

Indian River County Florida

*Indian River County Administration Complex
1801 27th Street, Building A
Vero Beach, Florida, 32960-3388
www.ircgov.com*



Budget Workshop - Final

Wednesday, July 12, 2017

9:00 AM

Commission Chambers

Board of County Commissioners

*Joseph E. Flescher, Chairman, District 2
Peter D. O'Bryan, Vice Chairman, District 4
Susan Adams, District 1
Bob Solari, District 5
Tim Zorc, District 3*

**Jason E. Brown, County Administrator
Dylan Reingold, County Attorney
Jeffrey R. Smith, Clerk of the Circuit Court and Comptroller
Shelli Gagnon, Deputy Clerk**

CALL TO ORDER**ROLLCALL**

Present: 5 - Chairman Joseph Flescher
Vice Chairman Peter O'Bryan
Commissioner Susan Adams
Commissioner Bob Solari
Commissioner Tim Zorc

INVOCATION

Commissioner Susan Adams, District 1

PLEDGE OF ALLEGIANCE

Commissioner Tim Zorc, District 3

GENERAL OVERVIEW SESSION

Jason E. Brown, County Administrator

17-0737

Attachments: [Budget Message](#)

County Administrator Jason Brown announced that the County's proposed budget for Fiscal Year 2017-2018 was \$327,646,370, a decrease of \$18,766,301 or 5.42% from the current year. He noted that this was an increase of \$19,617,063 or 6.7% from the beginning budget of \$308,029,307 for the current year. He stated that this was still 30.65% below the approved Fiscal Year 2006-2007 amount of \$472,420,328.

Through the use of a PowerPoint Presentation, Administrator Brown specified that the major impacts to the budget were: (1) A 7.6% tax roll increase Countywide, still well below peak; (2) Sheriff requested \$4.6 Million increase (all funds); recommended increase of \$2.6 Million or 5.84%; (3) An increase of \$556,000 for Children's Services funding; (4) Increases to the Senior Resources Association Transportation of \$200,000 and to Senior Services of \$123,000; (5) Additional \$1.9 Million in operating costs for Fire Rescue Station 14; (6) The addition of five (5) positions to address building plan review response times; (7) The addition of three (3) positions to eliminate single source dependencies in key operational units; (8) The increase of employer monthly contribution for Health Insurance; (9) The construction of landfill Cell II, Segment 3 of \$2,252,500; (10) Funding for window sealing at the County Courthouse and pressure washing and painting of the Parking Garage; and (11) Full-time Position increases of \$2,220,217 for 32 BCC positions (19 for Fire Rescue) and 33.92 Full-time Constitutional Officers.

Also highlighted in Administrator Brown's PowerPoint Presentation was a summary of the revenue outlook, the proposed Ad Valorem Tax Rates and Fees, the General Fund budget, millage history, and expenses by department. He said the 2017-2018 Proposed Budget for the General Fund was \$85,572,835, an increase of \$848,485, or 1%. He pointed out that State Mandates and Constitutional Officers made up about 74.4% of the total General Fund expenses. He also reviewed the millage rates and comparisons to the rollback from last fiscal year and answered questions from the Board.

GENERAL FUND

- 001-101 BOARD OF COUNTY COMMISSIONERS
- 001-102 COUNTY ATTORNEY
- 001-107 COMMUNICATIONS/EMERGENCY SERVICES
- 001-109 MAIN LIBRARY
- 001-112 NORTH COUNTY LIBRARY
- 001-113 BRACKETT LIBRARY
- 001-118 IRC SOIL AND WATER CONSERVATION
- 001-119 LAW LIBRARY
- 001-201 ADMINISTRATOR - OPERATIONS
- 001-202 GENERAL SERVICES
- 001-203 HUMAN RESOURCES
- 001-206 VETERANS SERVICES
- 001-208 EMERGENCY MANAGEMENT
- 001-210 PARKS
- 001-211 HUMAN SERVICES

- 001-212 AG EXTENSION
- 001-216 PURCHASING
- 001-220 FACILITIES MANAGEMENT
- 001-229 OFFICE OF MANAGEMENT AND BUDGET
- 001-237 FPL GRANT EXPENDITURES
- 001-238 EMERGENCY BASE GRANT
- 001-246 INSURANCE PREMIUMS
- 001-250 COUNTY ANIMAL CONTROL
- 001-251 MAILROOM/SWITCHBOARD

17-0731

Attachments: [General Fund](#)

Proposed Ad Valorem Revenue:

- General Fund - \$85,572,835, an increase of \$848,485, or 1.0%
- Municipal Service Taxing Unit (M.S.T.U.) - \$30,713,214, an increase of \$292,855, or 1.0%
- Transportation Fund - \$15,588,761, an increase of \$279,986, or 1.8%
- Emergency Services District Fund - \$37,491,634, an increase of \$68,296, or 0.2%
- Land Acquisition Bond-2004 Referendum- \$4,589,350, an increase of \$42,803, or 0.9%.

General Fund Budget Overview:

- Constitutional Officers increase - \$2,231,422
- Ad Valorem tax roll increase of 7.60%, \$3,572,340 in additional revenue
- State Mandates/Constitutional Officers - constitute 74.4% of the total budget
- Proposed Millage rate is 3.4259, an increase of 0.0657 mills or \$6.57 per \$100,000 of taxable value
- Senior Resource Association (Transportation) \$200,000 increase; (Senior Services) \$123,000
- Children's Services funding increase of \$556,000 or 52.9%
- State Agencies increase of \$213,329 or 7.1%

Administrator recommendations for BCC Departments:

- BCC Operations - \$1,034,994, an increase of \$2,131, or 0.2%
- County Attorney - \$785,668, an increase of \$656, or 0.1%
- GIS Transfer - \$74,030, an increase of \$32,436, or 78.0%
- Communication/Emergency Services - \$499,717, a decrease of \$16,300, or (3.2%)
- Main Library - \$2,246,410, a decrease of \$18,438, or (0.8%)
- North County Library - \$1,065,966, an increase of \$7,905, or 0.7%
- Brackett Library - \$285,424, a decrease of \$2,346, or (0.8%)
- Soil Conservation - \$46,188, an increase of \$451, or 1.0%
- Law Library - \$86,829, an increase of \$7,247, or 9.1%
- Administrator - \$464,143, an increase of \$8,767, or 1.9%
- General Services - \$139,788, an increase of \$4,642, or 3.4%
- Human Resources - \$463,177, an increase of \$18,072 or 4.1%
- Planning and Development - \$6,000, same as last year
- Veteran's Services - \$274,809, an increase of \$5,100, or 1.9%
- Emergency Management - \$451,027, a decrease of \$122,839, or (21.4%)
- Parks - \$2,259,728, a decrease of \$105,642, or (4.5%)
- Human Services - \$288,030, an increase of \$522, or 0.2%
- AG Extension - \$163,232, a decrease of \$14,862, or (8.3%)
- Purchasing - \$175,862, an increase of \$7,982, or 4.8%
- Facilities Management - \$3,845,570, a decrease of \$18,172, or (0.5%)
- Management and Budget - \$325,119, an increase of \$5,046, or 1.6%
- FPL Grant - \$122,898, an increase of \$1,603, or 1.3%
- Emergency Management (EM) Base Grant - \$89,085, a decrease of \$44,901, or (33.5%)
- Computer Services Transfer - \$322,497, an increase of \$94,131, or 41.2%
- Insurance Premiums - \$283,218, same as last year
- Animal Control - \$574,233, an increase of \$11,462, or 2.0%
- Mailroom - \$357,575, an increase of \$33,375, or 10.3%
- Total BCC Departments \$16,731,217, a decrease of \$101,972, or (0.6%)

The Chairman opened the floor for public comments.

Property Appraiser David Nolte asked if the figures presented included salaries, and expressed the importance of those figures in determining his budget. Administrator Brown informed Mr. Nolte that negotiations with the collective bargaining units were still pending, but funding had been allocated for a modest increase.

CONSTITUTIONAL OFFICERS (EXCLUDING SHERIFF)

001-300 CLERK OF CIRCUIT COURT JEFFREY R. SMITH

17-0713

Attachments: [Clerk of the Court](#)

Clerk of Circuit Court and Comptroller Jeffrey R. Smith acknowledged the Board and formally introduced Elissa Nagy as the new Finance Director.

001-400 TAX COLLECTOR CAROLE JEAN JORDAN

17-0714

Attachments: [Tax Collector](#)

001-500 PROPERTY APPRAISER DAVID C. NOLTE

17-0715

Attachments: [Property Appraiser](#)

Property Appraiser David Nolte spoke about a new informative booklet for property exemptions for veterans, and expressed opposition to the pending legislation for an additional \$50,000 homestead exemption.

001-700 SUPERVISOR OF ELECTIONS LESLIE R. SWAN

17-0716

Attachments: [Supervisor of Elections](#)

Supervisor of Elections Leslie Swan explained that the increase in her budget was because of the higher maintenance fees for the new voting equipment; the printing of new mail ballot materials; the relocation of three (3) polling places; and the mailing of 17,000 new voter information cards.

001-114 VALUE ADJUSTMENT BOARD

17-0741

Attachments: [Recap Constitutional Officers and Value Adjustment Board](#)

Administrator Brown announced the proposed Constitutional Officers' budget as follows:

- Clerk of Circuit Court and Comptroller Jeffrey R. Smith - \$1,032,814, an increase of \$44,146, or 4.5%
- Tax Collector Carole Jean Jordan - \$1,465,104, not due until August 1st
- Property Appraiser David C. Nolte - \$2,992,797, an increase of \$180,665 or 6.4%
- Sheriff Deryl Loar - \$46,420,667, an increase of \$1,975,066, or 4.4%
- Supervisor of Elections Leslie R. Swan - \$1,320,772, an increase of \$38,515, or 3.0%
- Value Adjustment Board - \$60,000, a decrease of \$6,950, or (10.4%)

The proposed total for Constitutional Officers is \$54,192,154, an increase of \$2,231,442, or 4.3 %

The Chairman opened the floor for public comments.

A lengthy discussion ensued between the Board and Mr. Nolte regarding the dollar amount of salary increases included in the budget. Administrator Brown provided information on discussions with the Teamsters Union, but could not confirm a dollar amount since negotiations were still ongoing. He asked the Property Appraiser about his amended budget request that was provided to the Board just prior to the Workshop. Administrator Brown stated that the Property Appraiser's budget is funded through various different funds, and asked if Mr. Nolte could provide a breakdown in dollar amounts for the General Fund and Emergency Services District funds to allow staff to adjust the budget accordingly.

Michael Marsh inquired about when the Sheriff's budget would be heard, and had a question about the Clerk's budget. He asked the Clerk of Circuit Court and Comptroller Jeffrey R. Smith about the dollar amount that was attributed to fraud on his budget. It was the opinion of Attorney Dylan Reingold and the Board that Mr. Marsh's comments were inappropriate and his accusations unfounded; that this forum was not the appropriate place to bring that item up for discussion; and directed him to the State Attorney's Office.

MUNICIPAL SERVICE TAXING UNIT (M.S.T.U.)

004-102 COUNTY ATTORNEY - ELECTRIC ISSUES

004-104 NORTH COUNTY AQUATIC CENTER

004-105 GIFFORD AQUATIC CENTER

004-108 RECREATION

004-115 INTERGENERATIONAL FACILITY

004-116 OCEAN RESCUE

004-161 SHOOTING RANGE

004-204 PLANNING AND DEVELOPMENT

004-205 COUNTY PLANNING

004-207 CODE ENFORCEMENT

004-210 PARKS

004-234 TELECOMMUNICATIONS

004-400 TAX COLLECTOR

17-0722**Attachments:** [MSTU](#)

County Administrator Brown continued his presentation of the Budget, and provided an overview of the M.S.T.U. Budget expenses by department, as well as the fund millage history.

M.S.T.U. Budget Overview:

- Total Fund Budget is \$30,713,214, an increase of \$292,855, or 1.0 %
- Millage Rate is the same as current 1.0733, 5.5% above rollback rate
- The Ad Valorem tax roll went up 7.4%, with \$612,534 in additional revenues
- Transfers Out - increased by \$243,001 to fund transportation
- Communications Services Tax - decreased \$200,000
- Franchise Fees - decreased by \$287,500
- Funding for new full-time positions in County Planning and Telecommunications, and part-time positions in Recreation and the Intergenerational Building - \$167,050 in salary and benefits

Administrator recommendations for Municipal Service Taxing Unit**Departments:**

- County Attorney/FMPA - -0-
 - North County Aquatic Center - \$824,130, a decrease of \$12,407, or (1.5%)
 - Gifford Aquatics Center - \$405,865, a decrease of \$1,059, or (0.3%)
 - Recreation - \$897,535, a decrease of \$19,760, or (2.2%)
 - Intergenerational Facility - \$463,431, an increase of \$58,179, or 14.4%
 - Ocean Rescue - \$863,001, an increase of \$22,970, or 2.7%
 - Shooting Range - \$632,427, a decrease of \$120,204, or (16.0%)
 - Community Development - \$242,072, a decrease of \$2,345, or (1.0%)
 - County Planning - \$1,087,051, an increase of \$147,312, or 15.7%
 - Code Enforcement - \$487,389, an increase of \$13,386, or 2.8%
 - Parks - \$163,204, a decrease of \$1,857, or (1.1%)
 - Road & Bridge - -0-, a decrease of \$15,000
 - Telecommunications - \$201,983, an increase of \$4,509, or 2.3%
 - Tax Collector - \$80,000, same as last year
- The total for M.S.T.U. Departments was \$6,348,088, an increase of \$3,974, or 0.1%

The Chairman opened the floor for public comments; there were none.

TRANSPORTATION FUND

- 111-214 ROADS AND BRIDGES
- 111-243 PUBLIC WORKS
- 111-244 COUNTY ENGINEERING
- 111-245 TRAFFIC ENGINEERING
- 111-281 STORMWATER

17-0723

Attachments: [Transportation Fund](#)

Administrator Brown continued with his PowerPoint Presentation on the Transportation Fund Expenses for 2017-2018 for each department and answered questions from the Board.

Transportation Fund Budget Overview:

- Total Budget is \$15,588,761, an increase of \$279,986, or 1.8%
- Staffing increase - \$202,094 for three (3) Full Time Positions
- Pipe and Culverts - \$60,000
- Rolling Stock/Capital Equipment - \$690,220, an increase of \$19,617

Administrator recommendations for Transportation Departments:

- Road and Bridge - \$7,648,425, an increase of \$3,668
 - Public works - \$331,294, an increase of \$41,940, or 14.5%
 - County engineering - \$2,371,745, an increase of \$208,274, or 9.6%
 - Traffic engineering - \$2,628,366, a decrease of \$167,034, or (6.0%)
 - Stormwater - \$733,278, a decrease of \$129,265, or (15.0%)
- Total Transportation Departments was \$13,713,108, a decrease of \$42,417 or (0.3%)

The Chairman opened the floor for public comments.

Bob Johnson, Coral Wind Subdivision, inquired about where Hurricane Matthew expenditures are budgeted.

Administrator Brown clarified that the County had been working with the Federal Emergency Management Agency (FEMA) for reimbursement for costs of overtime, materials, and repairs from Hurricane Matthew. He stated that typically there is a 75% match from FEMA, and that the State funds between 12.5% and 25%. He said that the County could have to fund up to 25% of those expenditures from reserves.

EMERGENCY SERVICES DISTRICT

114-120 FIRE RESCUE

17-0736

Attachments: [Emergency Services District](#)

Administrator Brown explained the driving forces behind the cost increases, and the impacts of opening several Fire Stations consecutively. He explained that because of the significant increase in the population, call volumes have increased 50% in the last ten (10) years. The Board made positive comments about the Emergency Services District, which included the successful contract agreements with the Firefighters, the results of the labor management negotiation process, and the implementation of the Critical Incident Stress Management Program.

The Board commended the Fire District for their outstanding efforts in controlling and limiting the damage from the multiple brush fires, and with serving the community. Administrator Brown continued to detail the breakdown of the Emergency Services District Budget expenses and millage history, and answered questions from the Board in the interim.

Emergency Services District Budget Overview:

- Total Budget is \$37,491,634, an increase of \$68,296 or 0.2%
- Addition of Fire Rescue Station #14, \$1.9 million operating costs/year
- 7.8% increase in the Tax Roll, generating an additional \$2,051,603 in revenues
- ALS Ambulance Fee - an increase of \$250,000
- Replacement Capital Equipment - \$2,001,480
- Nineteen additional positions budgeted -17 for Station #14, a Fire Inspector, and an Assistant Fire Chief

The Chairman opened the floor for public comments.

John O'Connor, President of the International Association of Firefighters (IAFF), Local 2201, spoke in support of adding an additional ambulance for Fire Station #15, and provided a comparison of response times from the last several years. He expressed concerns over the loss of several key members in his department and supported the Board's decision to add an additional Fire Inspector and Assistant Fire Chief. He made the requested additional support for an investment in training opportunities and for the implementation of a positive recruiting program. He pointed out the success of the Explorer's Program at the Sheriff's Department and expressed support of the Sheriff's Department and his budget needs.

John O'Connor, with the assistance of Emergency Services Director and Fire Chief John King, answered the Board's questions about response times, the three tiers involved with inspection fees and waivers, and the search for a permanent location for Fire Stations #7 and #14.

The Chairman called for a recess at 10:55 a.m., and reconvened at 11:09 a.m., with all members present.

NON-DEPARTMENTAL STATE AGENCIES

001-106 NEW HORIZONS OF THE TREASURE COAST, INC.

001-106 STATE HEALTH DEPARTMENT

001-110 TREASURE COAST REGIONAL PLANNING COUNCIL

001-110 IR LAGOON NATIONAL ESTUARY PROGRAM COUNCIL

001-110 DEPT. OF JUVENILE JUSTICE

001-111 MEDICAID

001-252 ENVIRONMENTAL CONTROL BOARD

001-901 CIRCUIT COURT ADMINISTRATION

001-901 GUARDIAN AD LITEM

001-903 VICTIM ASSISTANCE PROGRAM

001-903 STATE ATTORNEY

001-904 PUBLIC DEFENDER

001-907 MEDICAL EXAMINER

17-0719

Attachments: [Non-Departmental- State Agencies](#)

Administrator Brown's recommendations for State Agencies:

- New Horizons - \$301,530, an increase of \$14,358, or 5.0%
- State Health Department - \$632,970, an increase of \$30,141, or 5.0%
- Treasure Coast Regional Planning Council - \$62,957, an increase of \$1,326, or 2.2%
- Indian River Lagoon National Estuary Program - \$50,000, an increase of \$50,000
- Department of Juvenile Justice - \$400,000, an increase of \$53,000, or 15.3%
- Medicaid (Mandate from State) - \$1,077,218, a decrease of \$64,917, or (5.7%)
- Environmental Control Board - \$7,033, no change from last year
- Circuit Court Expenses - \$384,728, a decrease of \$38,101, or (9.0%)
- Guardian Ad Litem - \$88,143, an increase of \$2,732, or 3.2%
- Victim Assistance Program - \$66,392, a decrease of \$1,213, or (1.8%)
- State Attorney - \$222,060, an increase of \$52,582, or 31.0%
- Public Defender - \$80,709, a decrease of \$1,472, or (1.8%)
- Medical Examiner - \$422,690, an increase of \$51,699, or 13.9%
- State Forestry - \$13,822, no change from last year

The proposed total for State Agencies is \$3,810,252, an increase of \$150,135, or 4.1%.

The Chairman opened the floor for comments.

Trial Court Administrator Thomas Genung expressed his gratitude to the Board for the support and funding for the court system, and referred to the legislature's past denials for funding to assist the court system with technology. He asked the Board to reconsider the funding for case managers to assist with specialty courts, and explained the importance that these courts have in the community.

Diamond Litty, Public Defender, 19th Judicial Circuit; Celia Garcia, Guardian Ad Litem; Annette Gosselin, Chief Financial Officer, New Horizons; Dr. Roger Mittleman, District Medical Examiner; and Miranda Hawker, Administrator for the County Health Department, individually expressed their appreciation to the Board for their continuous support.

NON-DEPARTMENTAL

001-110 ECONOMIC DEVELOPMENT DIVISION

001-128 CHILDREN'S SERVICES

001-137 SEBASTIAN COMMUNITY REDEVELOPMENT AREA

001-137 FELLSMERE COMMUNITY REDEVELOPMENT AREA

17-0738

Attachments: [Non-Departmental](#)

Administrator Brown's recommendations for Non-Departmental:

- Economic Development Division - \$185,054, an increase of \$13,589, or 7.9%
- Children's Services- \$1,607,995, an increase of \$556,000, or 52.9%
- Sebastian CRA- \$179,916, an increase of \$19,306, or 12.0%
- Fellsmere CRA- \$5,511, an increase of \$2,449, or 80.0%

The Chairman opened the floor for comments; there were none.

NON-PROFIT ORGANIZATIONS

001-110 MENTAL HEALTH ASSOCIATION

- 001-110 UNITED AGAINST POVERTY (fka HARVEST FOOD)
- 001-110 211 PALM BEACH/TREASURE COAST
- 001-110 FOR THE LOVE OF PAWS
- 001-206 VETERANS COUNCIL OF INDIAN RIVER COUNTY, INC.

17-0730

Attachments: [Non Profit Organizations](#)

Administrator Brown's proposed recommendations for Non-Profit Organizations:

- Mental Health Association - \$22,962, an increase of \$462, or 2.1%
- United Against Poverty (fka Harvest Food) - \$10,205, an increase of \$205, or 2.1%
- 211 Palm Beach - \$10,205, an increase of \$205, or 2.1%
- Keep Indian River Beautiful (K.I.R.B.) - \$50,539, an increase of \$10,000, or 24.7%
- Veteran's Council - \$84,160, an increase of \$1,850, or 2.2%

The Chairman opened the floor for public comments.

Colonel Sam Kouns, President of the Veteran's Council of Indian River County, provided information about the success of the Medical Transportation Program and stated that the West Palm Beach Military Hospital had provided them with a 15-passenger bus with wheelchair access that provided for the transportation of 2,965 local veterans to their medical appointments. He requested a modest increase in funding to allow for cleaning expenses for the busses and to hire an additional bus driver.

Annabelle Robertson, Executive Director, United Against Poverty, expressed appreciation to the Board for their support, and provided information on the 223 participants in the Workforce Development Programs, which reflected a \$3.2 million annualized wage impact in the community. She stated that 96 participants of the program had been lifted out of poverty.

QUASI NON-PROFIT ORGANIZATIONS

- 001-110 COMMUNITY TRANSPORTATION COORDINATOR (SRA)
- 001-110 CTC-SRA-SENIOR SERVICES
- 001-110 GIFFORD YOUTH ACHIEVEMENT CENTER, INC.
- 001-110 PROGRESSIVE CIVIC LEAGUE OF GIFFORD
- 001-110 HUMANE SOCIETY OF VERO BEACH & IRC, FL., INC.
- 001-110 TREASURE COAST HOMELESS SERVICES COUNCIL, INC.

17-0721

Attachments: [Quasi Non-Profit Organizations](#)

Administrator Brown's recommendations for Quasi Non-Profit Organizations:

- Senior Resource Association Transportation- \$1,000,000, an increase of \$200,000, or 25.0% and Senior Resource Senior Services - \$123,000
- Senior Resource Grants - \$ -0-, a decrease of \$2,431,127
- Gifford Youth Achievement Center - \$95,519, an increase of \$1,919, or 2.1%
- Progressive Civic League - \$12,185, same as last year
- Humane Society - \$395,547, same as last year
- Treasure Coast Homeless Services - \$15,270, same as last year

The total proposed budget for Quasi Non-Profit Agencies is \$1,641,521, a decrease of \$2,106,208, or (56.2%).

The Chairman opened the floor for comments.

Karen Deigl, Chief Executive Officer of the Senior Resource Association (SRA), thanked the Board for their support, and appealed to the Board to fully fund the request for \$1.3 Million for the transit systems. She explained the success of the GoLine transit system and stated that ridership has increased by 39%, and was on track for 1.2 million trips by the end of the fiscal year. She expressed her concerns about the expiration of the Service Development Grant and the risk of a possible shut down of service for 2 hours per day if additional funding is not obtained.

A lengthy discussion ensued between the Board and Ms. Deigl regarding the request for a 71% increase in funding, and suggestions were made for other options to prevent the suspension of service. Several members of the Board felt as though the situation could have been prevented if the shortfall had been addressed when the Grant expired. They expressed their concerns about the impacts to the citizens who use public transportation if the hours were cut or if services were suspended. It was suggested that funding could be taken partly from Ad Valorem, Sales Tax, and SRA's Capital Fund.

Jennifer Johnson, Chief Financial Officer, Senior Resource Association (SRA), explained that there was no available State funding, and that they were looking at a new Service Development Grant for Fiscal Year 2019.

Commissioner Solari expressed that he could not support the consensus of the Board pertaining to individual increases to separate funds and felt as though it should be possible to balance the General Fund without a millage rate increase. He suggested to continue searching for ways to reduce the budget. Chairman Flescher stated that he could not support the recommendations and echoed Commissioner Solari's comments.

DORI SLOSBERG DRIVER EDUCATION SAFETY ACT

137-110 INDIAN RIVER COUNTY SCHOOL DISTRICT

17-0733

Attachments: [Dori Slosberg Driver Education](#)

Administrator Brown stated that the recommended budgets for the Dori Slosberg Driver Education Act are:

- Indian River County School District - \$48,000, same as last year
- Saint Edward's School - did not request funding
- Reserve for Contingency - \$9,000

The Chairman opened the floor for comments.

Dr. Debra Taylor-Long, Coordinator of Equity and Instructional Support for the Indian River County School District, thanked the Board for their support and spoke about the importance of the Driver's Education Program, which provides the opportunity for students to learn about driver safety; the rules of the road; and how to conduct themselves while traveling with others in the community.

LAND ACQUISITION BONDS

245-117 LAND ACQUISITION BONDS - 2004 REFERENDUM

17-0724

Attachments: [Land Acquisition](#)

Administrator Brown announced that the proposed budget for Land Acquisition Bonds was \$4,589,350, an increase of \$42,803, or 0.9%. The millage rate is 0.2955 Mils, which is a decrease of 0.0188 Mils, or (5.98%) from the current year.

The Chairman opened the floor for public comments; there were none.

STREETLIGHTING DISTRICTS

- | | |
|-----|----------------------|
| 179 | OCEANSIDE |
| 180 | OSLO PARK |
| 181 | GIFFORD |
| 182 | LAURELWOOD |
| 183 | ROCKRIDGE |
| 184 | VERO HIGHLANDS |
| 186 | PORPOISE POINT |
| 187 | SINGLE STREET LIGHTS |
| 188 | LAUREL COURT |
| 189 | TIERRA LINDA |
| 190 | VERO SHORES |
| 191 | IXORA PARK |
| 192 | ROYAL POINCIANA |
| 193 | ROSELAND ROAD |
| 194 | WHISPERNG PINES |

195	MOORINGS
196	WALKER'S GLEN
197	GLENDAL LAKES
198	FLORALTON BEACH
199	WEST WABASSO

17-0727

Attachments: [Streetlighting Districts](#)

Management and Budget Director Michael Smykowski announced the following proposed assessment rates per parcel/acre:

- Oceanside*- \$57.00
 - Oslo Park*- \$25.47
 - Gifford - \$25.00
 - Laurelwood - \$36.00
 - Rockridge - \$8.00
 - Vero Highlands- \$36.00
 - Porpoise Point - \$11.00
 - Laurel Court - \$39.00
 - Tierra Linda - \$39.00
 - Vero Shores- \$24.00
 - Ixora Park - \$20.00
 - Royal Poinciana - \$39.00
 - Roseland - \$1.00
 - Whispering Pines - \$16.00
 - Moorings - \$10.00
 - Walker's Glen - \$22.00
 - Glendale Lakes - \$40.00
 - Floralton Beach - \$50.00
 - West Wabasso - \$21.00
- *Per Lot Charge, all others are on a per parcel/acre basis

The Chairman opened the floor for public comments; there were none.

OTHER M.S.B.U.

- 171 EAST GIFFORD STORMWATER M.S.B.U.
- 179 OCEANSIDE STREET PAVING M.S.B.U.
- 185 VERO LAKE ESTATES M.S.B.U.

17-0725**Attachments:** [Other MSBU](#)

Budget Director Smykowski stated that there were no proposed rate changes per parcel/acre for Vero Lake Estates, East Gifford Stormwater, or Oceanside Street Paving.

Chairman Flescher opened the floor for public comments; there were none.

ENTERPRISE FUNDS

- 418-221 GOLF COURSE MAINTENANCE
- 418-236 CLUBHOUSE
- 441-233 BUILDING DEPARTMENT
- 471-218 UTILITIES - WASTEWATER TREATMENT
- 471-219 UTILITIES - WATER PRODUCTION
- 471-235 UTILITIES - GENERAL & ENGINEERING
- 471-257 UTILITIES - SLUDGE OPERATIONS
- 471-265 UTILITIES - CUSTOMER SERVICE
- 471-268 UTILITIES - WASTEWATER COLLECTION
- 471-269 UTILITIES - WATER DISTRIBUTION
- 471-282 UTILITIES - OSPREY MARSH

471-292 UTILITIES - SPOONBILL MARSH

472-235 UTILITIES IMPACT FEES

17-0735

Attachments: [Enterprise Funds](#)

Budget Director Smykowski listed the following proposed assessment rates:

- Golf Course - \$2,892,007, an increase of \$76,146, or 2.7%
- Building Department - \$3,853,306, an increase of \$282,886, or 7.9%
- Utilities - \$41,936,341, an increase of \$2,194,932, or 5.5%
- Utilities Impact Fees - \$1,362,775, same as last year

The proposed total for the Enterprise Funds is \$50,044,429, an increase of \$2,553,964.

Chairman Flescher opened the floor for public comments; there were none.

INTERNAL SERVICE FUNDS

501 FLEET MANAGEMENT

502 RISK MANAGEMENT (SELF INSURANCE)

504 EMPLOYEE HEALTH INSURANCE

505-103 IT - GEOGRAPHIC INFORMATION SYSTEMS

505-241 IT - COMPUTER SERVICES

17-0718

Attachments: [Internal Service Funds](#)

Budget Director Smykowski listed the following proposed assessment rates:

- Fleet Management - \$3,573,592, an increase of \$17,723, or 0.5%
- Risk Management - \$4,765,018, an increase of \$115,200, or 2.5%
- Employee Health Insurance - \$16,970,321, a decrease of \$1,183,207, or (6.5%)
- GIS/Information Technology - \$1,688,029, a decrease of \$94,445, or (5.3%)

The proposed total for the Internal Service Funds is \$26,996,960, a decrease of \$1,144,729.

Chairman Flescher opened the floor for public comments; there were none.

MISCELLANEOUS FUNDS

- 102 NEW TRAFFIC IMPROVEMENT FEES
- 103 ADDITIONAL IMPACT FEES
- 108 RENTAL ASSISTANCE
- 109 SECONDARY ROAD CONSTRUCTION
- 112 SPECIAL LAW ENFORCEMENT
- 117 TREE ORDINANCE FINES
- 119 TOURIST DEVELOPMENT FUND
- 120 911 SURCHARGE
- 123 IRCLHAP/SHIP
- 124 METRO PLAN ORGANIZATION
- 126 MULTI-JURISDICTION LAW ENFORCEMENT
- 127 NATIVE UPLANDS ACQUISITION
- 128 BEACH RESTORATION
- 129 NEIGHBORHOOD STABILIZATION PLAN
- 133 FLORIDA BOATING IMPROVEMENT PROGRAM
- 134 LIBRARY BEQUEST FUND
- 135 DISABLED ACCESS PROGRAMS

- 136 INTERGOVERNMENTAL GRANTS
- 137 TRAFFIC EDUCATION PROGRAM
- 140 COURT FACILITY SURCHARGE FUND
- 141 ADDITIONAL COURT COSTS
- 142 COURT TECHNOLOGY FUND
- 145 LAND ACQUISITION SERIES 2006

17-0726

Attachments: [Miscellaneous Funds](#)

Management and Budget Director Mike Smykowski announced the following budget proposals:

- New Traffic Improvement Fees - \$7,402,000, a decrease of \$429,283, or (5.5%)
- Additional Impact Fees - \$1,611,906, a decrease of \$1,334,912, or (45.3%)
- Section 8/Rental Assistance - \$2,346,408, a decrease of \$341,504, or (12.7%)
- Secondary Road Construction - \$6,303,999, a decrease of \$6,207,677, or (49.6%)
- Special Law Enforcement - -0-, a decrease of \$80,822
- Tree Ordinance Fines - \$50,000, a decrease of \$100,000, or (66.7%)
- Tourist Development Fund - \$902,669, an increase of \$34,469, or 4.0%
- 911 Surcharge - \$1,394,903, an increase of \$438,621, or 45.9%
- IRCLHAP/SHIP - \$1,150,363, a decrease of \$35,673, or (3.0%)
- Metropolitan Planning Organization - \$776,875, a decrease of \$1,064,012, or (57.8%)
- Multi-Jurisdictional Law Enforcement - no proposed budget for 2017-2018
- Native Uplands Acquisition Fund - \$65,000, a decrease of \$40,000, or (38.1%)
- NSP Program - no proposed budget for 2017-2018
- Beach Restoration Fund - \$3,655,846, an increase of \$538,004, or 17.3%
- Florida Boating Improvement Program - \$352,100, a decrease of \$8,604, or (2.4%)
- Library Bequest Fund - no proposed budget for 2017-2018
- Disabled Access Programs - \$20,000, same as last year
- Intergovernmental Grants - \$641,039, a decrease of \$157,539, or (19.7%)
- Traffic Education Program - \$57,000, a decrease of \$4,350, or (7.1%)
- Court Facility Surcharge Fund - \$156,000, a decrease of \$220,561, or (58.6%)
- Additional Court Costs Fund - \$132,461, an increase of \$9,585, or 7.8%
- Court Technology Fund - \$315,500, a decrease of \$56,459, or (15.2%),
(With possible adjustments because of returned funds)
- Land Acquisition Series 2006 - \$45,000, a decrease of \$20,000, or (30.8%)

Discussions ensued throughout the presentation as Commissioners posed questions to staff regarding the Section 8/Rental Assistance Fund, the increasing costs of the 911 Surcharge, and expressed concerns about the Public Safety Answering Points (PSAPs).

Emergency Services Director and Fire Chief John King, provided assistance in clarifying questions about the Sebastian PSAP, and he explained that the increases in costs were due to an upgrade in equipment that was made subsequent to the original Grant; that the 5-year service agreement for maintenance and equipment as well as the Grant had now expired; and no longer covered the costs of service.

The Chairman opened the floor for public comments; there were none.

DEBT SERVICE/CAPITAL PROJECTS

- 204 DODGER BONDS
- 308 CAPITAL RESERVE FUND
- 315 OPTIONAL ONE-CENT SALES TAX

17-0734

Attachments: [Debt Service/Capital Projects](#)

Director Smykowski announced the following Other Debt and Capital Funds:

- Dodgertown Bonds-\$1,062,812, an increase of \$14,646, or 1.4%
- Dodgertown Capital Reserve Fund - \$250,000, the same as last year
- Optional One-Cent Sales Tax - \$32,607,236, a decrease of \$12,715,885, or (28.1%)

A short discussion ensued regarding the funds for the Dodgertown Bonds, and whether those funds could be reallocated when the local portion was paid.

The Chairman called a recess at 12:25 p.m., and reconvened the meeting at 1:30 p.m., with all members present.

1:30 P.M. (PUBLIC HEARING) SOLID WASTE DISPOSAL DISTRICT (SWDD)

411-217 SANITARY LANDFILL

411-255 RECYCLING

17-0728**Attachments:** [Solid Waste Disposal District](#)

PROOF OF PUBLICATION OF ADVERTISEMENT FOR HEARING IS ON FILE IN THE OFFICE OF THE CLERK TO THE BOARD

The Board of County Commissioners reconvened as the Board of Commissioners of the Solid Waste Disposal District. The minutes will be approved at an upcoming Solid Waste Disposal District meeting.

Management and Budget Director Michael Smykowski announced that the Fiscal Year 2017-2018 proposed budget is \$14,039,078, a decrease of \$314,105; and he provided a summary of the following proposed SWDD rates:

Sanitary Landfill - \$9,513,247, and increase of \$1,921,561, or 25.3%
Recycling* - \$6,928,255, an increase of \$164,158, or 2.4%

- Residential Equivalent Residential Unit (ERU) - \$109.10, an increase of \$6.49, or 6.3%
- Commercial Waste Generation Unit (WGU) - \$37.67, an increase of \$2.12, or 6.0%
- Readiness-to-use Fee - \$21.59, an increase of \$1.10, or 6.4%

* Keep Indian River Beautiful (\$50,539) included in recycling budget

The Chairman opened the Public Hearing. There being no speakers, the Chairman closed the Public Hearing.

The Board of Commissioners adjourned the Solid Waste Disposal District meeting, and reconvened as the Board of County Commissioners of the Regular meeting.

CONSTITUTIONAL OFFICERS – SHERIFF

001-600 SHERIFF

17-0717**Attachments:** [Sheriff](#)

Indian River County Sheriff Deryl Loar presented a short video to describe the daily duties of the Sheriff's Office and provided a breakdown of his budget requests through the use of a PowerPoint Presentation. He gave an overview of the main locations of calls for service, the volume of incidents by type, 9-1-1 call counts, and traffic incidents that are handled per year. He provided a breakdown of expenses and submitted his request for a \$48.5 Million budget. He explained that the increase included a number of additional deputies to staff the new courtroom at the Indian River County Courthouse, the Indian River County Jail, and other needed positions. Sheriff Loar stated that \$46.4 Million would come from the General Fund, \$1.3 Million from the Optional One-Cent Sales Tax, and \$200,000 from the 9-1-1 Surcharge, which totals \$47.9 Million. He stated that the \$600,000 difference was from the discussions that he had with Administrator Brown.

Administrator Brown clarified that he recommended \$47.9 Million, and expressed his gratitude to the Sheriff for the decrease in his request. He asked the Sheriff to present a reduced request to the Board, and noted that the \$600,000 difference would result in an increase of the General Fund millage rate.

A lengthy discussion ensued amongst the Board and Sheriff Loar about the Sheriff's proposed budget and the importance of the safety and welfare of the community. Commissioners individually voiced their opinions and concerns about the Sheriff's proposed budget request, as staff worked the numbers to create scenarios to determine the increases to the millage rate and the effects those increases had on the General Fund. It was expressed that the burden should not be heavy on the citizens of the County, but at the same time, the necessary services should be provided to ensure safety and security. It was the consensus of the Board to grant Sheriff Loar's budget request for \$48.5 Million.

The Chairman opened the floor for public comments.

Michael C. Marsh, P.O. Box 691061, expressed his disappointment about body cameras not being on the Sheriff's budget and took issue with the costs associated with several line items on the Sheriff's budget request.

The Chairman explained to Mr. Marsh that Sheriff Loar was elected to provide safety and security for the citizens of Indian River County, and that the responsibility of the Board was to enable the budget from which Sheriff Loar operates with in order to provide those services.

He stated that the Board has had conversations with the Sheriff, and suggestions have been made regarding his budget, but that it was not the responsibility of the Board to micro-manage the Sheriff's day-to-day operations. Commissioner Solari mentioned a group called the Taxpayers Association of Indian River County that is made up of County residents that gather on their own time to make the community better, and made the suggestion for Mr. Marsh to form his own committee with other interested citizens of the County.

Joe Paladin, President of Black Swan Consulting, spoke highly of the Sheriff's Department and the level of safety that they provide, and expressed his support of the Sheriff's budget.

Dr. Miles Conway, representing the South Beach Property Owners Association Inc. (SBOA), spoke about the South Beach property owners and that they contributed three (3) times more property tax dollars per capita than the rest of Indian River County. He explained that SBOA would do everything in its power to preserve and protect the quality of life of its residents, and expressed his support of the Sheriff's budget. He stated that he had no problem with an increase in Ad Valorem if it allowed the Sheriff to do his job properly.

AGGREGATE MILLAGE

STATE PROPOSED AGGREGATE MILLAGE

17-0732

Attachments: [Aggregate Millage](#)

Administrator Brown announced that the proposed Aggregate Millage rate is 5.9901, 0.1552 mils or 2.2% above current, or 8.5% above rollback.

RECAP - TOTAL PROPOSED BUDGET AND PROPOSED MILLAGE RATES

JASON E. BROWN, COUNTY ADMINISTRATOR

Administrator Brown provided the recalculated figures for the proposed increases to the Sheriff's budget and the Senior Resource Association (SRA). He clarified that the Sheriff's recommended budget was \$4,794,367, and was increased by \$557,633 to the requested \$48.5 Million.

The Senior Resource Association was awarded \$1,083,333 from the General Fund and \$83,333 from the Optional Sales Tax Fund. He clarified that the updated figures from the Property Appraiser's Office resulted in a reduction of the General Fund budget of \$26,602; and that based on the final adjustments, the Circuit Court budget was a reduction of \$15,405; with the total increase in the General Fund budget of \$598,959. Administrator Brown made the proposal to reduce Contingencies by \$65,000 to absorb some of the increase, which would increase the Millage Rate to 3.4604, or 2.98%. He explained that the typical house comparison with homestead was updated from \$7.04 to \$12.21 for residents of Indian River Shores, and all other residents of the County would increase from \$16.72 to \$21.89.

- * Consider any proposed changes to tentative budget
- * Make a motion to adopt the proposed millage rates

17-0739

Attachments: [Recap - Taxing District Summary](#)

A motion was made by Vice Chairman O'Bryan, seconded by Commissioner Adams, by a 4-1 vote (Commissioner Solari opposed), to approve the proposed General Fund Millage Rate of 3.4604. The motion carried by the following vote:

Aye: 4 - Chairman Flescher, Vice Chairman O'Bryan, Commissioner Adams, and Commissioner Zorc

Nay: 1 - Commissioner Solari

A motion was made by Commissioner Solari, seconded by Commissioner Adams, to approve the proposed Municipal Service Taxing Unit (M.S.T.U.) Millage rate of 1.0733. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman O'Bryan, Commissioner Adams, Commissioner Solari, and Commissioner Zorc

A motion was made by Commissioner Solari, seconded by Vice Chairman O'Bryan, to approve the Emergency Services District proposed Millage rate of 2.3655 for the Fiscal Year 2017-2018. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman O'Bryan, Commissioner Adams, Commissioner Solari, and Commissioner Zorc

A motion was made by Commissioner Solari, seconded by Vice Chairman O'Bryan, to approve the Land Acquisition 2004 Referendum proposed Millage rate of .2955 for an Aggregate Millage rate of 5.9901. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman O'Bryan, Commissioner Adams, Commissioner Solari, and Commissioner Zorc

ADJOURN - 5:00 P.M.

The being no further business, the Chairman declared the meeting adjourned at 3:33 p.m.

RECONVENE - 9:00 A.M. JULY 13TH IF NECESSARY

ANNOUNCE:

County Attorney Dylan Reingold announced that the Preliminary Budget Hearing is scheduled to be held on September 13, 2017, at 5:01 p.m. and the Final Budget Hearing will be held on September 20, 2017, at 5:01 p.m., in the Board of County Commission Chambers.

Wednesday, September 13, 2017 - 5:01 P.M.

Public Hearing on Tentative Budget and Proposed Millage Rates

Wednesday, September 20, 2017 - 5:01 P.M.

Final Budget Hearing and Adoption of Millage Rates

NOTICE:

SCHEDULE IS SUBJECT TO CHANGE DEPENDING UPON THE TIME NECESSARY TO REVIEW THE BUDGET

Agenda Attachments are Summaries. See Complete Budget Information on Website under County Spotlight - FY 2017-18 Budget Workshop

