



Indian River County, Florida

Indian River County
Administration Complex
1801 27th Street
Vero Beach, Florida 32960
indianriver.gov

Meeting Minutes - Final

Board of County Commissioners

Joseph Flescher, District 2, Chairman

Deryl Loar, District 4, Vice Chairman

Susan Adams, District 1

Joseph H. Earman, District 3

Laura Moss, District 5

John A. Titkanich, Jr., County Administrator

Jennifer W. Shuler, County Attorney

Ryan L. Butler, Clerk of the Circuit Court and Comptroller

Tuesday, May 20, 2025

9:00 AM

Commission Chambers

1. CALL TO ORDER

Present: 5 - Chairman Joseph Flescher
Vice Chairman Deryl Loar
Commissioner Susan Adams
Commissioner Joe Earman
Commissioner Laura Moss

2.A. A MOMENT OF SILENT REFLECTION FOR FIRST RESPONDERS AND MEMBERS OF THE ARMED FORCES

2.B. INVOCATION

Sheriff Eric Flowers

3. PLEDGE OF ALLEGIANCE

County Attorney Jennifer Shuler

4. ADDITIONS/DELETIONS TO THE AGENDA / EMERGENCY ITEMS

Added: Item 5.D. Letter of Support

Pulled: Item 9.P. FFWCC Manatee Speed Zone

Approved as amended

5. PROCLAMATIONS and PRESENTATIONS

- 5.A. [25-0487](#) Presentation of Proclamation Designating May 17th Through May 23rd As National Safe Boating Week

Recommended Action: Recommend Read & Present

Attachments: [Boating Safety](#)

John McCarty, Vice Commander of Coast Guard Auxiliary, Flotilla 56, explained the role that civilian volunteers have in supporting the Coast Guard in its non-military missions. He was present in recognition of National Safe Boating Week, established by the Federal Safe Boating Act in 1958, to promote awareness and safety. Members of Flotilla 56 thanked the Board for their commitment to safe boating and encouraged everyone to wear life jackets.

Read and Presented by Commissioner Earman

- 5.B. [25-0572](#) Presentation of Proclamation Designating May 2025 As National Tourism Month

Recommended Action: Read & Present

Attachments: [National Tourism Month](#)

Read and Presented by Chairman Flescher

- 5.C. [25-0573](#) Presentation by the Indian River County Chamber of Commerce Regarding Tourism Month

Recommended Action: Present PowerPoint

Ben Earman, Vice President of Tourism and Marketing with the Indian River Chamber of Commerce, presented statistics about the economic impact of tourism in Indian River County. He reported that visitor spending had increased in 2023 which generated tourist tax revenue for beach renourishment and support for local businesses. Mr. Earman then debuted the latest marketing campaign for Indian River County and announced awards won for the previous year's campaign. A video presentation of the latest ad campaign focused on why Indian River County was a great place to visit.

Presented

5.D. 25-0593 5.D. Letter of Support for State Senator Mike Haridopolos (District 8)

Chairman Flescher discussed Congressman Mike Haridopolos' interest in Indian River County. The Congressman had identified a project for funding consideration and noted the submission was a commitment for consideration, not a guarantee. The Chairman requested the Board's participation in signing a letter of support for the Fellsmere project.

Cindy Emerson, Community Services Director, was joined by staff as she presented the vision for a public library and community resource center in Fellsmere. Ms. Emerson discussed the work of the Fellsmere Action Committee team, which put together the plans, and shared the vision for a space to fulfill the community's needs. The next step was to collect community feedback and build a formal funding submission for a \$12 million grant.

A motion was made by Commissioner Adams, seconded by Chairman Flescher, to approve signing letter of support for Representative Mike Haridopolos' commitment to request funding for the Fellsmere project. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman Loar, Commissioner Adams, Commissioner Earman, and Commissioner Moss

6. APPROVAL OF MINUTES**6.A. [25-0552](#) Regular Meeting Minutes of March 11, 2025**

Recommended Action: Approve

Attachments: [03112025 BCC Draft](#)

A motion was made by Commissioner Adams, seconded by Vice Chairman Loar, to approve the Regular Meeting Minutes of March 11, 2025 as written. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman Loar, Commissioner Adams, Commissioner Earman, and Commissioner Moss

7. INFORMATION ITEMS FROM STAFF OR COMMISSIONERS NOT REQUIRING BOARD ACTION**7.A. [25-0568](#) Environmental Land Acquisition Panel Vacancy**

Recommended Action: Announce Vacancy

Attachments: [250507 Jeff Beal Email Resignation](#)

No Action Taken or Required

8. PUBLIC COMMENT: AGENDA-RELATED MATTERS (EXCEPT FOR PUBLIC HEARINGS)**9. CONSENT AGENDA**

A motion was made by Commissioner Adams, seconded by Vice Chairman Loar, to approve the Consent Agenda as amended, pulling Item 9.G. for discussion. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman Loar, Commissioner Adams, Commissioner Earman, and Commissioner Moss

9.A. [25-0544](#) Children Services Advisory Committee: De-obligation of Funding for Salvation Army FY 2024-2025

Recommended Action: Staff recommend the Board de-obligate funding to The Salvation Army for the After School Music Education for Children & Youth program in the amount of \$10,000 and preserve the finds in Reserve for Contingency for future needs.

Attachments: [CSAC Approved Program Funding FY 24-25](#)
[June 2024 Staff Report - CSAC Recommended Program Allocations](#)
[Salvation Army Letter](#)
[The Salvation Army of Indian River Grant Contract FY24-25](#)

Approved staff's recommendation

9.B. [25-0554](#) Master Agreement to Reimburse Property Appraiser for Non-Ad Valorem Assessment Costs

Recommended Action: Staff recommends the Board of County Commissioners approve the attached agreement with the Indian River County Property Appraiser.

Attachments: [2025 05 05 IRC Property Appraiser Reimbursement Agreement js.docx](#)

Approved staff's recommendation

9.C. [25-0555](#) Agreement to Reimburse Tax Collector for Waters Edge Non Ad Valorem Assessment Costs

Recommended Action: Staff recommends the Board of County Commissioners approve the attached agreement with the Indian River County Tax Collector.

Attachments: [IRC Tax Collector Reimbursement Agmt Waters Edge](#)

Approved staff's recommendation

9.D. [25-0556](#) Agreement to Reimburse Tax Collector for Universal Solid Waste Non Ad Valorem Assessment Costs

Recommended Action: Staff recommends the Board of County Commissioners approve the attached agreement with the Indian River County Tax Collector.

Attachments: [SWDD - IRC Tax Collector Reimbursement Agreement Waste Collection.pdf](#)

Approved staff's recommendation

9.E. [25-0561](#) Drainage Easement for Ganbin/Jackson Eminent Domain Settlement

Recommended Action: Staff recommends approval of the attached drainage easement and allow the chairman to sign the attached drainage easement so that it may be sent off for recording in order for the County to be in compliance with the final judgment in this eminent domain case.

Attachments: [221280122 Final Judgment](#)
 [221640841 Amended Final Judgment](#)
 [221280122 Order](#)
 [20250430 Respondent Only Signed Drainage Easement Agmt](#)

Approved staff's recommendation

9.F. [25-0501](#) Updated RX Benefits Administrative Services Agreement Effective October 1, 2024 and Exhibit A - Pricing Addendum Effective January 1, 2025

Recommended Action: Staff respectfully requests the Board of County Commissioners approve and authorize the Board Chairman to sign the updated 2024 Administrative Services Agreement reflecting the improved January 1, 2025 pricing with RX Benefits after review and approval by the County Attorney.

Attachments: [RXBenefits ASA effective 10.1.2024](#)
 [Pricing Addendum Savings Analysis](#)

Approved staff's recommendation

9.G [25-0497](#) Florida Department of Transportation's SRA1A Bridge Replacement and Indian River County's Artificial Reef Program

Recommended Action: Staff recommends the BCC approve the following items in order to enable the County to repurpose up to 3,500 tons of FDOT SRA1A Sebastian Inlet Bridge demolition material for deployment within the County's permitted artificial reef sites.

1. Authorize the transfer of up to \$84,000.00 in funds from within the Coastal Engineering/Other Professional Services Account No. 12814472-033190 into Coastal Engineering/Artificial Reef Account No. 12814472-033490-05053, resulting in a total of \$109,000.00 Artificial Reef funding from the County.
2. Accept \$110,000.00 donation from Coastal Conservation Association, Inc., and authorize the Chair to execute the Local Funding Agreement between CCA and IRC upon concurrence by the County Attorney. Donated funds to be used to offset LFA Agreement costs with the FDOT, contingent on BCC approving FDOT LFA.
3. Execute Resolution committing \$219,000.00 in County funds to the FDOT under proposed LFA 445618-1-52-01.
4. Enter into LFA 445618-1-52-01 with FDOT for the Project and authorize the Chair to execute the agreement upon concurrence by the County Attorney.
5. Authorize CCA to provide names for 50% (up to 3) of the Artificial Reef deployments, pending BCC approval of the proposed names.

Attachments: [LFA Funding Resolution.docx](#)
 [FDOT Local Funding Agmt](#)
 [Coastal Conservation Assoc Florida Ltr of Support.](#)
 [Exhibit A CCA](#)
 [CCA LFA Artificial Reef](#)

Kylie Yanchula, Natural Resource Director, was joined by project partners to discuss the State Road A1A (SRA1A) Bridge Replacement project, and the Indian River County Artificial Reef Program. Ian Biava, Consultant Project Manager, in conjunction with FDOT, presented PowerPoint slides with updates on the two parts of the project: replacement of the existing bridge and repaving of SRA1A. The design phase would be completed in June, and construction completion was estimated for Fall 2031. Graphics showed the new bridge design with improvements for the

community, and shoreline protections.

As an offshoot of the bridge construction, FDOT planned to contribute 3,500 tons of surplus concrete demolition debris to the artificial reef system off the coast of Sebastian. Logan Kennovin, Assistant Director of Habitat Restoration with the Coastal Conservation Association (CCA) of Florida, discussed the CCA's partnership with the County to deploy the materials off the coast, and the benefits to the reef system.

A motion was made by Commissioner Adams, seconded by Commissioner Moss, to approve staff's recommendation and Resolution 2025-019, authorizing the Chairman's execution of a Locally Funded Agreement (LFA) FM No. 445618-1-52-01 with the Florida Department of Transportation (FDOT) for SRA1A Sebastian Inlet bridge replacement surplus concrete demolition debris to be used in the County's Artificial Reef Program. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman Loar, Commissioner Adams, Commissioner Earman, and Commissioner Moss

9.H. [25-0539](#) Release of Retainage for Sector 4 Hurricanes Ian and Nicole Dune Renourishment Project (IRC-2318)

Recommended Action: Staff recommends release and payment of Contractor's retainage in the amount of \$259,118.46.

Attachments: [SECTION 00632_Cert of Project Completion](#)
 [Change Order No 2318-1.pdf](#)
 [Coastal Tech Recommendation of Payment.pdf](#)
 [Sector 4 Pay App No 2318-6.pdf](#)

Approved staff's recommendation

9.I. [25-0543](#) Work Order No. 2018029-13 - APTIM Sector 5 Pre-Construction and Engineering Services

Recommended Action: Staff recommends the BCC authorize Work Order No. 2018029-13 in the total lump sum amount of \$67,479.55. Additionally, staff recommends the BCC authorize the Chairman to execute Work Order No. 2018029-13.

Attachments: [APTIM Work Order No 2018029-13](#)
 [Work Order No 2018029-13 Agreement Execution](#)

Approved staff's recommendation

- 9.J. [25-0350](#) Extension of the Transit Service Agreement, Transit Administration Facility Lease, and Main Transit Hub Sublease with Senior Resource Association

Recommended Action: Staff recommends the Board approve the extensions of the Transit Service Agreement, the Transit Administration Facility Lease, and the Main Transit Hub Sublease with Senior Resource Association.

Attachments: [2018 Service Agreement](#)
[Service Agreement Extension](#)
[Lease Admin Facility](#)
[Admin Facility Resolution](#)
[SRA Sublease for Main Hub](#)
[Transit Hub Resolution](#)

Approved staff's recommendation and Resolution 2025-020 (Admin), approving a two-year lease with the Senior Resource Administration, Inc., a Florida non-profit corporation, and Resolution 2025-021 (Transit), approving a two-year lease with the Senior Resource Administration, Inc., a Florida non-profit corporation.

- 9.K. [25-0482](#) Interlocal Agreement with the City of Vero Beach for Canal Clearing at the Jackie Robinson Training Complex (JRTC)

Recommended Action: Staff recommends approval of the Interlocal Agreement with the City for canal clearing at the Jackie Robinson Training Complex. This cooperative effort provides a timely solution to flooding and safety concerns, aligns with strategic priorities, and ensures full cost recovery for the County.

Attachments: [Exhibit A 5 6 2025](#)
[Canal Clearing Exhibit B 5 6 2025](#)
[Revised 2025 Interlocal Agmt IRC-VB re Canal Clearing](#)

Approved staff's recommendation

- 9.L. [25-0538](#) Local Option Gas Tax Distribution Percentages

Recommended Action: Staff recommends approval of the 2025/2026 revenue distribution percentages and submitting the approved Local Option Gas Tax distribution percentages to the Department of Revenue by the deadline date of July 1, 2025.

Attachments: [LOGT 2025 Chart Final](#)

Approved staff's recommendation

- 9.M. [25-0551](#) Work Order No. 20 Kimley-Horn & Associates, Inc. 1st Street SW & 27th Avenue Intersection (IRC-1231)

Recommended Action: Staff recommends approval of Work Order No. 20 to Kimley-Horn & Associates, Inc. authorizing the professional services as outlined in the Scope of Services and requests the Board authorize the Chairman to execute Work Order No. 20 on their behalf in a not-to-exceed amount of \$239,900.

Attachments: [IRC-1231_KHA_WO20_20250520](#)

Approved staff's recommendation

- 9.N. [25-0549](#) Approval for Purchase of Fire Station Cabinets

Recommended Action: Staff recommends the Board authorize to waive the requirement for bids for the purchase of replacement of Fire Station Cabinets and to issue a Purchase Order in the amount of \$134,036.

Attachments: [IRCFD STATION 2 ESTIMATE TKT 410009](#)

[Cabinets for Stations layout](#)

[FIBELUMNCABINETSPATTON](#)

Approved staff's recommendation

- 9.O. [25-0550](#) Approval of Agreement for Upgrade to Public Safety Land Mobile Radio Network

Recommended Action: Staff recommends the Board waive the requirement for bids for the necessary improvements and authorize the Chairman to execute the agreement with Communications International, after review and approval by the County Attorney as to form and legal sufficiency.

Approved staff's recommendation

9.P. [25-0542](#) Florida Fish and Wildlife Conservation Commission Manatee Speed Zone Rule Review Committee Request

Recommended Action: Staff recommends the Board of County Commissioners authorize staff to form a Local Rule Review Committee for the proposed FWC rule changing manatee speed zones within the Indian River County section of the Indian River Lagoon. Staff recommends each Board member appoint two (2) members to the LRRC consisting of one (1) waterway user and (1) manatee/environmental advocate. Staff recommends the Board authorize staff to solicit applications for and approve the remaining 4 members. Staff also recommends the Board authorize staff to be the liaison between FWC and the Local Rule Review Committee to facilitate the local rule review process.

Attachments: [2025_LRRC App](#)

Postponed/Continued

10. CONSTITUTIONAL OFFICERS and GOVERNMENTAL AGENCIES

11. PUBLIC ITEMS

A. PUBLIC HEARINGS

B. PUBLIC NOTICE ITEMS

12. COUNTY ADMINISTRATOR MATTERS

13. DEPARTMENTAL MATTERS

A. Building and Facilities Services

B. Community Services

C. Emergency Services

D. Human Resources

E. Information Technology

F. Natural Resources

G. Office of Management and Budget

H. Parks, Recreation, and Conservation

I. Planning and Development Services

13.I.A. [25-0560](#)**Oslo Road Corridor Study - Recommendations for Urban Service Boundary (USB) Expansion and Corridor Planning**

Recommended Action: Based on thorough analysis and extensive community engagement, the Planning and Development Services Department presents the following strategic recommendations for inclusion in the upcoming Comprehensive Plan update:

1. Urban Service Boundary Expansion:

- Strategically expand the USB westward along Oslo Road/9th Street SW to include the area between 58th Avenue SW and 74th Avenue SW, bounded by 5th Street SW to the north and 13th Street SW to the south. Additionally, the USB should further extend west to 98th Avenue SW with the same northern and southern limits. This expansion will incorporate approximately 2,180.3 acres into the USB.
- This expansion will proactively address anticipated growth pressures, enhance economic vitality, and optimize connectivity resulting from the new Oslo Road / I-95 interchange.

2. Temporary Moratorium on Rezoning:

- Implement a six-month temporary moratorium on rezoning requests within the newly defined Oslo Corridor. This pause will enable the Planning and Development Services Department to update the Future Land Use designations comprehensively and develop detailed development guidelines and architectural standards.
- If necessary, an extension of up to six additional months may be considered to finalize regulations and ensure consistency and quality development.

3. Corridor Overlay District:

- Establish an Oslo Corridor Overlay District with precise boundaries extending from 58th Avenue SW to 98th Avenue SW, bounded north by 5th Street SW and south by 13th Street SW.
- This Overlay District will specify regulations including zoning classifications, permitted uses, architectural guidelines, landscaping standards, and building setbacks. The goal is to create a cohesive, visually appealing gateway reflecting community values and enhancing the Corridor's identity.

ALTERNATIVE OPTION

No Expansion of USB:

Alternatively, the Board of County Commissioners may opt not to expand the existing USB. Under this scenario, existing zoning and Future Land Use designations remain unchanged, negating the immediate need for an

Overlay District.

STAFF RECOMMENDATION

Attachments: [Oslo Corridor Recommendation Report](#)

Chris Balter, Planning and Development Services Director, along with Logan Woody, Associate Planner, presented the Oslo Corridor recommendation report. In 2024, the County began the Urban Service Boundary (USB) study to address population growth and development. This report looked at the Oslo corridor which runs through the new Oslo Road/I95 interchange. This study evaluated the potential for extending the boundary to cover the two-mile USB gap which was bounded east to west by 58th and 74th Avenue SW, and north to south by 5th and 13th Street SW.

The report studied vacant parcels, Future Land Use (most of the area was Agriculturally zoned), current zoning, environmental constraints, wetland areas, the floodplain, transportation, existing roadways, pedestrian and bicycle systems, connectivity, and adjacent municipalities. The County gathered input from residents' concerns: the impacts of growth, preferences for public spaces, parks and agricultural land, and preserving the County's quality of life and natural resources. The presentation closed with staff's recommendation.

Commissioners weighed-in with their perspective. Commissioner Moss spoke against additional housing development in the area, noting the community preferred quality of life enhancements. Commissioner Earman was in favor of the moratorium on rezoning to allow time to consider balanced growth. Vice Chairman Loar was in favor of filling-in the infrastructure gap, a one-year moratorium, and the overlay district. County Attorney Shuler advised the Board of proposed legislation which may affect the County's approach to development. Mr. Balter explained the overlay district was a special zoning layer to promote consistency and quality of development.

The Chairman opened the floor for public comments.

Jeanne Koontz supported a one-year moratorium, improved infrastructure, and consideration for agricultural land.

Rusty Banack noted there was not enough water for agriculture east of I95, and supported the moratorium and filling-in infrastructure gaps.

Ruth Collier spoke in favor of expanding the USB.

Donna Keys advocated for waiting two to three years before expanding the USB to gauge the impact of the Oslo Road interchange.

Richard Bialosky talked about the unintended consequences of a moratorium, and favored waiting before expanding the USB to consider a holistic approach to development.

Joseph Paladin spoke of his experience as a developer, favored quality growth, and advocated for developers to fund growth.

Mr. Balter spoke of the benefits of having a plan to prevent haphazard development, and informed there would be more opportunities for public engagement.

A motion was made by Vice Chairman Loar, seconded by Commissioner Earman, to approve staff's recommendation with an amendment to extend the moratorium on rezoning to one year. The motion carried by the following vote:

Aye: 4 - Chairman Flescher, Vice Chairman Loar, Commissioner Adams, and Commissioner Earman

Nay: 1 - Commissioner Moss

J. Public Works

13.J.1 [25-0574](#)

Consideration of a Resolution Electing to Use the Uniform Method for the Levy, Collection and Enforcement of Non-Ad Valorem Assessments for Street Paving in the Oslo Park Area

Recommended Action: The Public Works Department recommends that the Board discuss the resolution and vote to either close out the previous MSBU Paving initiative or to schedule a Public Hearing to approve staff to begin a special assessment project under Chapter 206 of the Indian River County Ordinance Code.

Attachments: [IRC-2308 MEM AH-TO-AJ 042925](#)
[IRC-2308 OSLO MSBU STAFF MEMO With Survey Results](#)

Addie Javed, Public Works Director, provided an update to the street paving project in the Oslo Park area. In 2024, staff provided the Board with an estimated project cost of \$14.75 million, which would result in an assessment of about \$1,640 per parcel for the next 20 years. Staff was then directed to try to obtain the 67% approval from residents needed to proceed. After two outreach sessions, only 11% of residents responded, and the majority of those were not in favor of the design due to costs. The Board had two options: close the initiative or move forward without sufficient support and hold a public hearing.

Vice Chairman Loar expressed disappointment, mentioning that this initiative had been in discussion for years and highlighted the rising costs if action was delayed. He favored closing the current MSBU initiative and returning later with better options. Discussion underscored the desire for improvements while grappling with increased costs, and the challenge of securing enough community support.

A motion was made by Vice Chairman Loar, seconded by Chairman Flescher, to approve closing out the previous Board action of a draft ordinance. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman Loar, Commissioner Adams, Commissioner Earman, and Commissioner Moss

K. Sandridge Golf Club**L. Utilities Services****14. COUNTY ATTORNEY MATTERS**

14.A. [25-0510](#) Demolition Lien Reduction - 4541 38th Court, Vero Beach, FL 32967

Recommended Action: The County Attorney's Office recommends that the Indian River County Board of County Commissioners waive 90% of the accrued interest, so long as the lien and 10% of the outstanding interest for a total of \$5,302.87 is paid within 60 days and that once paid, the Board authorizes the Chairman to execute a release of the lien.

Attachments: [2015 Lien](#)

[QCD dtd 12.044.2024 Wild to Tiene OR3742 PG886](#)

Deputy County Attorney Susan Prado presented the Board with a request to provide a reduction on a demolition lien for the property at 4541 38th Court. The Attorney's Office recommended following prior recent practice of waiving 90 percent of the interest, as long as the lien and the remaining 10 percent interest was paid within 60 days; the total due was \$5,302.87.

New property owner Dady Tiene explained he had purchased the property at a tax deed auction with the intention to build a home, and was unaware of liens against the property. Mr. Tiene told the Board he was already making payments on a Utility lien, and was not able to pay the demolition lien total within 60 days.

Discussion ensued among the Commissioners with some noting Mr. Tiene should have done due diligence before purchasing the property at auction. Other Commissioners advocated for trying to help Mr. Tiene since he was trying to make good on the liens. County Attorney Prado noted she was unaware the new owner could not pay the lien in full. County Attorney Jennifer Shuler suggested at least stopping the interest accrual, and having a future discussion on the matter. Chairman Flecher liked the suggestion, but was wary of setting a new precedent, especially considering Mr. Tiene did not have the funds to build. Commissioner Earman suggested extending the time for repayment.

A motion was made by Commissioner Earman, seconded by Commissioner Adams, to extend the time for repayment of the \$5,302.87 to one year, and stop interest from accruing in that time. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman Loar, Commissioner Adams, Commissioner Earman, and Commissioner Moss

14.B. [25-0558](#) Resolution Merging Public Safety Coordinating Councils

Recommended Action: The County Attorney's Office recommends that the Board approve the attached Resolution.

Attachments: [2025 05-05 Resolution - PSC-CJMHSA - final js\(cm\)](#)
[Resolution 93-220](#)
[Resolution 2016-101](#)

County Attorney Jennifer Shuler brought forth two items for the Board's consideration. The first was a recommendation to merge two councils: the Public Safety Coordinating Council (PSCC) and the Public Safety Council for Criminal Justice, Mental Health, and Substance Abuse (PSC), which was required by Florida Statute. Attorney Shuler noted that the PSCC was not meeting currently, and all their members served on the larger PSC, which met quarterly. The second item was a follow-up to Commissioner Adams' request to explore creating an opioid and substance use task force. Attorney Shuler met with Thrive, the agency which administers opioid funds, and both agreed that a task force would create more bureaucracy and make them less flexible. The County Attorney suggested having the PSC take on the duties of making recommendations and receiving reports regarding opioid funds.

Carrie Lester, CEO of Thrive, appreciated having the PSC available as a conduit for providing the Board with updates and information.

A motion was made by Commissioner Adams, seconded by Chairman Flescher, to approve staff's recommendation and Resolution 2025-022, abolishing the Public Safety Coordinating Council and revising the Public Safety Council for Criminal Justice, Mental Health and Substance Abuse to meet the statutory requirements of both councils. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman Loar, Commissioner Adams, Commissioner Earman, and Commissioner Moss

14.C. [25-0559](#) Interlocal Agreement regarding the Humiston Boardwalk Project

Recommended Action: The County Attorney's Office recommends that the Board approve the attached agreement.

Attachments: [2025 Interlocal Agreement IRC-VB re Humiston Project is PDF](#)

County Attorney Jennifer Shuler presented the Board with an Interlocal Agreement (ILA) regarding the County's contribution to the Humiston Boardwalk Project, as discussed at the Board's January 28, 2025 meeting. The agreement specified the funding commitment, approved spending categories, and payment procedures. The City of Vero Beach's Council approved the ILA at their May 13, 2025 meeting.

A motion was made by Commissioner Earman, seconded by Vice Chairman Loar, to approve staff's recommendation. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman Loar, Commissioner Adams, Commissioner Earman, and Commissioner Moss

15. COMMISSIONERS MATTERS

A. Commissioner Joseph E. Flescher, Chairman

B. Commissioner Deryl Loar, Vice Chairman

C. Commissioner Susan Adams

D. Commissioner Joseph H. Earman

E. Commissioner Laura Moss

16. SPECIAL DISTRICTS AND BOARDS

A. Emergency Services District

B. Solid Waste Disposal District

The Board of County Commissioners reconvened as the Board of Commissioners of the Solid Waste Disposal District. The minutes will be approved at an upcoming Solid Waste Disposal District meeting.

16.B.1. [25-0483](#) Approval of the SWDD Meeting Minutes of January 28, 2025**Recommended Action:** Approve**Attachments:** [01282025 SWDD Draft](#)

A motion was made by Commissioner Adams, seconded by Vice Chairman Loar, to approve the Solid Waste Disposal District Meeting Minutes of January 28, 2025 as written. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman Loar, Commissioner Adams, Commissioner Earman, and Commissioner Moss

16.B.2. [25-0489](#) Approval of the SWDD Meeting Minutes of February 11, 2025**Recommended Action:** Approve**Attachments:** [02112025 SWDD draft](#)

A motion was made by Commissioner Adams, seconded by Vice Chairman Loar, to approve the Solid Waste Disposal District Meeting Minutes of February 11, 2025 as written. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman Loar, Commissioner Adams, Commissioner Earman, and Commissioner Moss

16.B.3. [25-0553](#) Approval of the SWDD Meeting Minutes of March 11, 2025**Recommended Action:** Approve**Attachments:** [03112025 SWDD draft](#)

A motion was made by Commissioner Adams, seconded by Vice Chairman Loar, to approve the Solid Waste Disposal District Meeting Minutes of March 11, 2025 as written. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman Loar, Commissioner Adams, Commissioner Earman, and Commissioner Moss

16.B.4. [25-0563](#) Amendment No. 1 to Work Order No. 2 to Jones Edmunds for 74th Avenue SW Widening Project

Recommended Action: Solid Waste Disposal District staff recommends that its Board approve Amendment No. 1 to Work Order No. 2 with Jones Edmunds and Associates, Inc. for \$6,455, to provide engineering services related to the 74th Avenue SW Widening project; and authorize the Chairman to execute the same, as presented.

Attachments: [Staff Report & Jones Edmunds WO2 - 2025-05-07](#)
[Amend No 1 to WO No 2.pdf](#)

There was no discussion regarding this item.

A motion was made by Commissioner Adams, seconded by Vice Chairman Loar, to approve staff's recommendation. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman Loar, Commissioner Adams, Commissioner Earman, and Commissioner Moss

16.B.5. [25-0567](#) Work Order No. 8 to Geosyntec for Preparation of Air Operation Permit Including Visible Emission Testing

Recommended Action: Solid Waste Disposal District (SWDD) staff recommends that its Board approve Work Order No. 8 with Geosyntec Consultants for \$44,298.05 to provide engineering services related to the Preparation of Air Operation Permit Including Visible Emission Testing; and authorize the Chairman to execute the same, as presented.

Attachments: [Title V Air Operation Permit Proposal](#)

There was no discussion regarding this item.

A motion was made by Commissioner Adams, seconded by Chairman Flescher, to approve staff's recommendation. The motion carried by the following vote:

Aye: 5 - Chairman Flescher, Vice Chairman Loar, Commissioner Adams, Commissioner Earman, and Commissioner Moss

C. Environmental Control Board

17. PUBLIC COMMENT: NON-AGENDA-RELATED MATTERS

18. ADJOURNMENT

There being no further business, the Chairman adjourned the meeting at 12:50 p.m.