Indian River County Florida

Indian River County Administration Complex 1801 27th Street, Building A Vero Beach, Florida, 32960-3388 www.ircgov.com



Meeting Minutes - Draft

Tuesday, November 15, 2016 9:00 AM

Commission Chambers

Board of County Commissioners

Bob Solari, Chairman, District 5
Joseph E. Flescher, Vice Chairman District 2
Wesley S. Davis, District 1
Peter D. O'Bryan, District 4
Tim Zorc, District 3

Jason E. Brown, County Administrator
Dylan Reingold, County Attorney
Jeffrey R. Smith, Clerk of the Circuit Court and Comptroller

1. CALL TO ORDER

ROLL CALL

Present: 5 - Chairman Bob Solari

Vice Chairman Joseph Flescher Commissioner Wesley Davis Commissioner Peter O'Bryan Commissioner Tim Zorc

2. INVOCATION

Commissioner Wesley S. Davis

3. PLEDGE OF ALLEGIANCE

Commissioner Tim Zorc

4. ADDITIONS/DELETIONS TO THE AGENDA / EMERGENCY ITEMS

Item 8.E: Remove pages 138 through 144 of the Agenda Package

A motion was made by Vice Chairman Flescher, seconded by Commissioner O'Bryan, that the Agenda be approved as amended. The motion carried by the following vote:

Aye: 5 - Chairman Solari, Vice Chairman Flescher, Commissioner Davis, Commissioner O'Bryan, and Commissioner Zorc

5. PROCLAMATIONS and PRESENTATIONS

5A 16-1017 Presentation of Proclamation Designating the Week of November 14, 2016

as Indian River Habitat for Humanity Week

Recommended Action: Read and Present.

Attachments: Habitat for Humanity Proc

Commissioner Davis read and presented the Proclamation to Andy Bowler, President & CEO, Indian River Habitat for Humanity; and Jonathan Reckford,

CEO, Habitat for Humanity International.

5B 16-1018 Presentation of Proclamation Honoring Wesley S. Davis for 17 years of

Public Service

Recommended Action: Read and Presented.

Attachments: Davis proclamation

Chairman Solari read and presented the Proclamation to Commissioner Wesley S. Davis.

Commissioner O'Bryan announced that at this time, a special certificate would be presented to Tom Heveron of Beachland Cleaning Service (Beachland).

Commissioner Davis read and presented a Certificate of Appreciation to Beachland, in honor of their Cleaning For A Reason Foundation, wherein free housecleaning is provided to persons undergoing cancer treatment.

Remarks of appreciation were extended to Commissioner Davis by Tom Heveron, fellow Board members, the County Attorney, the County Administrator, Jeanne Bresset, County Traffic Analyst, Sheriff Deryl Loar (who spoke under Item 9. Constitutional Officers), and Deputy County Attorney Bill DeBraal (who spoke under Item 13.A. County Attorney Matters).

The Chairman called a recess at 9:46 a.m. for a brief reception in honor of Commissioner Davis, and reconvened the meeting at 10:26 a.m., with all members present.

6. APPROVAL OF MINUTES

7. INFORMATION ITEMS FROM STAFF OR COMMISSIONERS NOT REQUIRING BOARD ACTION

Joseph Paladin, 6450 Tropical Way, announced that a meeting of the Wabasso Awareness Committee would be held this evening (November 15, 2016) at 6:00 p.m. at the Burger King restaurant at Highway U.S. 1 in Wabasso.

7A 16-1025 Fitch Press Release

Recommended Action: The information contained herein is for informational purposes only and does not require any formal action by the Board of County Commissioners.

Attachments: Staff Report

County Administrator Jason Brown announced that Fitch Ratings, Inc. has affirmed Indian River County's Long-Term Issuer Default Rating (IDR) at the existing 'AAA' level, and affirmed the Spring Training Facility revenue bonds as an "AA+" rating.

7B 16-1012 Proclamation and Retirement Award Honoring Michael Nixon on His Retirement From Indian River County Board of County Commissioners Department of Public Works/Engineering Division with Eleven Years of Service

Attachments: Proclamation Nixon

Retirement Award M Nixon

Commissioner O'Bryan recognized Michael Nixon on his retirement.

7C 16-1013 Proclamation and Retirement Award Honoring Mary Snyder on Her

Retirement From Indian River County Board of County Commissioners Department of General Services/Library Services Division with Thirty Years

of Service

Attachments: Retirement Award

Proclamation

Commissioner O'Bryan recognized Mary Snyder on her retirement.

8. CONSENT AGENDA

A motion was made by Commissioner Davis, seconded by Vice Chairman Flescher, to approve the Consent Agenda as presented. The motion carried by the following vote:

Aye: 5 - Chairman Solari, Vice Chairman Flescher, Commissioner Davis, Commissioner O'Bryan, and Commissioner Zorc

8A 16-1010 Approval of Checks and Electronic Payments October 28, 2016 to

November 3, 2016

Recommended Action: Approve the attached list of checks and electronic payments issued by the

Comptroller's office for the period of October 28, 2016 to November 3, 2016

<u>Attachments:</u> Approval of Checks and Electronic Payments

Approved staff's recommendation.

8B 16-1014 TD Banking Contract

Recommended Action: Approve the attached documents and authorize the Chairman to execute them upon

final review and approval of the County Attorney. Staff also recommends the Chairman be authorized to execute any other documents necessary to effectuate

these documents.

Attachments: TD Banking Contract Staff Report

Indian River BOCC CMMA

IRBOCC Rebate Schedule2016
Indian River BOCC_CPN Agmt

Indian River BOCC Commercial Plus Card Agmt

Indian River BOCC_ACH Prefund Agmt
Indian River BOCC_ACH Debit Block Agmt

Approved staff's recommendation.

8C 16-984 Designation of Econolite as Sole Source Provider for Traffic Control

Systems

Recommended Action: Staff recommends the Board declare Econolite as the County's sole source provider

for all traffic signal related equipment and waive the requirement for bids for their

purchase, as needed.

Attachments: Staff Report

Econolite Sole Source Letter

Econolite Quote - Signal Assemblies

Econolite Quote - Video Detection Cameras

Approved staff's recommendation.

8D 16-1009 Third Amendment to Elevated Water Tank Space License Agreement with

New Cingular Wireless PCS, LLC

Recommended Action: Staff recommends the approval of the attached Third Amendment to Elevated Water Tank

Space Agreement as well as the Amended and Restated Memorandum of License Agreement with New Cingular Wireless PCS, LLC. Staff requests the BCC authorize the Chairman to execute the attached Third Amendment and Restated Memorandum on their

behalf.

Attachments: Staff Report

Third Amendment

Amended and Restated Memorandum

Approved staff's recommendation.

8E 16-1015 Declaration of Excess Equipment as Surplus for Sale or Disposal

Recommended Action: Staff recommends the Board declare the items on the attached Excess Equipment

List as surplus and authorize their sale and/or disposal.

Attachments: Staff Report

Proposed Surplus List - 110816

Approved staff's recommendation.

8F 16-979 Resolution Formally Designating a Portion of County Owned Property Along

41st Street as Right-Of-Way

Recommended Action: Adopt the attached resolution, and authorize the Chairman to execute same for

recordation in the Public records of Indian River County, Florida.

Attachments: Staff Report

Resolution

Approved Resolution 2016-016, formally designating certain County owned property for 41st Street right-of-way northwest of the Florida East Coast Railway, LLC right-of-way, and directing the Property Appraiser to cut out the property designated as right-of-way from the parcel of property identified as Tax Parcel No. 32392600000300000045.2 in Indian River County, Florida, and authorized the Chairman to execute same for recordation in the Public Records of Indian River

County, Florida.

Work Order No. 2, Carter Associates, Inc. Intersection of 21st Street SW

and 27th Avenue Mast Arm Traffic Signal Design

Recommended Action: Staff recommends approval of Work Order No. 2 to Carter Associates, Inc.

authorizing the above-mentioned professional services as outlined in the attached Scope of Services and requests the Board to authorize the Chairman to execute attached Work Order No. 2 on their behalf for a total lump sum amount of

\$32,445.00.

Attachments: Work Order No. 2.pdf

Work Order No. 2

Approved staff's recommendation.

8H 16-1027 Designation of Alpha Technologies as Sole Source Traffic Signal Battery

Back-Up Systems

Recommended Action: Staff recommends the Board declare Alpha Technologies as the County's sole

source provider for all traffic signal battery back-up systems and waive the

requirement for bids for their purchase.

Attachments: 8H Sole Source.pdf

Approved staff's recommendation.

8I 16-1019 Final Payment to SRS Services, LLC - Dunes Course Golf Cart Concrete

Path Repairs (IRC Bid No.2016040)

Recommended Action: Staff recommends that the Board approve the payment request by authorizing the

release of the final disbursement for the agreement in the amount of \$1,886.00.

Attachments: Staff Report

SRS Services LLC - Inv 2361C-3 \$1886

Approved staff's recommendation.

8J 16-1016 2017 Oblique Aerial Imagery Acquisition Project

Recommended Action: Staff requests that the Board of County Commissioners classify Pictometry as the

sole source provider, waive the requirement for bids, authorize the execution of the attached contract with Pictometry as described in Section A in the amount of \$115,300.00, and requests that the Board authorize the Chairman to sign the

attached agreement and related documents.

Attachments: Staff Report

Attachment 1: Project Limits Map

Pictometry Contract

Approved staff's recommendation.

9. CONSTITUTIONAL OFFICERS and GOVERNMENTAL AGENCIES

9A 16-1020 Indian River County Sheriff Deryl Loar Request for Funding to be Returned

to the Sheriff's Office

Recommended Action: Board Approval of Funding to be Returned to the Sheriff's Office

Attachments: Funds Request letter to BOCC 15.16.pdf

Sheriff Deryl Loar addressed the Board with his request to return to the Sheriff's Office year-end funds from Fund 166, MACE and Fund 168, Optional Sales Tax.

A motion was made by Vice Chairman Flescher, seconded by Commissioner Davis, to approve the Sheriff's request to return year-end funds to the Sheriff's Office accounts as follows: (1) Fund 166, MACE (Co Fund 126), in the amount of \$2,750; and (2) Fund 168, Optional Sales Tax (Hangar Project), in the amount of \$70,718.14. The motion carried by the following vote:

Aye: 5 - Chairman Solari, Vice Chairman Flescher, Commissioner Davis, Commissioner O'Bryan, and Commissioner Zorc

10. PUBLIC ITEMS

A. PUBLIC HEARINGS

10A1 16-982 Fracking Ordinance

Recommended Action: The County Attorney's Office respectfully requests that the Chair open the

public hearing and take any comments from the public and then have the Board

vote whether to approve the proposed ordinance.

Sponsors: Public Hearings

Attachments: Staff Report

Proposed Ordinance

Proof of Publication of Advertisement for Hearing is on file in the Office of the Clerk to the Board.

Assistant County Attorney Kate Pingolt-Cotner reported that in accordance with the Board's direction on October 4, 2016, the County Attorney's office has drafted a proposed Ordinance creating a new Chapter 317 of County Code, titled Oil and Oil Stimulation Prohibited. She provided an overview of the proposed Ordinance and addressed questions from the Board.

The Chairman opened the Public Hearing; there were no speakers, and the Chairman closed the public hearing.

Commissioner Zorc stated that he was not in favor of a total prohibition on fracking, because there may be a location in the state where fracking could be appropriate. He clarified that he would support the proposed Ordinance for the purpose of being able to revisit the law in the future.

A motion was made by Commissioner O'Bryan, seconded by Vice Chairman Flescher, to adopt Ordinance 2016-015, creating Chapter 317 of the Code of Indian River County, Florida, entitled "Oil and Gas Well Stimulation Prohibited"; Prohibiting Oil and Gas Well Stimulation; and providing for codification, severability, a general repealer and an effective date. The motion carried by the following vote:

Aye: 5 - Chairman Solari, Vice Chairman Flescher, Commissioner Davis, Commissioner O'Bryan, and Commissioner Zorc

B. PUBLIC DISCUSSION ITEMS

10B1 16-1024 Request to Speak from Brian Heady Regarding Representative

Government

Recommended Action: No Action Required

Attachments: Brian Heady Request Form

Mr. Heady was not present.

C. PUBLIC NOTICE ITEMS

11. COUNTY ADMINISTRATOR MATTERS

12. DEPARTMENTAL MATTERS

A. Community Development

12A1 16-948

Condemnation, Demolition and Removal of Unsafe Structures Located at 529 20th Street S.W., 2385 11th Court S.W., 4795 32nd Avenue, and 6345 85th Street

Recommended Action: Staff recommends that the Board of County Commissioners declare the referenced structures unsafe and a nuisance and order the buildings demolished, with related debris removed from the property by a private vendor approved through standard bid procedures.

> Staff further recommends that the Board adopt the attached resolution authorizing the Building Official to report the county's demolition and debris removal cost for said structures to the County Attorney for the preparation and recording of a lien to be placed on the real property of the owners of the demolished unsafe structures for the purpose of recovering the County's demolition costs.

Attachments: Staff Report

Resolution

Condemnation List

529 20th St SW Pictures

2385 11th Ct SW Pictures

4795 32nd Av Pictures

6345 85th St Pictures

Building Official Scott McAdam, in his PowerPoint Presentation, provided an overview of the properties proposed for condemnation and demolition. He explained that there is an estate issue with regards to the property located at 6345 85th Street, owned by William C. Minnis, Sr. and William C. Minnis, Jr., and that staff would like that parcel removed from the proposed condemnation list at this time.

Ardra Rigby, 8465 69th Avenue, Wabasso, declared his interest in fixing up the property at 6345 85th Street, and asked for at least a 90-day time frame to try to bring the dwelling up to code.

Chairman Solari cautioned that restoring the property would be very costly. He preferred to have the request for additional time come from the property owner.

A motion was made by Commissioner O'Bryan, seconded by Commissioner Zorc, to approve Resolution 2016-117, as amended to exclude the William C. Minnis, Sr. and William C. Minnis, Jr. property located at 6345 85th Street from the Condemnation List, providing for the demolition of unsafe structures and the recovery of costs. The motion carried by the following vote:

Chairman Solari, Vice Chairman Flescher, Commissioner Davis, Commissioner O'Bryan, and Commissioner Zorc

12A2 16-934 Request for Authorization to Initiate a Comprehensive Plan Text Amendment to Mixed Use Policy 5.6 of the Future Land Use Element (FLUE)

Recommended Action: Staff recommends that the BCC direct staff to initiate an amendment to Future Land Use Element Policy 5.6.

Attachments: Staff Report

SR60/58th Avenue Node Map

Aerial of The Reserve at Vero Mixed Use PD

Sample Conceptual Lay-out of Mixed Use and IRSC Campus

Proposed "Master Plan" Area

Draft Changes to Mixed Use Policy 5.6

Community Development Director Stan Boling, in his PowerPoint Presentation, provided background and analysis on the proposed amendment to the existing Mixed Use Policy 5.6 of the Future Land Use Element (FLUE) of the County's Comprehensive Plan. He stated that the amendment would serve to incentivize/guarantee major shared infrastructure that would integrate commercial and residential development with the Indian River State College (IRSC) campus. Director Boling discussed the timeline for the amendment process and said that the final hearing for the Board to consider adoption of the amendment would be in April or May 2017.

Christopher Marine, Gould, Cooksey, Fennell, representing the developer Vero 12 LLC, raised questions about the stipulations in the proposed amendment stating that no more than three acres or 50% of the total commercial area allowed shall be constructed until completion of at least 25% of the residential development. He wanted the expectations to be clear for the commercial developers.

A lengthy discussion followed, with input from staff, regarding the percentage and type of residential development that would need to be completed before build out of the commercial area or areas. Commissioner O'Bryan wanted to make sure the requirements for completion of the residential portion of the project are adhered to, before the commercial area is built out.

Joseph Paladin, President of Black Swan Consulting, spoke to the need for both commercial and residential development and advocated for a mixed use project to go forward.

David Knight, P.E., Knight, McGuire & Associates, Inc., stated that the intent of this policy is to allow for good planning for both residential and commercial development.

Commissioner O'Bryan stated that he would support initiation of the amendment process; however, he was not sure the final amendment would have his support.

A motion was made by Commissioner Zorc, seconded by Commissioner Davis, to direct staff to initiate an amendment to Future Land Use Element Policy 5.6. The motion carried by the following vote:

Aye: 5 - Chairman Solari, Vice Chairman Flescher, Commissioner Davis, Commissioner O'Bryan, and Commissioner Zorc

B. Emergency Services

C. General Services

- 1. Human Services
- 2. Sandridge Golf Club
- 3. Recreation
- D. Human Resources
- E. Office of Management and Budget

F. Public Works

12F1 16-1011 As-Built Resolution and Final Assessment Roll for 51st Avenue Petition

Millings Project (65th Street to 67th Street)

Recommended Action: Staff recommends the Board of County Commissioners move to approve the

As-Built Resolution and the Final Assessment Roll. The Final Assessment Roll and Assessment Map are available for viewing in the Board of County Commissioner's Office and are to be transferred to the Department of Utility

Services for billing and collection.

Attachments: Staff Report

As-Built Resolution

As-Built Costs

Final Assessment

Assessment Map

Commissioner O'Bryan commended the Public Works Department for coming in under-budget on the Winter Beach Highlands Subdivision Asphalt Millings Project.

A motion was made by Commissioner O'Bryan, seconded by Vice Chairman Flescher, to approve: (1) Resolution 2016-118, certifying "As-Built" costs for certain asphalt millings improvements to 51st Avenue in the Winter Beach Highlands Subdivision, Indian River County Project No. 1511; and other construction necessitated by such project; providing for formal completion date, and date for payment without penalty and interest; and (2) the Final Assessment Roll. The motion carried by the following vote:

Aye: 5 - Chairman Solari, Vice Chairman Flescher, Commissioner Davis, Commissioner O'Bryan, and Commissioner Zorc

G. Utilities Services

13. COUNTY ATTORNEY MATTERS

13A 16-1005 Approval of Mediated Settlement Agreement - Parcel of Property Owned by

Kevin and Paula Jones Located on 27th Avenue SW at the South Main

Relief Canal

Recommended Action: The County Attorney's Office recommends that the Board approve the Mediated

Settlement Agreement and authorize the Chairman to execute any documents in

furtherance of the agreement on behalf of the Board.

Attachments: Staff Report

Aerial Photo

Mediated Settlement Agreement

Release

Deputy County Attorney Bill DeBraal reported that Kevin and Paula Jones intended to file an inverse condemnation lawsuit claiming that the County's nutrient removal system (adjacent to their property at 285 27th Avenue SW) was a nuisance, creating problems to the extent that a taking had occurred, along with damages suffered through construction. He stated that staff decided to utilize the services of mediator Howard Randal Brennan to negotiate with the Joneses and their attorney pre-lawsuit. Attorney DeBraal reviewed the terms of the Agreement, and recommended that the Board approve settlement of all costs in the amount of \$85,000.

A motion was made by Commissioner Davis, seconded by Commissioner Zorc, to approve the Mediated Settlement Agreement with Kevin Jones and Paula

Jones, and authorize the Chairman to execute any documents in furtherance of the agreement on behalf of the Board. The motion carried by the following vote:

Aye: 5 - Chairman Solari, Vice Chairman Flescher, Commissioner Davis, Commissioner O'Bryan, and Commissioner Zorc

13B 16-1008 1016 Booker Street - County Deed to City of Fellsmere

Recommended Action: The County Attorney's Office recommends approving the attached resolution and

County Deed and authorizing the Chair to execute any and all documents to

effectuate same.

Attachments: Staff Report

Proposed Resolution

County Deed

County Attorney Dylan Reingold provided background on property that the County owns at 1016 Booker Street in the City of Fellsmere (the City). He explained that the City has expressed an interest in the property, and that the County has no use for it. Attorney Reingold recommended that the Board approve the Resolution conveying the property to the City.

A motion was made by Vice Chairman Flescher, seconded by Commissioner Davis, to: (1) approve Resolution 2016-119, approving a County Deed to the City of Fellsmere, conveying Lot 194, Block 8, Hall, Carter & James Subdivision, located at 1016 Booker Street within the City of Fellsmere; (2) approve the County Deed with the City of Fellsmere; and (3) authorize the Chairman to execute any and all documents to effectuate same. The motion carried by the following vote:

Aye: 5 - Chairman Solari, Vice Chairman Flescher, Commissioner Davis, Commissioner O'Bryan, and Commissioner Zorc

The Chairman called a recess at 11:28 a.m., and reconvened the meeting at 11:34 a.m., with all members present.

14. COMMISSIONERS MATTERS

A. Commissioner Bob Solari, Chairman

14A1 16-1028 The Spoonbill Conspiracy

Recommended Action:

<u>Attachments</u>: Commissioner Memorandum

Chairman Solari read from various documents (copy on file) to describe and refute negative allegations which were made by a blogger for "InsideVero" in an article published in Vero Beach 32963; and by a County resident who referenced a report questioning the efficacy of the Spoonbill Marsh Wetland Treatment System (Spoonbill Marsh). He provided a detailed overview of Spoonbill Marsh, which treats the brine concentrate generated at the Hobart Water Treatment Plant, as well as polluted water from the Indian River Lagoon. Chairman Solari described the success of the project, which has resulted in removal of significant amounts of nutrients from the waters and provided habitat to numerous species of plants and wildlife. Concluding his presentation, he invited citizens to visit the online periodical, Vero Communiqué, for accurate information on the Spoonbill Marsh.

Vice Chairman Flescher spoke in support of the Spoonbill Marsh and related County environmental projects.

- B. Commissioner Joseph Flescher, Vice Chairman
- C. Commissioner Wesley S. Davis
- D. Commissioner Peter D. O'Bryan
- **E.** Commissioner Tim Zorc

14E1 16-1021 Privately Funded Indian River Lagoon Pilot Project

Recommended Action: Commissioner Matter for Discussion

Attachments: Privately Funded Indian River Lagoon Pilot Project

Commissioner Zorc detailed his request for the Board to accept the offer of Greenfield Resources Corporation (Greenfield), to provide a free Pilot Project to clean the water that is conveyed in the canal system of the Indian River Farms Water Control District (IRFWCD).

He stated that the County and Greenfield would be coordinating with David Gunter, IRFWCD, and that engineering staff would report back to the County on this project.

County Attorney Dylan Reingold clarified that the County's procurement process would be followed if the Board subsequently decides to hire Greenfield or another company to clean the water.

A motion was made by Commissioner Zorc, seconded by Vice Chairman Flescher, to accept the free Pilot Project offer from Greenfield Resources Corporation (Greenfield), for the purpose of exploring a better way to clean the State of Florida's water systems. The motion carried by the following vote:

Aye: 5 - Chairman Solari, Vice Chairman Flescher, Commissioner Davis, Commissioner O'Bryan, and Commissioner Zorc

14E2 16-1022 No Net Loss Policy for Ballfields

Recommended Action: Commissioner Matter for Discussion

Attachments: No Net Loss Policy for Ballfields

Commissioner Zorc suggested that an amendment be added to the County's Comprehensive Plan to create a "no net loss" policy for ball fields that are surplussed. He elaborated that the provision would require the County to establish a comparable ball field for any County ball field which is sold or closed down.

Individual Board Members affirmed the Board's support for providing recreational/sports opportunities for the community. They did not, however, favor putting such a policy in the Comprehensive Plan.

Commissioner Zorc proposed dividing up the \$1 million the County received from the Windsor Land Swap, with \$800,000 allocated for expansion of recreational facilities, and \$200,000 towards completing boardwalks and trails.

A motion was made by Commissioner Zorc, seconded by Commissioner Davis, to allocate from the \$1 million received from the County's land swap with Windsor Properties, 80% or \$800,000 for expansion of recreational facilities, and 20% or \$200,000 towards boardwalks and trails on existing projects.

Commissioner Davis stated that the "Windsor Million," was intended for active recreational venues, not for conservation lands.

Discussion ensued, with input from County Administrator Jason Brown, regarding what would be the definition for "active recreation" and the uses that the Windsor revenues could be used for versus what bond dollars would be used for.

After further discussion, the **Motion was withdrawn** and Commissioner Zorc announced that he would bring this matter back under Commissioner Matters.

15. SPECIAL DISTRICTS AND BOARDS

- A. Emergency Services District
- **B.** Solid Waste Disposal District
- C. Environmental Control Board

16. ADJOURNMENT

There being no further business, the Chairman adjourned the meeting at 12:21 p.m.