



Indian River County, Florida

Indian River County
Administration Complex
1801 27th Street
Vero Beach, Florida 32960
indianriver.gov

Meeting Minutes - Final

Board of County Commissioners

Joseph Flescher, District 2, Chairman

Deryl Loar, District 4, Vice Chairman

Susan Adams, District 1

Joseph H. Earman, District 3

Laura Moss, District 5

John A. Titkanich, Jr., County Administrator

Jennifer W. Shuler, County Attorney

Ryan L. Butler, Clerk of the Circuit Court and Comptroller

Tuesday, November 4, 2025

9:00 AM

Commission Chambers

1. CALL TO ORDER

Present: 5 - Chairman Joseph Flescher
Vice Chairman Deryl Loar
Commissioner Susan Adams
Commissioner Joe Earman
Commissioner Laura Moss

2.A. A MOMENT OF SILENT REFLECTION FOR FIRST RESPONDERS AND MEMBERS OF THE ARMED FORCES

2.B. INVOCATION

Rev. Timothy Womack, First Presbyterian Church

3. PLEDGE OF ALLEGIANCE

Commissioner Laura Moss

4. ADDITIONS/DELETIONS TO THE AGENDA / EMERGENCY ITEMS

Chairman Flescher proposed tabling County Administrators Matters Item 12.B., emphasizing the need for careful consideration given its significant financial implications of nearly \$1 million.

Commissioners Adams and Moss disagreed with Chairman Flescher, stating that they were fully prepared to engage in the discussion. Commissioner Earman expressed his readiness to discuss the Item, believing that the Board needed to address the situation.

A motion was made by Commissioner Moss, seconded by Commissioner Adams, to approve the Agenda as amended deleting Item 9.Q. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman Loar, Commissioner Adams, Commissioner Earman, and Commissioner Moss

5. PROCLAMATIONS and PRESENTATIONS

6. APPROVAL OF MINUTES

7. INFORMATION ITEMS FROM STAFF OR COMMISSIONERS NOT REQUIRING BOARD ACTION

7.A. [25-1029](#) Operation Green Light For Veterans

Attachments: [Operation Green Light Overview](#)

No Action Taken or Required

7.B. [25-1037](#) 4th Quarter FY 2024/2025 Budget Report

Recommended Action: No Action Required

Attachments: [4th Quarter Budget Report](#)

No Action Taken or Required

7.C. [25-1038](#) Administrator Approved Items

Recommended Action: There is no action required by the Board as this item is being presented for informational purposes only. Future reporting will be prepared and provided quarterly to coincide with Budget reports.

No Action Taken or Required

7.D. [25-1046](#) SWDD Closures and Collection Service Changes for Thanksgiving

Recommended Action: Announce the closures and collection services.

No Action Taken or Required

7.E. [25-1055](#) Event Calendar

Attachments: [November-December Event Calendar](#)

No Action Taken or Required

- 7.F. [25-1062](#) Commissioner Joseph Earman – Attendance at the Association of National Estuary Programs Conference

Attachments: [Earman, Informational Item 11.04.25](#)

Commissioner Earman informed the Board that he had been invited to speak in Mobile, Alabama, on behalf of the Indian River Lagoon Council regarding the National Estuary System. He expressed his excitement about the opportunity and his pride in participating.

No Action Taken or Required

8. PUBLIC COMMENT: AGENDA-RELATED MATTERS (EXCEPT FOR PUBLIC HEARINGS)

9. CONSENT AGENDA

A motion was made by Commissioner Adams, seconded by Chairman Flescher, to approve the Consent Agenda as amended, pulling Item 9.L. and 9.M. for discussion. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman Loar, Commissioner Adams, Commissioner Earman, and Commissioner Moss

- 9.A. [25-1005](#) Approval of Checks and Electronic Payments September 27, 2025 to October 3, 2025

Recommended Action: Approve the list of checks and electronic payments for the time period of September 27, 2025 to October 3, 2025

Attachments: [Comptroller Division Staff Report](#)

Approved

- 9.B. [25-1019](#) Approval of Checks and Electronic Payments October 4, 2025 to October 10, 2025

Recommended Action: Approve the list of checks and electronic payments issued for the time period of October 4, 2025 to October 10, 2025

Attachments: [Comptroller Division Staff Report](#)

Approved

- 9.C. [25-1049](#) Approval of Checks and Electronic Payments October 11, 2025 to October 17, 2025

Recommended Action: Approve the list of checks and electronic payments issued for the time period of October 11, 2025 to October 17, 2025

Attachments: [Comptroller Division Staff Report](#)

Approved

- 9.D. [25-0565](#) Standard Operating Procedures - Aquatics Division

Recommended Action: Staff respectfully requests that the Board of County Commissioners approve the drafted Aquatics Division Standard Operating Procedures Manual and authorize the Parks, Recreation and Conservation Director to make administrative, non-substantive updates to the SOP as needed.

Attachments: [Aquatics Division Standard Operating Procedures](#)

[Appendix I](#)

[Appendix II](#)

[Appendix III](#)

Approved staff's recommendation

- 9.E. [25-1016](#) Interfund Borrowing - Fiscal Year 2024/2025

Recommended Action: Staff recommends approval for interfund borrowing as necessary to cover any cash deficits of individual funds that may occur.

Approved staff's recommendation

- 9.F. [25-1017](#) Resolution and Adoption of the Repetitive Loss Area Analysis (RLAA) to fulfill the Community Rating (CRS) Program requirements

Recommended Action: Staff recommends the Board approve the attached Resolution adopting the Repetitive Loss Area Analysis (RLAA).

Attachments: [Resolution](#)

Approved staff's recommendation and Resolution 2025-065, adopting the Indian River County Repetitive Loss Area Analysis as required to maintain and advance in the Community Rating System; providing for an effective date.

9.G. [25-1018](#) Second Extension and Amendment to Agreement for Property and Casualty Insurance Broker Services (RFP 2024008)

Recommended Action: Staff recommends the Board approve the Second extension and amendment to the agreement with Arthur J. Gallagher Risk Management Services, LLC, and authorize the Chairman to execute it after the County Attorney has approved it as to form and legal sufficiency.

Attachments: [Insurance Broker Second Extension & Amendment](#)

Approved staff's recommendation

9.H. [25-1030](#) Acceptance and Approval of FDLE Drone Replacement Program Financial Assistance Agreement

Recommended Action: Staff recommends the approval of the FDLE Drone Replacement Program Financial Assistance Agreement and the acceptance of funds in the award amount of \$125,000.

Attachments: [Drone Replacement Grant Agreement](#)

No Action Taken or Required

9.I. [25-1031](#) Approval for Purchase & Trade-in of Stryker LP35 Cardiac Monitor Defibrillators

Recommended Action: Staff recommends the Board declare asset numbers 28563, 28047, 28048, 28049, 28050, 28051, 28052, 28053, 28282, 28283, 28560, 28561, 28562, 28564, 28565, 28566, 29115, 29773, 29774, 32417, 32418, 32419, 32420, 32421, 32633, 32634, 32635, 32636, 32637, 32638, 32639, and 32640, as well as Non-Asset's with serial numbers 49511244, 49514326, and 50290568 as surplus and authorize the Procurement Division to issue a Purchase Order to facilitate the replacements and trade ins.

Attachments: [Stryker LP35 Quote](#)

Approved staff's recommendation

9.J. [25-1032](#) Approval for Trade-in of Stryker Power Pro Stretchers

Recommended Action: Staff recommends the Board declare asset numbers 29398, 29936, 29937, 29938, 29939, 30604, 30605, and 30606 as surplus and authorize the Procurement Division to issue a Purchase Order to facilitate the purchase and trade-ins.

Attachments: [Stryker Quote](#)

Approved staff's recommendation

- 9.K. [25-1036](#) Final Payment, Release of Retainage and Approval of Change Order No. 1 for Indian River Drive Drainage Improvements (IRC-2423)

Recommended Action: Staff recommends approval of Change Order No. 1 and payment of Contractor's Application for Payment No. 2423-3 in the amount of \$10,512.22 for final payment and release of retainage, contingent upon receipt of all subcontractor final lien releases.

Attachments: [Change Order No. 1](#)
[Application for Payment 2423-3](#)

Approved staff's recommendation

- 9.L. [25-1041](#) Approval to Submit a FWC Bulk Derelict Vessel Removal Grant Application

Attachments: [IRC DV Removal Grant November 2025.pdf](#)

[Clerk note: Presentation and discussion for this Item was combined with Item 9.M.]

Commissioner Earman presented the Bulk Derelict Vessel Grant Application. He noted that the County had made significant progress in this area, particularly regarding the vessel that was currently in the Indian River Lagoon. He highlighted the hard work of the Natural Resources staff in addressing the issue.

Natural Resources Director Kylie Yanchula presented two Fish and Wildlife Conservation (FWC) Derelict Vessel Grant Applications that were currently in progress. The first was north of Fritz Island with a removal cost of \$6,900, also 100% reimbursable through the FWC Bulk Derelict Vessel Grant. The second was located .5 miles from the Round Island Oceanside Park with a removal cost of \$33,995, 100% reimbursable through the FWC Rapid Removal Grant.

A motion was made by Commissioner Earman, seconded by Chairman Flescher, to approve staff's recommendation. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman Loar, Commissioner Adams, Commissioner Earman, and Commissioner Moss

- 9.M. [25-1042](#) Approval to Submit a FWC Rapid Removal Derelict Vessel Grant

Attachments: [IRC Rapid Removal Grant App.pdf](#)

[Clerk note: See Item 9.L. for discussion]

A motion was made by Commissioner Earman, seconded by Chairman Flescher, to approve staff's recommendation. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman Loar, Commissioner Adams, Commissioner Earman, and Commissioner Moss

9.N. [25-1047](#) Final Pay to Paragon Electric of Vero, Inc. for Construction Services for Hobart Water Treatment Plant SCADA [PID 12.19.503]

Recommended Action: Staff recommends that the Board of County Commissioners approve Indian River County Department of Utility Services to issue final payment for pay application 11 to Paragon Electric of Vero Inc., for a total of \$41,171.80 upon receipt of the recommendation of payment by the department's consultant for the project, Kimley-Horn and Associates.

Attachments: [Pay App 11](#)

Approved staff's recommendation

9.O. [25-1048](#) Resolution Accepting Final Plat Dedications for Venetian Grove Phase 1 [SD-24-11-05 / 2004110281-97075]

Attachments: [Draft Resolution Accepting Plat Dedications](#)
[Recorded Plat](#)

Approved staff's recommendation and Resolution 2025-066, accepting dedications from Venetian Grove Phase 1 by Plat pursuant to Florida Statute Section 177.081.

9.P. [25-1050](#) Waiver of Requirement for Bids for Annual Physical Exams

Recommended Action: Staff recommends the Board waive the requirement for bids and authorize the Procurement Division to issue a purchase order in the amount of \$245,660.00 to Life Extension Clinics, Inc., DBA Life Scan Wellness Centers.

Attachments: [Indian River Co FR 2026 Quote \(PO\) - Life Scan](#)

Approved staff's recommendation

9.Q. [25-1054](#) Acceptance and Approval of Expenditures of Emergency Management Program Grant (EMPG) Federally-Funded Subgrant Agreement Number: G0624

Recommended Action: Staff recommends approval of the EMPG Federally-Funded Subgrant Agreement (G0624), associated expenditures, and authorization of the Chairman to execute this agreement between Indian River County Emergency Management and the State of Florida, Division of Emergency Management.

Attachments: [FY 25-26 EMPG Agreement G0624](#)

Deleted

- 9.R. [25-1052](#) Resolution Accepting Final Plat Dedications for Raven's Landing
[SD-21-10-03 / 2018090010-97028]

Attachments: [Draft Resolution Accepting Plat Dedications](#)

Approved staff's recommendation and Resolution 2025-067, accepting dedications from Raven's Landing by Plat pursuant to Florida Statute Section 177.081.

10. CONSTITUTIONAL OFFICERS and GOVERNMENTAL AGENCIES

11. PUBLIC ITEMS

A. PUBLIC HEARINGS

PROOF OF PUBLICATION FOR THESE HEARINGS ARE ON FILE IN THE OFFICE OF THE CLERK TO THE BOARD.

11.A.1. [25-1035](#) Second Public Hearing - Proposed Developer's Agreement Between Pulte Home Company, LLC and Indian River County for Emerson Oaks Subdivision

Attachments: [Aerial Photo](#)
[Emerson Oaks Developer Agreement](#)

Deputy County Attorney Susan Prado presented the second public hearing regarding the proposed Emerson Oaks residential planned development, which consisted of 171 single-family lots located at the southwest corner of 43rd Avenue SW and 13th Street SW. The development would be executed in three phases. Phase 1A included the establishment of seven model home lots, the project's entrance on 13th Street SW, and a stormwater pond. Phase 1B featured 70 lots, an amenity center, and related infrastructure. Phase 2 comprised 94 lots, a new entrance on 17th Street SW, and the necessary utilities. She stated that to accommodate the anticipated growth, the developer would be required to provide or fund various improvements. These included dedicating right-of-way and implementing traffic improvements. Additionally, the developer would contribute 3.7% toward funding the future 17th Street SW bridge.

The Chairman opened the public hearing.

Resident Walter McNulty expressed frustration over ongoing development in the area, questioning when it would cease. He suggested a two-year moratorium to focus on necessary infrastructure improvements, arguing that further development was unreasonable given the inadequacies of the existing infrastructure.

Barbara Milas, an employee at Road & Bridge, expressed serious concerns about the County's staffing and resource management. She pointed out that a single pipe crew was responsible for handling over 30 failing pipes that had been overlooked for more than a decade. Ms. Milas highlighted the logistical challenges faced by the crew, the mounting pressure on workers, and how decisions made by County Commissioners impacted the town's overall condition. She also questioned the true effectiveness of community meetings, urging voters to become more aware of these critical issues.

There being no further speakers, the Chairman closed the public hearing.

Commissioner Moss urged residents to attend the next joint County Commissioner and Planning and Zoning Commission meeting in early 2026.

Chairman Flescher advised attendees to temper their expectations for the upcoming meeting, citing Senate Bill 180 and a related House Bill that limit local

decision-making authority over planning, zoning, and development. He urged residents to contact Representative Brackett regarding the House Bill, emphasizing concerns about centralizing power in Tallahassee. He noted that the January meeting would not yield solutions to ongoing issues and that expecting a halt to development was unrealistic.

County Administrator Titkanich clarified that the development project had already received approval in December 2024, and that the current Agenda Item merely formalized the required infrastructure improvements.

A motion was made by Vice Chairman Loar, seconded by Chairman Flescher, to approve staff's recommendation. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman Loar, Commissioner Adams, Commissioner Earman, and Commissioner Moss

11.A.2. [25-1051](#) Consideration of a Roadway Jurisdiction Transfer Agreement between the Florida Department of Transportation and Indian River County to Transfer County Roads onto the State Highway System

Recommended Action: Staff recommends that the Board of County Commissioners approve the two resolutions, approve the Roadway Jurisdiction Transfer Agreement, and authorize staff to take any necessary actions to complete the transfer process.

Attachments: [Resolution Authorizing Transfer](#)
[Resolution on Railroad Crossings](#)
[Roadway Jurisdiction Transfer Agreement](#)

Metropolitan Planning Organization (MPO) Staff Director Brian Freeman presented a proposed Roadway Jurisdiction Transfer Agreement with the Florida Department of Transportation (FDOT) that aimed to reduce the County's road maintenance and improvement costs. The agreement involved the transfer of County Road (CR) 510 and parts of CR 512. He stated that FDOT would be responsible for the maintenance and resurfacing of these roads, while local governments would manage additional landscaping. Mr. Freeman stated that CR 510 was fully included in the MPO's Transportation Improvement Program and that construction on its widening project was ongoing. The transfer of CR 512 involved 2.5 miles from I-95 to CR 510, with FDOT assuming responsibility for future maintenance. Oslo Road (CR 606) would be redesignated as State Road 606, retaining its name and covering 7.8 miles from I-95 to US 1. The transfer of Roads 512 and Oslo Road would occur immediately after the FDOT Secretary signed the agreement, while CR 510's transfer was scheduled to occur upon completion of its final phase of widening and receipt of right-of-way certification.

There was no further discussion on this Item.

A motion was made by Commissioner Earman, seconded by Chairman Flescher, to approve staff's recommendations and Resolutions 2025-068, authorizing a Transfer Agreement with the Florida Department of Transportation for County Road 512 (Sebastian Boulevard), County Road 510 (90th Avenue/85th Street), and County Road 606 (Oslo Road), and 2025-069, expressing the intention to transfer maintenance obligations for Railroad crossings #272168 located within the transfer limits of CR-510 and #272200 located within the transfer limits of CR-606, authorizing the execution of necessary documents upon the Department of Transportation entering into separate railroad crossing agreements with the Florida East Coast Railway, L.L.C., and providing for an effective date. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman Loar, Commissioner Adams, Commissioner Earman, and Commissioner Moss

11.A.3. [25-1063](#) Miscellaneous Budget Amendment 06

Attachments: [2024 2025 Resolution](#)
[Exhibit "A"](#)
[Notice of Public Hearing](#)

Director Kristin Daniels from the Office of Management & Budget presented Budget Amendment 6 to the Board. This amendment would allocate cash to finance rollover projects, grants, and compensated absences. According to Florida statute 129.062(f), a public hearing must be held whenever the budget is amended using cash.

The Chairman opened the public hearing. There being no speakers, the Chairman closed the hearing.

There was no further discussion on this Item.

A motion was made by Commissioner Earman, seconded by Vice Chairman Loar, to approve staff's recommendations and Resolution 2025-070, amending the Fiscal Year 2024-2025 Budget . The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman Loar, Commissioner Adams, Commissioner Earman, and Commissioner Moss

The Chairman called for a recess at 9:39 a.m. and reconvened at 9:45 a.m. with all members present.

B. PUBLIC NOTICE ITEMS**12. COUNTY ADMINISTRATOR MATTERS**

12.A. [25-1060](#) Proposed Commission Meeting Dates for CY 2026

Recommended Action: Staff recommends approval of the proposed Board of County Commission Regular Meeting dates for the Calendar Year 2026 as well as direction from the Board for the County Attorney to prepare an ordinance to amend the code to clarify Sections 102.01(1) and (4).

Attachments: [Proposed Meeting Dates](#)
[Section 102.01 Board of County Commissioners Meetings and Procedures \(20251023\)](#)

County Administrator Titkanich shared the proposed meeting dates for the Board of County Commissioners for 2026. He noted that the Board Agenda Packet was sent by noon on Fridays. He recommended finalizing and sending the agenda packet by the close of business on the Thursday before the meeting to avoid last-minute delays.

A motion was made by Commissioner Moss, seconded by Commissioner Adams, to approve staff's recommendation. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman Loar, Commissioner Adams, Commissioner Earman, and Commissioner Moss

12.B. [25-1033](#) County Administrator Employment Agreement**Recommended Action:**

Approve the County Administrator Employment Agreement and authorize the Chairman to execute the agreement following review and approval by the County Attorney.

Attachments: [County Administrator Contract 2025](#)
[County Administrator Contract - 2025 CH Edits \(Clean Version\)](#)

County Administrator Titkanich proposed a three-year contract renewal, emphasizing his achievements in organizational improvements and customer satisfaction without requesting a salary increase. Vice Chairman Loar expressed concerns about communication and media engagement, advocating for better practices to enhance public perception. Commissioners Earman and Adams, urged support for the Administrator, while Flescher criticized the spending on consultants and expressed concerns about communication effectiveness.

Administrator Titkanich offered to address questions in a memo and highlighted the importance of resolving the contract status before the holidays. Chairman Flescher suggested starting with a one-year contract to allow for an assessment, fearing a three-year commitment was too substantial. Vice Chairman Loar encouraged Commissioners to support Administrator Titkanich's leadership if they valued the direction taken over the past 2.5 years, although he himself felt discomfort with the communication effectiveness.

Commissioner Moss defended Administrator Titkanich by listing significant accomplishments during his tenure, such as the Parks and Recreation Master Plan, the Stormwater Management Plan, the Indian River Lagoon Management Plan, the Urban Service Boundary (USB) study and others. She called for recognition of these achievements.

Commissioner Adams emphasized the County's achievements over the past two years, highlighting the need for steady leadership from the Commissioners. She stressed that decisions should be based on facts, not rumors. She expressed concern that ongoing distractions, leaks, and political maneuvering erode trust and divert attention from key issues. Commissioner Adams reaffirmed her commitment to accountability and transparency, advocating for thoughtful performance reviews instead of undermining the Administrator. She urged her fellow Commissioners to recognize these challenges for effective collaboration moving forward.

Michael Marsh addressed the Board to express his curiosity about a leaked text

message from a Commissioner to the Press. He emphasized the importance of clarifying the source of the leak, highlighting distractions caused by media involvement.

Walter McNulty expressed frustration with the Board's rush to approve the contract that was not due until April 2026. He emphasized the importance of listening to community members rather than acting independently. Mr. McNulty highlighted a lack of representation and accountability from Board members, insisting that decisions should reflect the wishes of the majority. He called for careful consideration and responsiveness to community concerns.

Tom Sullivan spoke in support of Administrator Titkanich.

A motion was made by Commissioner Moss, seconded by Commissioner Adams, to approve the County Administrator's Employment Agreement. The motion carried by the following vote:

Aye: 3 - Commissioner Adams, Commissioner Earman, and Commissioner Moss

Nay: 2 - Chairman Flescher, and Vice Chairman Loar

13. DEPARTMENTAL MATTERS

- A. Building and Facilities Services**
- B. Community Services**
- C. Emergency Services**
- D. Human Resources**
- E. Information Technology**
- F. Natural Resources**
- G. Office of Management and Budget**
- H. Parks, Recreation, and Conservation**

The Chairman called for a recess at 11:38 a.m. and reconvened at 11:47 a.m. with all members present.

- 13.H.1. [25-1056](#) Consideration of a Sale Agreement for the Purchase of the 19.6-acre Jungle Trail Island Club Manor site through the Environmental Lands Acquisition Bond

Attachments: [Attachment 1 Jungle Trail Island Manor Assessment.pdf](#)
[Attachment 2 Appraisals.pdf](#)
[Attachment 3 Draft Sales Agreement Jungle Trail Island Club Manor.pdf](#)

Deputy County Administrator Mike Zito presented the updated proposal for the acquisition of the Jungle Trail Island Club, a 19.6-acre tier-one property, through the Environmental Lands Acquisition Panel (ELAP). He stated that this matter was thoroughly discussed at the ELAP's October 24, 2025, meeting. After allowing the public time to review the appraisals and gather feedback, staff followed the established process and presented the information to the Board.

In response to Commissioner Earman, Wendy Swindell, the Assistant Director of Parks, Recreation & Conservation, emphasized the importance of the nearby location next to Captain Forster. She noted that staff aimed to tackle several issues at Captain Forster, particularly the flooding on the south side. Ms. Swindell explained that the site was essentially a blank slate, presenting a new opportunity for staff to consider potential solutions. She stated that staff would present a conceptual plan to the Board outlining what would be feasible.

A motion was made by Commissioner Earman, seconded by Commissioner Adams, to approve staff's recommendation. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman Loar, Commissioner Adams, Commissioner Earman, and Commissioner Moss

I. Planning and Development Services

J. Public Works

K. Sandridge Golf Club

L. Utilities Services

13.L.1. [25-1026](#) Review of America's Water Infrastructure Act Risk and Resilience Assessment Updates, IRCDUS Project ID 00.24.518

Recommended Action: This item will be a presentation by staff to the Indian River County Board of County Commissioners on the America's Water Infrastructure Act, Risk and Resilience Assessment Updates. No action is required.

Attachments: [IRC AWIA ERP - Commissioners Meeting](#)

Manager of Capital Projects Howard Richards was joined by Arcadis Consultant Corie Sapp, who presented slides on the America's Water Infrastructure Act (AWIA) Risk and Resilience Assessment and Emergency Response Plan Update Services. Ms. Sapp stated that the Emergency Response Plan (ERP) aligned with Local, State, and Federal standards. She explained that staff had updated and expanded the ERP and the Rapid Response Guide (Guide), a concise document that highlighted the critical information staff needed in an emergency. The Guide addressed the most significant hazards identified in AWIA, ensuring that Utility Services were prepared to respond effectively. It outlined the necessary resources, roles, and responsibilities for recovery and coordination with Emergency Services.

There was no further discussion on the Item.

A motion was made by Vice Chairman Loar, seconded by Commissioner Adams, to accept the America's Water Infrastructure Act (AWIA) Risk and Resilience Assessment and Emergency Response Plan Update. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman Loar, Commissioner Adams, Commissioner Earman, and Commissioner Moss

14. COUNTY ATTORNEY MATTERS

14.A. [25-1044](#) Culverted Road Crossing Maintenance Agreement with Vero West Business Park

Attachments: [Kenilworth Plat - PB6 PG43](#)

[Aerial for Culvert Access Agreement](#)

[Culverted Road Crossing Maintenance Agreement - Vero West Business Park.pdf](#)

Deputy County Attorney Susan Prado discussed the 30-foot-wide drainage canal right-of-way that had been established by the Kenilworth Estates Plat, which Vero West Business Park, LLC sought to develop. To access the property, a culverted road was needed to cross the right-of-way, and a maintenance agreement had been prepared between the County and the Vero West Business Park Property Owners' Association (POA). The agreement held the POA responsible for maintaining the culvert and road crossing, relieving the County of any obligations. Before finalizing the plat, clarifications on payment and maintenance responsibilities were necessary. The agreement would be recorded in public records to ensure clear responsibilities for the POA regarding the culvert and road crossing.

Ms. Prado informed Commissioner Moss that an internal road was currently in place, primarily connecting two private parcels owned by the applicant. This road did not facilitate any external traffic.

A motion was made by Vice Chairman Loar, seconded by Chairman Flescher, to approve staff's recommendation. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman Loar, Commissioner Adams, Commissioner Earman, and Commissioner Moss

15. COMMISSIONERS MATTERS

A. Commissioner Joseph E. Flescher, Chairman

B. Commissioner Deryl Loar, Vice Chairman

C. Commissioner Susan Adams

D. Commissioner Joseph H. Earman

E. Commissioner Laura Moss

16. SPECIAL DISTRICTS AND BOARDS

A. Emergency Services District

The Board of County Commissioners reconvened as the Board of Commissioners of the Solid Waste Disposal District. The minutes will be approved at an upcoming Solid Waste Disposal District meeting.

B. Solid Waste Disposal District

15.B.1. [25-1045](#) Residential Paper Shredding Event on November 15, 2025

Recommended Action: Solid Waste Disposal District staff recommends that the Board approve the Fall Residential Paper Shredding Event to be held on November 15, 2025.

Attachments: [Fall Paper Shredding Event 2025](#)

Recycling Specialist Jill Brown announced the Residential Paper Shredding event would be held on Saturday, November 15, 2025, from 7:00 a.m. to 11:00 a.m. at Southeast Secure Shredding.

No Action Taken or Required

C. Environmental Control Board

17. PUBLIC COMMENT: NON-AGENDA-RELATED MATTERS

Lisa Snycerski passionately advocated for community autonomy and local land-use rights, urging Indian River County to take a stand against legislation threatening Indian River County's way of life.

Chairman Flescher responded that, given the situation in Tallahassee and their recent actions, the Board's ability to exercise Home Rule was now restricted, preventing the Board from imposing more restrictive covenants.

18. ADJOURNMENT

There being no further business, the Chairman adjourned the meeting at 12:29 pm.