

DEPARTMENT OF HOMELAND SECURITY
Federal Emergency Management Agency
OPERATION STONEGARDEN (OPSG)
OPERATIONS ORDER AND BUDGET TEMPLATE

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Operation Order Name: OPSG FY 17 Florida, Indian River County Sheriff's Office

Operation Order Number:

Fiscal Year: 2017

Operations Dates: **From:** 9/1/2017 **To:** 8/31/2020

Report Date:

Executive Summary

Operation Stonegarden (OPSG) is funded by the Department of Homeland Security (DHS) and led by Customs and Border Protection (CBP) which supports a joint mission to secure the United States' borders along routes of ingress, to include travel corridors with international waters, in an effort to achieve the goal of a secure and resilient Nation. Costs can include, but are not limited to, equipment and personnel overtime to perform allowable planning, intelligence, and operations activities that meet the intent of the program.

Indian River County Sheriff's Office (IRCSO) shall lead operations with the ability to utilize resources from other local agencies including, but not limited to, Vero Beach Police Department (VBPD), Sebastian Police Department (SPD), and Indian River Shores Public Safety Department (IRSPSD), as the coastal/local law enforcement agency for Indian River County, Florida. Operations and intelligence activities will enhance the capability to detect, prevent, and deter terrorist activity, weapons of mass effect, smuggling of contraband, and human trafficking. These efforts will reduce crime in Indian River County and ultimately secure the safety of the Nation by limiting threats that would otherwise enter through our air and waterways.

Officers performing duties under this operation plan will act on intelligence led investigations and approved operations plans to enhance border security, support the DHS Mission and the National Border Patrol Strategy. Additionally, creation of specific operations following a qualifying incident or shared intelligence brief, will increase our capability to augment operational elements of state law enforcement specialized/technical teams. Lastly, we intend to leverage intelligence analysis in order to enhance our ability in identification and analysis of trends, linkages, and targeting to support a full range of enforcement including interdiction, investigation, and adjudication. Our goal is to obtain necessary equipment, provide man power, and intelligence in a joint effort to secure a resilient Nation by preventing threats and hazards that pose a risk.

I. SITUATION

A. General Situation:

Indian River County's northern border is along the Sebastian Inlet. Our locally known inlet and miles of undeveloped beach front have been utilized for illicit smuggling operations since prohibition. Sebastian Inlet is remotely located between the Ports of Fort Pierce and Cape Canaveral, thus patrolled less frequently by federal agencies. As security efforts at official ports of entry become more sophisticated and stringent, it is known that criminal organizations have utilized areas between ports of entry to enter the country. Historical maritime security efforts within Indian River County have focused primarily on traditional maritime safety and basic law enforcement concerns. Small vessels (under 300 gross tons) traveling adjacent to and through Indian River County can operate (often routinely and with ease) in close proximity to critical infrastructure and key resources in nearby Florida ports, which would qualify as potential high-profile targets. Indian River County also encompasses two local airports, which additionally allow for air movement in and out of the country. All of the information listed poses a moderate level of risk due to gaps in situation awareness. Our local agencies ability to perform operations alongside and share intelligence with Border Patrol in an effort to expand capabilities will mitigate those threats.

B. Terrain/Weather:

Indian River County encompasses twenty two and a half miles of relatively unincorporated Florida coastline, an additional twenty two miles of Indian River Lagoon, two small airports, multiple airfields, and is positioned a mere 70 miles from the Bahamian coastline, a country without stringent security measures and a documented history of drug activity.

These factors provide virtually unlimited opportunity for those who wish to utilize maritime and/or aviation conveyances to those who intend to breach our borders, smuggle humans, drugs, weapons, or other types of contraband. Another notable fact is the Gulf Stream that flows between Florida and the Bahamas is one of the most powerful ocean surface currents in the world. Mariners are able to take

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full advantage of these currents and prevailing easterly or southerly winds when departing the Bahamas to arrive on the Indian River County shoreline.

C. Criminal Element:

The United States Department of Justice National Drug Intelligence Center (NDIC) has designated South Florida as a high intensity drug trafficking area. Due to our country diligently protecting inland borders in recent years, criminal organizations are returning to the air and sea as a means to smuggle humans and contraband.

Indian River County's economic climate, largely dependent on agriculture and tourism, the rich demographic composition of Florida, ranked third for the number of immigrants living within its borders, provides a steady supply of vulnerable victims for traffickers to prey on. Prostitution, indentured servitude and migrant farm work are just a few examples of how Florida's unique demographic renders it an ideal location for human trafficking. Miami and the Florida Keys still remain popular destinations for human and drug smuggling, although heavy enforcement and prosecution in those areas push criminals to trend north.

Currently, the U.S. Government has an incomplete knowledge of the international recreational boating public, their travel patterns, and limited information available regarding fishing fleets and the multitude of small commercial vessels and/or aircraft operating in or near Indian River County Florida. Not only can these resources be exploited by a criminal element, small vessels and aircraft found in Indian River County are vulnerable to potential exploitation by terrorists to deliver weapons of mass destruction or improvised explosive devices as well.

The ability to gather, track and share intelligence between law enforcement agencies has become increasingly difficult and the criminal element has become more sophisticated with increased counter-intelligence capabilities. This vulnerability is compounded by a very limited advance notice of arrival requirements for most recreational small vessels arriving from abroad and the inability to screen them for illegal activity.

D. Friendly Forces:

Federal: Customs Border Protection (CBP) Border Patrol (BP), Immigration and Customs Enforcement (ICE), United States Coast Guard (USCG), Federal Bureau of Investigations (FBI), Drug Enforcement Administration (DEA).

State: Florida Department of Law Enforcement (FDLE), Central Florida Regional Domestic Security Task Force (CFRDSTF), Central Florida Information Exchange (CFIX), Florida Highway Patrol (FHP), Florida Fish and Wildlife Conservation Commission (FWC).

Local: Indian River County Sheriff's Office (IRCSO), Vero Beach Police Department (VBPD), Sebastian Police Department (SPD), Indian River Shores Public Safety Department (IRSPSD), Fellsmere Police Department (FPD).

II. MISSION

Operation Stonegarden is designed to coordinate surge efforts between federal, State and local law enforcement agencies to protect and secure our Nation's borders from terrorist activity, weapons of mass effect, contraband smuggling and human trafficking. Increased law enforcement presence along the border will result in the reduction of crimes, improvement of the quality of life for the citizens of Indian River County, and enhance the security of the Nation. Local agency leader Indian River County Sheriff's Office (IRCSO), with VBPD, SPD, and IRSPSD available as additional manpower if needed, will combine efforts with the Miami Sector Border Patrol to predict and prevent criminal activity. Officers assigned to Operation Stonegarden will enforce applicable state and local laws and regulations within the scope of their authority granted by the State of Florida. Approved intelligence activities will be conducted and the information shared between the partners to enhance operations. These agencies will also share equipment and resources as they coordinate with Border Patrol for grant activity, and to help locate wanted subjects, smuggled currency, and smuggled weapons.

III. EXECUTION

A. Management/Supervisor Intent:

IRCSO will increase border security through coordination, collaboration, and cooperation with U.S. Border Patrol Miami Sector under the provisions of Operation Stonegarden to establish a common operational picture (COP). The focus of this operations plan is aggressive enforcement of Florida law and denial of opportunity to criminal organizations in smuggling efforts, potential terrorist activity, ingress and egress to transportation hubs in Indian River County.

B. General Concept:

The IRCSO, utilizing VBPD, SPD & IRSPSD if additional manpower is needed, will conduct "Surge" border security through direct coordination with US Border Patrol Miami Sector. It is anticipated that the increase in law enforcement presence will significantly impact the perceived ability of criminal organizations to operate in the Miami Sector AOR (Area of Responsibility) in Florida. Intelligence information assessments are critical to this operation. IRCSO will leverage available technology, operations personnel, analyst personnel, and specific monthly performance reporting to supply information to federal agencies which will enhance their ability to identify and analyze trends, linkages, and targeting in order to support a full range of enforcement including, but not limited to, interdiction, investigation and adjudication.

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C. Specific Responsibilities:

1. Share information collected by operations and reviewed by analysts between U.S. Customs and Border Patrol and local law enforcement agencies relevant to Indian River County.
2. Perform intelligence led operations to include, but not limited to interdiction, investigation, adjudication, and local "surge" activities coordinated by U.S. Border Patrol in conjunction with local law enforcement.
3. Report all pertinent operations, intelligence, milestone, and financial data in a clear and concise format to the required agency.

D. Coordinating Instructions:

Agencies, assets, and related operations will coordinate activities through the border patrol station responsible for AOR's where specified operations will be conducted. Agencies will work together to stage and/or support operations, establish traffic patterns, and maintain a strong law enforcement presence by land, air, and water in Indian River County to deter criminal and/or terrorist activity. Agencies will submit reports using prescribed procedures dictated in the award documentation. The Miami Border Patrol Sector will determine specific operational areas. Agencies will coordinate with the BP to ensure the ability to redirect resources to areas deemed the greatest risk to national security based on the most current intelligence and illegal border related activity trends.

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IV. ADMINISTRATION/LOGISTICS/BUDGET REQUEST

The Current Fiscal Year Operations order budget spending plan worksheet will begin at Section IV Administration/Logistics/Budget. The Worksheet will need to contain itemized listing of overtime, fringe, equipment, fuel, maintenance, mileage, travel and M&A. Budget spending plan should be planned in one or 2 year increments. Grantees may not begin operations, obligate, or expend any funds until the final Operation Order and embedded budget has been approved by FEMA GPD and CBP/USBP Headquarters and any existing special conditions and/or restrictions are removed.

The sample table provided should be utilized as the standard official format to be utilized in the execution of operations orders. A detail itemization and justification section is to be documented in the same format as the example demonstrated on the following page. Each State, Local, or Tribal entity will need to be separated and categorized in the same order each category has been listed on the A.1 Example.

The preparer should first enter all the information below in the justification section of the budget and use the tables to fill in the chart above.

A. Cost Estimates/Funding/Issues

Chart A.1 Cost Estimates/Funding Issues/Budget Chart (Year 1)

County Name Indian River County

Administration/Logistics/Budget		Narrative Justification (Computation of Items)	Federal Request
Law Enforcement Operational Overtime <i>*Over 50% in OT funding needs a Personnel Cap Waiver request letter.</i>		Operational and Intelligence OT	77,079
Fringe Benefits for Law Enforcement		Allowable Fringe for OT	12,921
		Overtime and Fringe Total	90,000
General Equipment <i>* Justification Letter needed for \$100K or more purchases *If more space is needed show total equipment cost and list all equipment in justification section of budget.</i>	N/A	N/A	0
Special Equipment <i>* Needs Justification Letter</i>	N/A	N/A	0
Vehicles, Watercraft, other type of vehicles <i>* Needs Justification Letter</i>	17WC-00-BOAT-Watercraft	Offshore Boat (including trailer and accessories)	290,000
Regional Capability Building Equipment <i>* Needs Justification Letter</i>	N/A	N/A	0
		Equipment Total	290,000
Vehicles	Fuel Cost	List Counties with Fuel Totals	0
	Maintenance Cost	List Counties w/ Maintenance Totals	0
	Mileage Cost	List Counties with Mileage Totals	0
Travel, Lodging, and Per diem	For Deployed LE and/or Federally sponsored (DHS/FEMA) border security task force meetings	List Counties with Travel Totals	0
County M&A		Sub-Recipient County Only	0
		Total Funding Cost	380,000

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Itemized Cost and Justifications

Overtime	
OVERTIME IS ESTIMATED BASED ON PREVIOUS YEARS USAGE AND AVERAGED COSTS.	
Maritime Patrols: \$33,783.00 Averaged OT rate x 2 personnel x 8 hours x 4 details x 12 months per year x 3 years	
Aviation Patrols: \$15,148.00 Averaged OT rate x 2 personnel x 4 hours x 4 details x 4 quarters per year x 3 years	\$77,079.00
Highway Interdiction: \$15,148.00 Averaged OT rate x 9 personnel (one supervisory) x 3 hours x 1 details x 4 quarters per year x 3 years	
Intelligence Analysis: \$13,000.00 Averaged OT rate x 1 personnel x 3 hours x 36 details x 3 years	
Fringe	
(FICA 7.65%) (Retirement 7.26%) + (WC .17%) PERCENTAGES WILL VARY/ESTIMATED	\$12,921.00
Equipment	
Item 1 -	
Offshore Boat (including trailer and accessories) Justification Letter attached Sample quotes attached	\$290,000
Item 2 -	
N/A	0
Fuel	
N/A IRC SO will cover fuel cost of all equipment used (boats, vehicles, aircraft)	0
Maintenance	
N/A IRC SO will cover maintenance cost of all equipment used (boats, vehicles, aircraft)	0
Mileage	
N/A IRC SO will not request mileage reimbursement	0
Travel	
N/A	0
M&A	
(Only the Sub-recipient County can claim M&A)	0

Table A.1 this table is for each individual participant for their proposed expenditures only

Indian River County		Sub-Recipient Cost Summary								
	Cost Categories	Overtime	Fringe	Equipment	Fuel	Maintenance	Mileage	Travel	M&A	Total
+	Indian River County Sheriff's Office	77,079	12,921	290,000	0	0	0	0	0	380,000
-										
+	N/A									
-										

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Table A.2 TOTALS - Total proposed expenditures for all participating partners

OPSG OO		(State and Name) Operation Order Total Budget Summary Overview								
	Cost Categories	Overtime	Fringe	Equipment	Fuel	Maintenance	Mileage	Travel	M&A	Total
+	Sub-recipient Name									
-										
	Friendly Force Name									
	Total Cost									

OPSG OO		(State and Name) Operation Order Total Budget Summary Overview								
	Cost Categories	Overtime	Fringe	Equipment	Fuel	Maintenance	Mileage	Travel	M&A	Total
+	Sub-recipient Name									
-										
	Friendly Force Name									
	Total Cost									

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B. Travel:

N/A

C. Lodging:

N/A

D. Reception of Detailed Personnel:

N/A

E. Uniform and Equipment:

N/A

F. Special Equipment:

N/A

G. Alien Processing:

Apprehensions and seizures will be processed by Miami Sector Border Patrol Station per current SOP.

H. Medical:

Indian River County Medical Center
1000 36th Street, Vero Beach, FL 32960
772-567-4311

I. Detention/Transportation:

Suspects that are apprehended will be transported by agent or contract personnel to Indian River County Jail for further processing.

J. Vehicles:

Utilize our Hawk, boats, and multiple patrol vehicles as needed for approved operations.

V. COMMAND/ CONTROL/ COMMUNICATION

A. Chain of Command:

Each law enforcement agency will follow its own chain of command concept.

B. Unit Command:

The Indian River County Sheriff's Office designated program manager shall designate an appropriate supervisor during detail operations.

C. Communications Detail:

IRCSO will coordinate with other units/agencies to patch common frequencies. Communications between IRCSO and federal agencies will take place through the utilization of telephone, email correspondence and other agreed upon electronic means until other technology becomes available.

D. Map Coordinates:

Notes:

N/A

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Longitude: 27.6386 N

Latitude: 80.3973 W

Degrees: _____

Minutes: _____

Seconds: _____

Decimal: _____

Location Zone: Miami Se

ANNEX

A. Administration Annex:

Indian River County Sheriff's Office will administer the operations and take fiscal and programmatic reporting responsibilities for this grant. The IRC SO Special Operations Section Lieutenant, under the direction of Indian River County Sheriff, Deryl Loar, will serve as Program Manager for Operation Stonegarden, Indian River County.

B. Execution Annex:

Operation Stonegarden will be executed by a joint effort to include:
Chief Patrol Agent –CBP Miami Sector Headquarters, (TBD) (305) 810-5120
Indian River County Sheriff's Office – Sheriff Deryl Loar, (772) 978-6404
Vero Beach Police Department – Chief David Curry (772) 978-4610
Sebastian Police Department – Chief Michelle Morris (772) 589-5233
Indian River Shores Public Safety - Chief Michael Jacobs (Acting) (772) 231-1771

C. Command Annex:

Indian River County Sheriff's Office Chain of Command:
Sheriff Deryl Loar
4055 41st Ave, Vero Beach, FL 32960, (772) 978-6404
Chief James Harpring
4055 41st Ave, Vero Beach, FL 32960, (772) 978-6414
Major John Burdock
4055 41st Avenue Vero Beach, FL 32960, (772) 978-6125
Captain Anthony Consalo
4055 41st Ave, Vero Beach, FL 32960, (772) 978-6160
Lieutenant James Hyde (Program Manager)
4055 41st Ave, Vero Beach, FL 32960, (772) 978-6329
Vero Beach Police Department:
Chief David Curry
1055 20th Street, Vero Beach, FL 32960, (772) 978-4610
Sebastian Police Department:
Chief Michelle Morris
1201 Main Street, Sebastian FL, 32958, (772) 589-5233
Indian River Shores Public Safety Department:
Chief Richard Rossell
6001 N. A1A, Indian River Shores, FL, 32963 (772) 231-1771

D. Media Action Plan:

Agency Public Information Officers will coordinate the release of information to the public.

Legal Review:

As required by each participating agency.

Risk:

Refer to Section I-A-General Situation and I-C-Criminal Element sections.

Photos:

N/A