari, and Commissioner Zorc

E. Office of Management and Budget

- F. Public Works
- **G.** Utilities Services

12.G.1. 17-0652 North Sebastian Septic to Sewer (S2S) Phase 1, Resolution I (Preliminary Assessment Roll) and Resolution II (Public Hearing Date)

Recommended Action: The staff of the Utilities Department recommends that the BCC consider the following recommendations: 1) Adopt the Providing Resolution (Resolution I) for the installation of the sewer main within the North Sebastian Septic to Sewer area, subject to the terms outlined in the resolution, with a 2% interest rate as approved by BCC. 2) Adopt the Setting Resolution (Resolution II) setting the time and place of the Public Hearing - July 18, 2017, at 9:05 am.

Attachments: Staff Report

Providing Resolution (Resolution No. I)

Setting Resolution for Public Hearing (Resolution No. II)

Capital Cost Breakdown

Assessment Roll **Assessment Map**

Through the use of a PowerPoint Presentation, Director of Utility Services Vincent Burke gave a brief history of the North Sebastian Septic to Sewer (S2S) Phase I Project, and provided a summary of the tentative schedule; the funding allocations; assessment procedures; and the proposed assessments to the property owners that would benefit from the project. He noted that the method for calculating the assessments was more complicated than a traditional residential assessment because of the commercial nature, and that it was a method that was fair and equitable to the smaller parcels. He made mention that if the resolution passed, a Public Hearing would be held on July 18, 2017, at 9:05 a.m. in the Indian River County Commission Chambers to outline the Hydraulic Fair Share (HFS)/Equivalent Residential Units (ERU's) assessment. He also noted that the Utilities Department was coordinating with the City of Sebastian to hold a meeting at Sebastian City Hall on the evening of July 11, 2017, to inform those residents who are not able to attend the July 18, 2017 meeting and to provide details of the project.

A motion was made by Vice Chairman O'Bryan, seconded by Chairman Flescher, to approve: (1) Resolution 2017-063, providing for a sewer main to be extended to serve certain properties located along the east side of U.S. Highway 1 between 13230 and 14410 U.S. Highway 1, and including 12920 and 12950 U.S. Highway 1 within the unincorporated boundary of Indian River County; and certain properties along the east side of U.S. Highway 1 within the municipal boundary of the City of Sebastian between 13100 and 1614 U.S. Highway 1, including certain properties along Jackson Street, Madison Street, Davis Street, N. Central Avenue (south of Jackson Street) and including 1637 and 1727 N. Indian River Drive (North Sebastian Septic to Sewer [S2S] Phase 1 Project); providing the total estimated cost, method of payment of assessments, number of annual installments, and description of the area to be served, with a 2% interest rate; and (2) Resolution 2017-064, setting a time and place at which the owners of certain properties located along the east side of U.S. Highway 1 between 13230 and

14410 U.S. Highway 1, and including 12920 and 12950 U.S. Highway 1 within the unincorporated boundary of Indian River County; and certain properties along the east side of U.S. Highway 1 within the municipal boundary of the City of Sebastian between 13100 and 1614 U.S. Highway 1, including certain properties along Jackson Street, Madison Street, Davis Street, N. Central Avenue (south of Jackson Street) and including 1637 and 1727 N. Indian River Drive (North Sebastian Septic to Sewer [S2S] Phase 1 Project); and other interested persons, may appear before the Board of County Commissioners of Indian River County and be heard as to the propriety and advisability of constructing a sewer main extension, as to the cost thereof, as to the manner of payment therefor, and as to the amount thereof to be specially assessed against each property benefited thereby. The motion carried by the following vote:

Aye: 4 - Chairman Flescher, Vice Chairman O'Bryan, Commissioner Adams, and

Commissioner Zorc

Nay: 1 - Commissioner Solari

13. COUNTY ATTORNEY MATTERS

13.A. 17-0641 A Resolution Directing Staff to Work with the Members of the Treasure

Coast Council of Local Governments to Promote and Defend Home Rule

Recommended Action: The County Attorney's Office recommends that the Board of County

Commissioners adopt the resolution to direct staff to work with the members of the TCCLG to promote and defend the home rule authority of local governments.

Attachments: Staff Report

Resolution TCCLG

Assistant County Attorney Kate Cotner provided information on the Treasure Coast Council of Local Governments (TCCLG) and encouraged staff to work with members of TCCLG to form a coalition to support and defend the home rule authority of local governments.

A motion was made by Vice Chairman O'Bryan, seconded by Commissioner Adams, to approve Resolution 2017-065, directing staff to work with the members of the Treasure Coast Council of Local Governments to promote and defend Home Rule Authority; and directing certified copies of this Resolution to be provided to various officials. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman O'Bryan, Commissioner Adams, Commissioner Solari, and Commissioner Zorc

13.B. 17-0642 A Resolution Authorizing Participation in a Joint Meeting With The Board of

County Commissioners for St. Lucie County and The Board of County Commissioners for Martin County to Discuss Joint Legislative Priorities

<u>Recommended Action:</u> The County Attorney's Office recommends that the Board adopt the resolution to hold a joint meeting with the Board of County Commissioners for St. Lucie County

and the Board of County Commissioners for Martin County to discuss joint legislative priorities in anticipation of the State of Florida's 2018 legislative session.

Attachments: Staff Report

Joint Meeting Legislative Resolution

Assistant County Attorney Kate Cotner stated that the Board of County Commissioners for St. Lucie County and the Board of County Commissioners of Martin County have expressed a desire to form a collaborative effort in holding a meeting with the Board of County Commissioners for Indian River County to discuss joint legislative priorities that all three Counties may have in common. These joint priorities may include topics regarding the Lagoon, All Aboard Florida, and Home Rule Authority.

Vice Chairman O'Bryan asked if it was necessary to pass a resolution to hold every meeting, and if there was a way to create a broader, more open-ended resolution in case of emergencies. He stated that in the past, the Board met with neighboring Counties on a more regular basis and expressed the desire to continue to meet.

Attorney Cotner stated that the County Attorney's Office would review the options and bring them back to the Board. County Attorney Dylan Reingold noted that the Legislature had only adopted the additional allowance for the ability to have these meetings in the past year, and stated that the County Attorney's Office would review this more closely.

Commissioner Zorc suggested to include the neighboring counties in all other directions to provide the ability to hold meetings if joint legislative priorities came up for discussion.

A motion was made by Commissioner Solari, seconded by Commissioner Adams, to approve Resolution 2017-066, authorizing the Board of County Commissioners for Indian River County to participate in a joint meeting with the St. Lucie County Commission and Martin County Commission to discuss and plan matters of mutual interest; and providing for an effective date. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman O'Bryan, Commissioner Adams, Commissioner Solari, and Commissioner Zorc

13.C. 17-0656 2017 - Special Session A

Recommended Action:

Attachments: Staff Report

Assistant County Attorney Kate Cotner gave an update on the State of Florida's 2017 Special Session A, and provided information on the legislation recently passed by the State Legislature relating to medical marijuana.

She gave details on the funding for Visit Florida; and the creation of a new program called the Florida Job Growth Grant Fund.

No Action Taken or Required

13.D. 17-0647 Florida Department of Environmental Protection Domestic Wastewater Facility Permit for Sunbreak Farms

Recommended Action: The County Attorney's Office recommends that the Chair allow for public comment on this matter and then have the Board vote whether to authorize the County Attorney's Office to move to intervene in the St. Lucie County petition.

Attachments: Staff Report

Notice of Intent to Issue Permit

Letter from Stan Boling to Toby Overdorf, dated June 9, 2017

Letter from Jason Brown to Florida Department of Environmental

Protection, dated June 12, 2017

St. Lucie County Petition for Administrative Hearings

Memorandum from Jill Grimaldi, to Katherine Barbieri, dated May 16, 2017

County Attorney Dylan Reingold provided information on the intent of the Florida Department of Environmental Protection (FDEP) to issue a permit for a Domestic Wastewater Facility for Sunbreak Farms, LLC located in Indian River County and St. Lucie County. He stated that the County did not file a petition for an administrative hearing to challenge the permit, but instead met with representatives from Sunbreak Farms, LLC to discuss the proposed facility. He stated that the County drafted and sent a letter to FDEP expressing concerns with regard to what the County felt as lenient reporting criteria and issues with the stormwater holding capacity of the facility. He noted that St. Lucie County filed a petition for administrative hearing challenging the permit, and requested direction from the Board as to whether to intervene with St. Lucie County's filing of the petition for administrative hearing to challenge the intent to issue a permit for the construction of a Type I Biosolids Management Facility.

Commissioner Solari inquired as to whether there was any benefit for the County to intervene, and felt that it was not necessary to take the additional legal step to intervene with St. Lucie County in the filing of their petition.

Vice Chairman O'Bryan made comments regarding the Special Call meeting that he attended in St. Lucie County, where he observed that the majority of the speakers were concerned that there had not been enough time to fully analyze the issues. He expressed concern over some of the wording in the documents involved with the permit and stated that he was in favor of intervening with St. Lucie County as a show of support and to ensure that all the questions are answered.

Dr. David Cox, representing Indian River Soil and Water Conservation District, stated that this issue came up at the last Board of Supervisor's meeting, and expressed his support for the County's position on the matter. He noted that he was not comfortable with the adequacy of the application material that was submitted, and expressed concern about the aerial drawing of the project. He stated that there was a major pump station located on the property, and that it was omitted from the drawing. He believed that there was adequate cause for concern about the potential impacts to the water quality, and spoke in support of intervening with St. Lucie County.

Carter Taylor, Indian River Neighborhood Association, spoke in support of intervening with St. Lucie County's petition and expressed his concerns about the environmental damage and potential hazards that the facility would bring to the area.

Judy Orcutt, 4665 Pebble Bay South, expressed her concerns about material that may be trucked in through Indian River County via Oslo Road, and expressed concerns with potential spillage. She spoke in favor of intervening with St. Lucie County.

Chairman Flescher expressed his concerns and supported the intervention with St. Lucie County. He explained that the purpose was to provide an opportunity for Indian River County to have a voice regarding this issue.

Commissioner Zorc echoed the comments of Ms. Orcutt on the entrance of Oslo Road, and expressed concern about Oslo Road being an alternate route to the site. He suggested that he would be in support of intervening with St. Lucie County.

County Administrator Jason Brown understood the Board's concerns, and added that a joint meeting has been scheduled with the South Florida Water Management District and the Florida Department of Environmental Protection to discuss the concerns about the stormwater retention, and ensured the Board that staff would include St. Lucie County and work collaboratively with them regarding this issue.

A motion was made by Vice Chairman O'Bryan, seconded by Chairman Flescher, to authorize the County Attorney's Office to file the appropriate paperwork to intervene in the St. Lucie County Petition. The motion carried by the following vote:

4 - Chairman Flescher, Vice Chairman O'Bryan, Commissioner Adams, and Aye: Commissioner Zorc

Nay: 1 - Commissioner Solari

13.E. 17-0651 Code Enforcement Board Appointment

Recommended Action: The County Attorney recommends that the Board review the applicant's résumé and application, and determine whether to appoint him to fill the unexpired term for the "Member at Large" representative to the Code Enforcement Board.

Attachments: Staff Report

Code Enforcement Board Application - Redus

Redus Resume - Code Enforcement Board Appointment

County Attorney Dylan Reingold requested that the Board consider the appointment of Bruce Allan Redus to fill the unexpired term of the Member at Large representative to the Code Enforcement Board.

Bruce Redus expressed gratitude to the Board for the follow-up after the application process and provided brief information about his background. He stated that he looked forward to serving the community.

A motion was made by Vice Chairman O'Bryan, seconded by Commissioner Adams, to approve the appointment of Bruce Allan Redus to fill the unexpired term for the "Member at Large" representative to the Code Enforcement Board. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman O'Bryan, Commissioner Adams, Commissioner Solari, and Commissioner Zorc

14. COMMISSIONERS MATTERS

- A. Commissioner Joseph E. Flescher, Chairman
- B. Commissioner Peter D. O'Bryan, Vice Chairman
- C. Commissioner Susan Adams
- D. Commissioner Bob Solari
- E. Commissioner Tim Zorc

15. SPECIAL DISTRICTS AND BOARDS

A. Emergency Services District

The Board reconvened as the Board of Commissioners of the Emergency Services District. The minutes will be approved at an upcoming Emergency Services District meeting.

15.A.1. 17-0514 Approval of Minutes Meeting of April 4, 2017

Recommended Action: Approve

Attachments: 04042017ESD

Approved

15.A.2. 17-0577 Approval of Minutes Meeting of May 2, 2017

Recommended Action: Approve

Attachments: 05022017ESD

Approved

15.A.3. 17-0576 Approval of Minutes Meeting of May 9, 2017

Recommended Action: Approve

Attachments: 05092017ESD

A motion was made by Commissioner Solari, seconded by Commissioner Adams, to approve the Emergency Services District Minutes Meeting of April 4, 2017; May 2, 2017; and May 9, 2017. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman O'Bryan, Commissioner Adams,

15.A.4. 17-0613 Approval of Property Lease Extension for Temporary Location of

Commissioner Solari, and Commissioner Zorc

Fire-Rescue Station No. 7

Recommended Action: Staff recommends approval of the lease extension.

Attachments: Staff Report

Lease Extension Agreement Station 7

A motion was made by Vice Chairman O'Bryan, seconded by Chairman Flescher, to approve the renewal of the Lease Agreement for St. Lucie Battery and Tire Company, for the temporary location of Fire Rescue Station No. 7, for the first one (1) year term, and shall expire on June 23, 2018. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman O'Bryan, Commissioner Adams, Commissioner Solari, and Commissioner Zorc

The Board of Commissioners adjourned the Emergency Services District meeting and reconvened as the Board of County Commissioners of the Regular meeting.

B. Solid Waste Disposal District

C. Environmental Control Board

16. ADJOURNMENT

There being no further business, the Chairman declared the meeting adjourned at 3:22 p.m.